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Annex 8 Bhutan for Life Funding Proposal

List Acronyms

ABS Access and Benefit-Sharing

BAFRA Bhutan Agriculture and Food Regulatory Authority

BCs Biological Corridors
BFL Bhutan for Life

BWP Bhutan Water Policy 2003
DoL Department of Livestock

DT Dzongkhag Tsogdu (Dzongkhag Development Committee)

DOA Department of Agriculture

DoFPS Department of Forests and Parks Services

CVCA Climate Vulnerability and Capacity Assessment

EC Environment Clearance
EA Environment Assessment
EAA Environment Assessment Act
EC Environment Clearance

EIA Environment Impact Assessment

ESIA Environmental and Social Impact Assessment
ESMF Environmental and Social Management Framework

ESMP Environmental and Social Management Plan FNCRR Nature Conservation Rules and Regulations

FPIC Free and Prior Informed Consent

GCF Green Climate Fund GNH Gross National Happiness

GT Gewog Tshogde (Gewog Development Committee)

LGs Local Governments

MoAF Ministry of Agriculture and Forests NBC National Biodiversity Centre.

NBSAP National Biodiversity Strategies and Action Plan

NEC National Environment Commission

NEPA The National Environment Protection Act, 2007

NFI National forest inventory NLC National Land Commission NWFP Non Wood Forest Produce

PAs Protected Areas

PES Payment of Environmental Services
PFP Project Finance for Permanence
PPD Policy and Planning Division
PPP Public Private Partnership
RGOB Royal Government of Bhutan
RWSS Rural Water Supply and Sanitation
SLM Sustainable Land Management

SIPP WWF's Environment and Social Safeguard Integrated Policies and Procedures

SOP State of the Parks

WUA Water User's Association WWF World Wildlife Fund

Bhutanese Terms:

Barmi: A mediator accepted and appointed by the affected parties to

resolve an issue/controversy/conflict affecting the parties

Chiwog: A unit under a Gewog. Dzongdag: District Administrator.

Dzongkha: National Language of Bhutan.

Dzongkhag: District

Dzongkhag Tshogdu: District Council.

Gewog: County

Gewog Tshogde: County Committee
Gup: Head of a Gewog

Ladham: Also called *Ridham*, is a seasonal prohibition of entrance for

humans and domestic animals into parts of certain mountain and/or

forested areas

Mangmi: An elected representative of the Gewog, who is also a deputy Gup

Nye: Sacred pilgrimage site

Tshogpa: An association or committee. Also referred to the Community

Representative to the GT

Technical Notes on baseline data

Population density	Nos. of persons / square kilometer of geographical area	
Livestock grazing density	Grazing livestock unit (GLU) / square kilometer of geographical area	
Grazing livestock unit (GLU)	GLU = cattle*1+horses*0.8+sheep*0.2+goats*0.2 (cattle includes yaks and buffaloes. It is assumed that horses contribute 80% and sheep and goats 20% grazing pressure as compared to cattle).	
Farmer Groups (FGs)	FG is a business venture formed by group of farmers to benefit themselves and provide better services to consumers, restaurants, markets and other retailers. As of December 2016 there are at least 183 FGs operating in areas of agriculture (99), forestry (12), livestock (67) and others (13).	
Cooperatives (Co-op)	Co-op is a cooperatives where pool their resources (farm productions) in certain areas of activity. As of December 2016, there are 202 cooperatives spread across the country operating in areas of agriculture (98), forestry (33), livestock (70) and others (1).	
Community Forestry (CF)	CF is an evolving branch of forestry wherein the local communities are accorded forest management and utilization rights over state forest in sustainable manner. Today, the community plays a significant role in forest management and land use decision-making by themselves in the facilitating support of government as well as change agents.	
Improved cattle	Offspring of local cattle cross-bred with high yielding foreign cattle varieties imported to country to increase farm production.	
Local cattle	Indigenous cattle bred with lower productivity as compared to improved cattle.	
Agriculture Areas	Crop cultivable areas which mainly includes wetland (irrigated), dry land (rain fed) and horticulture.	
Forest Areas	Area under tree cover.	
Bare Areas	Areas with natural or human induced land cover with less than 4% vegetation cover	
Degraded Areas	Areas that are permanently or semi-permanently degraded either due to natural processes or human interventions.	
Marshy Areas	Areas that are either permanently or semi-permanently waterlogged (poorly drained) throughout or some part of the year. It includes swamps and marshy areas. It occurs mostly in depression areas (valley floors) where there is no proper outlet to drain out the excess water.	
Meadows	Meadows" include any areas dominated by grasses without or with few scattered trees or shrubs on it. It occurs at all elevations, but is relatively more common at higher elevations.	
Shrubs	Shrubs are woody perennial plants with persistent and woody stems and without any defined main stem. It includes natural scrubland at high elevations consisting of dwarf rhododendron,	
Snow Cover	Areas covered with both perpetual and seasonal snow cover. In general, it occurs above 3500 meter above sea level.	
Water Bodies	This class includes both natural and artificially created water bodies. It includes lakes, reservoirs and rivers.	
Over all source of data for the baseline	Livestock data is based on data from Department of Livestock's statistics, 2015 Agriculture data is based on data from Department of Agriculture statistics, 2013 Forestry data is based on data from Department of Forests and Parks Services, 2016 and National Forest Inventory, 2016 Data on Farmer Groups is based on information from Department of Agriculture, Marketing and Cooperatives Population data is based on official projections of the 2005 population and housing census	

Executive Summary

Bhutan For Life, the Project, is designed to provide a 14-year financial bridge that allows for development of Bhutan's internal financing capacity for sustainable management of its protected areas and enable delivery of mitigation, adaptation and biodiversity gains. The project aims to ensure a robust network of protected areas and biological corridors that secures human well-being, biodiversity conservation and increase climate resilience.

The project will be implemented through the existing network of protected areas (Parks) and biological corridors (Territorial Forestry Divisions) managed by the Department of Forests and Parks Services (DoFPS) of the Ministry of Agriculture and Forests (MoAF) in collaborations with relevant entities of the Royal Government of Bhutan (RGoB) and communities that fall within the Protected Areas (PAs) and Biological Corridors (BCs).

This Environmental and Social Management Framework (ESMF) for Bhutan For Life (BFL) describes the principles and procedures for addressing environmental and social impacts associated with the project in accordance with the Royal Government of Bhutan's (RGOB) laws and regulations and of the WWF's Environment and Social Safeguard Integrated Policies and Procedures (SIPP). To develop this ESMF consultations were held with the communities of Protected Areas (PAs) and Biological Corridors (BCs) during which the perspectives and aspirations of the concerned communities were compiled (See Annex 7 summery note on field consultation). This was followed by consultation with relevant civil society group comprising of the Bhutan Ecological Society (ECS), Clean Bhutan, Loden Foundation, the Youth Development Fund (YDF), the Royal Society for the Protection of Nature (RSPN). Their perspectives and concerns have been incorporated in the ESMF.

The Green Climate Fund (GCF), RGoB, and donors from the private and bilateral entities will fund the BFL project. WWF has been the key partner in supporting and facilitating the RGoB in the BFL process and it will be the accredited GCF entity for the project through whom the international funding for BFL will be channeled. Hence the WWF Environment and Social Integrated Policies and Procedures needs, to be followed for this ESMF. Therefore, to ensure a coherent implementation of environmental and social safeguards throughout BFL, in the preparation of this ESMF we assumed that it will apply to all components of the BFL project not just the GCF financed activities of it.

The Project encompasses the following 5 components (reproduced from the BFL project document)

Component A: Increasing forestry and land use climate mitigation focuses on forestry and land use climate mitigation, specifically working to maintain forest cover within the PAS to help Bhutan remain carbon negative. This is a stated priority of the government, and will help to fulfil international commitments to continue to be a net carbon sink. This will involve

- (a) Maintaining forest quality and extent in 1.1 million hectares within the PA network, which will help secure the storage of the current stock of 206 million tons of carbon dioxide equivalent, and increase climate resilience through forest ecosystem conservation.
- (b) BFL will strengthen monitoring systems to detect forest cover changes, combat the climate change increased risk of forest fires, promote rural alternative energy technologies such as biogas and household solar, and implement climate smart restoration of degraded land areas within the PAs. All these interventions will reduce deforestation risks and hence maintain or increase the current rate of forest growth inside PAs. These activities, over the BFL 14-year life, will increase carbon sequestration in PAS forests by 35.1 million tons of CO2eq.

Component B: Integrated adaptation in communities and ecosystems to improve natural resource management for livelihoods and climate resilience, concentrates on community and ecosystem based adaptation to build resilience and reduce vulnerability to extreme climate events. This will specifically involve conducting community-based Climate Vulnerability and Capacity Assessments (CVCAs), developing community adaptation plans, and implementing adaptation solutions based on CVCA priorities. BFL will also promote continued use of traditional/indigenous systems related to conservation and climate resilience, and raise awareness and build capacity of local communities to implement climate-resilient sustainable resource management practices.

Component C: Climate-smart conservation to enhance provision of ecosystem services, also focuses on climate change adaptation, with a concentration on Ecosystem Based adaptation activities. This will involve developing climate-smart species conservation plans that leads to management and restoration of key wildlife habitats based on climate information to reduce climate change impacts, strengthening enforcement to avoid illegal timber harvesting, restoring, and building local capacity to implement protection and management mechanisms for ten critical watersheds that will contribute towards building resilience against the variability of flow of freshwater resources important for life and agriculture for local communities. These activities, over the life of the project, will directly benefit 35,000 mostly vulnerable rural inhabitants living within the PA lands, and indirectly a further 110,000 living in adjacent buffer zones. Secondary benefits will also accrue to populations living downstream of the project area within Bhutan and beyond.

Component D: Sustainable Management of PAs focuses on strengthening the organizational, institutional and resource capacity of Bhutan's PAs, and hence is instrumental in delivering on all other mitigation, adaptation and ecosystem services goals. In addition to activities already mentioned under Components A, B and C, Component D will support the development of climate-smart PA and BC management plans, and will significantly bust staffing resources and capacity in Bhutan's of PAs. Component D will also help the Government of Bhutan to explore develop and implement new sources of financing for Bhutan's PAS, changing the unsustainable current practice of small scale, piecemeal, individual PA financing toward a country wide

self-sustaining financing system for the entire biological complex of the country and the suite of ecosystem services – including climate benefits – that it provides.

Component E: Management, monitoring, reporting & evaluation, policy support, contingencies – Comprising of management activities necessary for the effective implementation of the BFL program.

Project Location and baseline information of project area

The BFL project covers all 10 parks and Protected Areas (PAs) and 8 Biological Corridors (BCs) of Bhutan comprising of all agro-ecological and geographical locations in the country. Across the country, the project covers 85 of the 205 Gewogs of Bhutan. Areas wise, BFL project covers almost 51% of Bhutan's territory.

The ten PAs are

- i. Bumdeling Wildlife Sanctuary (BWS),
- ii. Jigme Dorji National Park (JDNP),
- iii. Jigme Khesar Strict Nature Reserve (JKSNR),
- iv. Jigme Singye Wangchuck National Park (JSWNP),
- v. Jomotshangkha Wildlife Sanctruary (JWS),
- vi. Phibsoo Wildlife Sanctuary (PWS),
- vii. Phrumsengla National Park (PNP),
- viii. Royal Manas National Park (RMNP),
- ix. Sakteng Wildlife Sanctuary (SWS),
- x. Wangchuck Centennial National Park (WCNP).

The eight BCs are;

- i. BC1 connecting JKSNR-JDNP.
- ii. BC2 connecting JDNP to JSWNP
- iii. BC3 connecting PWS to RMNP to JKSNR
- iv. BC4 connecting PNP to JSWNP to RMNP
- v. BC5 connecting JWS to RMNP
- vi. BC6 connecting JWS to SWS
- vii. BC7 connecting PNP to BWS
- viii. BC8 connecting JKSNR to JDNP to WCNP

WWF Environmental and Social Safeguards Categorization Memorandum

Following its safeguards policies (SIPP) in late 2016 and early 2017 WWF conducted an environmental and social review of BFL project and concluded that,

• The proposed project [BFL] has been categorized as Category B, as the potential adverse environmental and social impacts on population within the Protected Areas or those living around who depend on the PA for their livelihoods or environmentally important areas are site-specific, reversible and can be readily mitigated. Since the exact location and/or nature of potential investments to be financed by the Transition Fund have not yet been determined and Environment Social Management Framework (and Process Framework) will be prepared to

- conform to WWF's Environment and Social Safeguard Integrated Policies and Procedures (SIPP).
- An Environment and Social Management Framework will be prepared for mainstreaming environmental and social concerns in the project and a Process Framework (PF) will be included in the ESMF (or prepared as a separate document). The PF will be prepared in consultation with the communities that will address impacts related to livelihoods arising from the anticipated very limited restriction of access.
- Required actions: An Environment Social Management Framework including a Process Framework will be prepared before project concept finalization

A complete version of the WWF Environmental and Social Safeguards Categorization Memorandum can be found in Annex A

Objective of the ESMF and methodology adopted

As mentioned in BFL WWF Environmental and Social Safeguards Categorization Memorandum, currently locations of actions related to field activities are not known at this stage and will be finalized only during the implementation phase. As a result, it is not possible to identify site-specific social and environmental impacts and accordingly draw activity specific safeguards management. Therefore, this ESMF has been prepared to serve as a tool to ensure due consideration of environment and social safeguards in formulation of project activity related plans, designs, implementation and monitoring process once BFL implementation begins and the specific siting of field activities is being considered. It describes the principles and approaches to be followed for selecting sites and the actions to be taken to avoid, minimize and/or mitigate any adverse environmental and social impacts that are likely to arise due to the project.

The methodology followed for the preparation of this ESMF is a combination of a) desk review of the WWF safeguards policies (SIPP) and RGOB's environmental and social assessment policies b) consultation and discussions with stakeholders including relevant civil society organization and as well as PAs and BCs management.

Environment and Social Policy, Regulations and Guidelines

In the process of preparing this ESMF, RGOB's laws, policies and regulations that have provisions pertinent to the project, as well as the broader policy and reform within the context of BFL have been consulted. The pertinent once include the Constitution of the Kingdom of Bhutan, 2008; the Land Act of Bhutan, 2007; Forest and Nature Conservation Act of Bhutan, 1995; The Biodiversity Act of Bhutan 2003; Livestock Act of Bhutan, 2001; Waste Prevention and Management Act, 2009; National Environment Protection Act, 2007; Environment Assessment Act, 2000; National Forest Policy, 2011; Forest and Nature Conservation Rules and Regulations of Bhutan, 2017; Land Rules, 2007 and the Regulation for the Environmental Clearance of Projects, 2001

The national policy, legal and regulatory environment provides a favorable framework for protection of the natural environment, conservation of the rich biodiversity and prevention of all forms of ecological degradation including noise, visual and physical pollution.

Likewise, the WWF Safeguards Policies and Procedures applicable to the project are:

- Natural Habitat Policy
- Indigenous Peoples Policy
- Involuntary Resettlement Policy
- Pest Management
- Physical and Cultural Resources

WWF's safeguards policies require that any potentially adverse environmental and social impacts are identified, avoided or minimized. The safeguards policies provide a mechanism for integrating environmental and social consideration into conservation decision-making. As a GCF accredited entity, WWF requirements also include looking at labor issues such as working conditions, resource efficiency, pollution prevention and community health, safety and security aspects. Therefore, the ESMP requires these aspects be included in the screening process of BFL project assessment.

While there shall be no conversion or degradation of natural habitats, the policy on natural habitats has been triggered as a precaution to be more cautious with the EA process when carrying out activities inside sensitive ecosystems. Almost every valley/region in Bhutan has distinct dialects, cultural practices and traditions. No community in Bhutan is isolated in the national development process and on the democratic process. All such communities are represented in their local governments like any other community and social amenities and local institutions are in place in all communities. Hence, there is no community that can be considered vulnerable (neglected) from a development process and governance perspective. For this reason, a separate Indigenous Peoples Planning Framework or Indigenous People Plan has not been prepared. Acquisition of land from form private individuals will be avoided.

In general, the application of RGoB policies and guidelines for environmental clearance and impact assessment covers the requirements of WWF environmental and social safeguards. However, the WWF environmental and social safeguards policy on Physical and Cultural Resources provide for the use of "chance find" procedures that include a preapproved management and conservation approach for materials that may be discovered during project implementation. The Moveable Cultural Property act of Bhutan, 2005 requires that any items considered to be Valuable Cultural Property and are discovered during the construction of roads or buildings or any other related works, discovery shall be immediately reported to the Department of Culture through the concerned Dzongkhag. However, no accepted procedure for Change Find in is in place within the RGOB policy and regulatory framework. Hence, a "chance find: procedure is included in the ESMF.

Potential Environmental and Social Impacts and Mitigation Measures

Minor site-specific negative environmental impacts anticipated include impacts arising from excavation, waste and material management at site during minor construction of PA and BCs management offices, improved herders shed, transit camps and water reservoirs for drinking and minor irrigation, maintenance of traditional trails. Disturbance to wildlife movement arising from fencing of open grazing areas and risk of desecration of cultural sites due to increased tourism activities when eco-truism picks up.

Some of the social risks and impacts associated with the project are expected to include minor forest offences, restriction of access to natural resources due to conservation and impact on cultural resources. These impacts are expected to be minimal, site-specific and those for which mitigation measures can easily be developed through ensuring the application of standard processes and regulations that are already in place. To address these concerns, the project will comply with the framework defined in the ESMF.

Environmental and Social Impact Management for BFL

The BFL management arrangement comprises the BFL Project Coordination Unit (BFL PCU) established within MoAF (Executing Entity), BFL Project Steering Committee (oversight body that approves annual work plans) and BFL Strategic and Technical Committee (that provides technical backstopping to the BFL PCU).

The Coordination Unit shall maintain safeguard documents for all activities, monitor compliance with ESMP and ESMF and maintain files documenting safeguard process.

The Park Managers and Territorial DFOs will implement the field activities. They will arrange for environment assessment including process screening (eligibility), IEE and preparation of ESMP for specific field activities when required and ensure compliance to conditions set forth in the environment clearance and/or ESMPs. By, default the PAs and BCs will also be responsible to obtain required clearances permits/consents from relevant authorities, stakeholders. An Environmental and Social Safeguards Expertat the BFL Coordination Unit will provide support to all Park Managers and Territorial DFOs in preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL Project Steering Committee, Competent Authorities and to the NECs. The MoAF shall also appoint a National Social and Environmental Safeguards Officer as counterpart to the ESS Expert.

Procedure for Managing Environmental Impacts

The environmental and social impacts related to the project will be managed through a process comprising of Screening, Scoping, Generate Baseline generation, Impact Assessment and Researching mitigation of impacts and preparation of Environment and Social Management Plan (ESMP).

Screening, scoping and Initial Environment Examination (IEE) components of the EIA shall be applied at the project concept stage to help selection of project sites, screening and scoping of the magnitude of the EIA in line with the Environment Assessment General Guideline published by NECS. This process will:

- Identify potential (physical, biological, social, cultural) issues specific to the area (in and around the site) and sub-component.
- Identify the need for additional land, and possible impacts on livelihoods due to land acquisition either from public or private land ¹
- Identify whether there are vulnerable groups in the area requiring special attention
- Identify the need to obtain any regulatory clearances such as from local communities, local government or other institutions for specific purposes.
- Establish the need to carry out any further investigation/survey/ assessment for preparation of safeguard document like IEE, ESMPs or any specific study.

Procedure for Managing Social Impacts

Social assessment will be carried out to assess the impacts on communities who are affected by the project. The process will include identification of community groups or individual affected as a result of land use changes and restriction due to implementation of BFL project activities; specific mitigation measures to enable alternative livelihood options of the affected individuals and groups. It should also include obtaining free and prior informed consent (FPIC) of these affected parties and the responsible agencies to implement such alternatives. The ESMF contains a general list of restrictions, affected communities and recommended mitigation measure and responsibilities. However, these need to be further qualified and quantified as specific details emerge during the course of BFL project implementation.

Development of ESMP

An Environmental and Social Management Plan (ESMP), describes mitigation measures/good practices at activity level when required as per the screening protocol. Prior to submission IEE for Environmental Clearance, and after availing the necessary clearances, an ESMP should be prepared hand in hand with preparing the IEE.

An ESMP should include environment management and mitigation plans during preactivity, activity implementation and closing phases (See Annex 15 for outline of ESMP).

Hence it should contain description of the detailed actions needed to achieve these
objectives, including how they will be achieved, by whom, by when, with what resources,
with what monitoring/verification, and to what target or performance level. Mechanisms
must also be provided to address changes in the project implementation, emergencies or
unexpected events, and the associated approval processes. It should include institutional
structures, roles, communication and reporting processes required as part of the
implementation. It should also include ink between the ESMP and associated policy and
legal requirements as well as record keeping, reporting, review, auditing and updating of
the ESMP. In order to ensure that the issues of all stakeholders are taken on board in an
inclusive manner, the planning process for the BFL activities in general and of ESMP in
particular should include a stakeholder engagement plan. The plan should consider
identification of stakeholders, level and method of engagement, timing and logistics

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¹ BFL does not foresee any land acquisition either for public or private land. This step is mentioned here because it makes part of the NECS standard process

arrangements, responsibility, key messages and risks associated with the engagement of stakeholders.

Application and Approval for Environment Clearance

Upon completion of the recommendations in the screening process and obtaining all clearances and FPIC, the implementing agency shall process for Environmental Clearance by filling up the IEE format for the relevant sector. The NECS or the Competent Authority, after review, will issue the environmental clearances with terms and conditions or recommend further work prior to issuance of the Environmental Clearance. The terms and conditions reflected in the environment clearance will have to be implemented as environmental and social safeguard measures.

Responsibilities

The NECS is the highest decision-making and coordinating body on all matters relating to the protection, conservation and improvement of the natural environment. Respective ministries of the Government are the final authority for social issues that pertain to their mandate. The NECS has also delegated authority to issue EC for selected activities to technical authorities of the Dzongkhag Environment Committee. However, prior to the issuance of EC by CA or the NECS, clearances from other concerned agencies or communities will need to be sought and attached along with the application for EC. The implementing agency has the responsibility to coordinate with relevant stakeholders and to seek required clearances. In order to ensure that other safeguard mechanisms taken care beyond the EC process, a tentative list safeguards responsibilities have been prepared and presented in the ESMF.

Compliance Monitoring

The overall responsibility for implementing the ESMF and for monitoring the compliance of the Project's environmental safeguard activities lies with the BFL Coordination unit at the MoAF, which will report to the BFL Steering Committee and inform other BFL major stakeholders as per the final BFL institutional arrangements..

The Environment and Social Safeguards Specialist stationed at the BFL Coordination unit shall provide technical support to PAs and BCs. and coordinate with the PAs and BCs in the preparation of environment assessment comprising of screening (eligibility), IEE and preparation of ESMP for specific field activities when required.

The National Counterpart for Environment and Social Safeguard at the MoAF, should collaborate with the BFL environmental and social expert to provide support to PAs and BCs in terms of environment assessment for field specific activities, preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL Board, Competent Authorities and to the NECs.

The grievances that are reported through the Grievance Redress Mechanism (GRM) should be monitored to track and assess the extent to which progress is being made to resolve them. The grievance data should also be analyzed and evaluated to make policy and/or process changes to minimize similar grievances in the future. Record should be

maintained of each grievance and it resolution and BFL periodical reporting of BFL should include a section on grievance filed and grievance resolution.

Monitoring at the field activity level: Self-regulatory monitoring should be adopted by the PA and BC management for the implementation of field activities that have triggered ESMP/IEE so as to check that the terms and conditions included in the environment clearances have been followed. Self-regulatory monitoring reports should be filed by PA and BC management on a monthly basis and should be available for ad-hoc inspection by BFL management, the Dzongkhag Environment Committee or the NECs. Monitoring of compliance with country safeguard regulations will be done by the Competent Authority (CA) or the NECS.

In order to facilitate compliance monitoring, the PA and BC, will submit an annual compliance report or as per time terms indicated in the BFL Coordination Unit which will submit to the CA or the NECS, whoever has issued the environment clearance (and the same report could be used to inform other BFL stakeholders). This compliance report will contain the number and name of the project activity for which EC has been issued; the terms and conditions mentioned in the EC and the status of implementation of these terms and conditions.

The CA or the NECS may conduct ad-hoc compliance monitoring visits to project sites to monitor compliance of the conditions specified in the EC and whether the implementation is as per existing environmental regulations and the provisions included in the Environmental and social safeguards. During such monitoring, the CA will issue recommendations or impose penalties as may be appropriate.

Grievance Redress Mechanism (GRM) and Process for BFL

Although BFL has been assessed as a "B" project, having minor and mostly beneficial environmental and social impact potential, it still will affect half of the country territory for a long period of time and therefore it is in need of, appropriate and accessible institutional arrangements for addressing any grievances arising from the implementation of BFL activities. The GRM advanced in this ESMF has been proposed based on principles of fairness, objectiveness, independence, simplicity, accessibility, responsiveness, and efficiency, It comprises an informal as well as a formal process described in in detail in chapter 6 below.

The informal process considers negotiation between disputing parties and/or with the involvement of a third party based on established customary norm of the communities.

The formal process involves

- (1) Receipt and Register Grievances by concerned local Tshogpa, Gewog Administration, Park/Divisional Forest Office.
- (2) Sorting and Processing grievances
- (3) Acknowledgment and Follow-up
- (4) Verification, Investigation, and Action

Capacity Building

To provide technical assistance and support the implementation of the ESMF by PAs and BCs managers as well as to support the local communities, a permanent Environmental and Social Safeguards Expert is recommended to be recruited by the Project at the BLF Coordination Unit. The MoAF shall appoint/designate a National Social and Environmental Safeguards Officer who will be the counterpart to the BFL ESS Expert. For informed consent to be achieved the issuance of community clearances should be based on a sound understanding of the impacts to the local environment and the communities (informed consent) before activities are implemented (prior consent). For this prior informed consent to happen, the representatives of the right holders should be fairly educated and trained in delivering prior informed consent. The representatives of the rights holders are mostly the Chair of CF or NWFP groups, Tshogpa and the Gup at the grassroots level.

Disclosure of the ESMF

During the preparation of the ESMF,

To develop this ESMF, consultations were held with the communities of Protected Areas (PAs) and Biological Corridors (BCs) during which the perspectives and aspirations of the concerned communities were compiled (See Annex 7 summery note on field consultation). This was followed by consultation with relevant civil society group comprising of the Bhutan Ecological Society (ECS), Clean Bhutan, Loden Foundation, the Youth Development Fund (YDF), the Royal Society for the Protection of Nature (RSPN). Their perspectives and concerns have been incorporated in the ESMF.

Likewise, the authors of this report consulted with relevant agencies and concerned officials comprising: the Bhutan For Life Coordination, the Policy and Planning Division, MoAF, the Nature Conservation Division, Department of Forests and Parks Services and the management of 8 PAs and 4 BCs. Gewog level consultation workshops were held in these PAs and BC.

Moving into BFL Implementation

The stakeholders and affected communities should be informed about the ESMF requirements and the need for internalizing the environmental and social requirements in the design and implementation of the project activities. At least this executive summary of the ESMF, and preferably the whole ESMF report, will be translated into Dzongkha and made available on the website of the MoAF and DoFPs as well as the websites of WWF US and WWF Bhutan websites. Also hard copies of the full ESMF will be shared will be distributed to PAs and BCs offices for further information and awareness and to share with concerned communities in the 85 gewog of the PAs and BCs. The PA and BC management will take responsibility to conduct awareness session in their respective jurisdiction or project areas.

During the implementation of BFL,

Activity-specific mitigation plans should be disclosed to all stakeholders, including affected communities and Civil Society Organizations (CSOs) prior to project concept finalization. Before plans can be disclosed, they must be review and approved by the BFL

Coordination Unit in consultation with the CA . The BFL Coordination Unit must also disclose to affected parties the final plans prior to implementation and any action plans prepared during project implementation, including gender mainstreaming. Disclosure should occur in a manner that is meaningful and understandable to the affected people for their consent. For this purpose, executive summary of mitigation plans- either ESMP or terms and conditions that come with environment clearance should be disclosed on MoAF and the WWF web sites.

Cost of ESMF Implementation

Detailed costs of implementation of BFL ESMF are below in section 6.9. The total costs amount USD 857,540.00 and the four main cost components are;

- Cost of environmental and social safeguards personnel, estimated at US\$ 308,000.00
- Cost of trainings, orientations, awareness programs and information dissemination, estimated at US\$ 467,040.00.
- Travels costs for the ESS Expert, National ESS Officer and Independent National Safeguards M&E Consultant for PAs and BCs, estimated at US \$ 70,500.00. and
- Cost of the Socio-economic baseline survey (within first 4 months of project implementation) is estimated at US \$ 12,000.00

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1. Introduction - Background and Rationale of the BFL

Bhutan's protected area network – which consists of 10 Protected Areas (PA) connected by 8 Biological Corridors (BCs) covers more than 51% of the country's total area (NEC, 2016). Together, they form a safe haven for wildlife to move from one PA to another and for the floral biodiversity to flourish undisturbed.

These landscapes of PAs and BCs contain a vast repository of ecosystems, species, and genetic diversity that play a critical role in supporting Bhutan's socioeconomic and environmental health. Bhutan's PAs are also critical to the country's climate resilience, providing the connectivity between habitats and refugia that ecosystems and species will need to adapt to ever-increasing temperatures and climate change impacts. A unique feature of Bhutan's PAs is the presence inside them of a significant population of rural dwellers.

Despite the current high quality of most of Bhutan's PAs, many of them, their natural resources as well as the livelihood of the rural population inside or in the in the vicinity of PAs, are already threatened by economic pressures, e.g. illegal logging, forest fires and poaching in southern PAs, and by impending climate change impacts, e.g. increased weather and rain variability, accelerated ice melting in northern PAs, and increased risks of landslides and floods downstream.

Unfortunately, Bhutan's current budgetary resources are not enough to properly and effectively manage its PAs, monitor climate change impacts, and undertake ecosystem based adaptation measures so as to deliver on the country's ambitious sustainable development and climate change goals. This assessment is clear in the 2016 Bhtuan's review of the state of its PAs, which showed lack of management resources to be the weakest element of Bhutan's protected areas²

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² RGoB, Ministry of Agriculture and Forests (2016) "Bhutan State of Parks 2016". Department of Forests and Park Services, MoAF, RGoB.

2. Project Description

2.1 Objective of BFL

The Bhutan for Life (BFL) is designed to provide a 14-year financial bridge that allows for development of Bhutan's internal financing capacity for sustainable management of its protected areas and enable delivery of mitigation, adaptation and biodiversity gains.

BFL will be financed by a transition fund created based on Project Finance for Permanence (PFP) approach. A significant portion of the transition fund is being requested from the Green Climate Fund (GCF) and WWF is the accredited entity negotiating BFL with the GCF Therefore, the environmental and social safeguards policies of WWF are applied for preparation of the Environmental and Social Safeguards Framework (ESMF) of BFL.

Following its safeguards policies (SIPP), in late 2016 and early 2017 WWF conducted an environmental and social review of BFL project and concluded that,

- The proposed project [BFL] has been categorized as Category B, as the anticipated adverse environmental and social impacts on population within the Protected Areas or those living around who depend on the PA for their livelihoods or environmentally important areas are site-specific, reversible and can be readily mitigated. Since the exact location to be financed by the Transition Fund have not yet been determined and Environment Social Management Framework (and Process Framework) will be prepared to conform to WWF's Environment and Social Safeguard Integrated Policies and Procedures (SIPP).
- An Environment and Social Management Framework will be prepared for mainstreaming environmental and social concerns in the project and a Process Framework (PF) will be included in the ESMF (or prepared as a separate document). The PF will be prepared in consultation with the communities that will address impacts related to livelihoods arising from the anticipated very limited restriction of access.
- Required actions: An Environment Social Management Framework including a Process Framework will be prepared before project concept finalization

A complete version of the WWF Environmental and Social Safeguards Categorization Memorandum can be found in Annex 1.

This ESMF follows on the finding and recommendations of the WWF Environmental and Social Safeguards Categorization. Although only a portion of BFL will be financed by the GCF, this ESMF has been prepared for the whole BFL project to ensure coherence in the application of environmental and social safeguards to the whole BFL project.

2.2 Project Components and description of works

2.2.1 Thematic Coverage of BFL

The BFL project aims to ensure a robust network of protected areas and biological corridors that secures human well-being, biodiversity conservation and increase climate resilience. The network of protected areas and biological corridors management through the BFL will enable them to act as:

- Sanctuary for diversity and persistence of life
- Purveyor of sustainable, resilient and persistence ecosystem goods and services
- Reservoir for carbon and adaptation to climate
- Center of economic opportunity and community well-being
- Center of effective management and efficient services

These comprise the five thematic areas of the BFL's over arching outcomes. The thematic outcomes will be achieved through results of six goals and fifteen milestones. All fifteen milestones are organized and into five project components as follows;

Component A: Increasing forestry and land use climate mitigation (Mitigation)

This component focuses on monitoring systems that detect forest cover change and ecological responses of forests and other systems to impacts of climate change. The findings will be used to develop climate resilient forest management practices and restoration of the degraded lands to conserve and enhance carbon stock. Activities under this will include:

- Maintaining 1.1 million hectares hectares of land within the PA network to secure storage of 240 million tons of carbon dioxide equivalent
- Conduct biodiversity inventory surveys, National Forestry Inventory and land cover mapping
- Updating information management monitoring systems
- Identify priority sites for design, and implement rural alternative energies such as biogas and solar technologies for 10% of the population living within PAs/BCs
- Climate-smart reforestation in degraded lands within the PA network
- Promote sustainable and climate-resilient forest management practices in conjunction with community forest management, rural timber suppliers, NWFPs, grazing areas in PAs/BC management plans including community trainings
- Engage communities living within PAs in conservation initiatives, including waste management and climate change adaptation
- Create employment opportunities to local communities in activities related to park management (informants, local guides, cooks, campsite managers).
- Promote use traditional knowledge, best available science, and technologies to increase their climate and disaster resilience of communities in PAs and BCs
- Community-based Climate Vulnerability and Capacity Assessment (CVCA) and surveys
- Ecosystem-based adaptation and climate-smart, organic agriculture and technologies

- Design and implement storm water management, disaster risk reduction, preparedness, and response measures
- Alternative crops, rainwater harvesting, habitat enrichment, and biological barriers within PAs/BCs
- Nature-based tourism and enterprises, partnerships and business models
- Eco-tourism infrastructure (eco trails, rest resting places, eco-camps and homestays)
- Sustainable harvesting and local processing of selected commercially important NWFPs

Component B: Integrated adaptation in communities and ecosystems to improve natural resource management for livelihoods and climate resilience (Adaptation I):

This component focuses on harnessing climate, hydrological, and natural resources information to design and implement resilience and adaptation measures in Bhutan's protected areas (PAs). This component will work to benefit nature and the livelihood of the population living both inside and in the vicinity of the PAs. Activities under this will include:

- Conduct population estimates for tigers
- Develop climate-smart species conservation plans for tigers
- Zero Poaching Framework and SMART/effective patrolling instituted in all PAs/BCs to prevent, combat and monitor poaching, wildlife trade, and other illegal activities
- Develop Zero Poaching Framework
- Mapping and analysis, and designate high biodiversity habitats, degraded lands, and climate refugia
- Manage salt licks, snags and waterholes, and manage and enhance climateresilience of wetlands and Ramsar Sites, including enrichment planting
- Manage river banks, riparian areas and floodplains, including limiting encroachment into these critical habitats
- Green and climate-resilient design and construction principles (e.g. those that respond to increasing extreme hazards such as flooding)
- Protection and management mechanisms for the free-flowing river
- Protestation and maintenance of drinking water and irrigation in critical watersheds within PAs

Component C: Climate-smart conservation to enhance provision of ecosystem services (Adaptation II):

This component focuses on harnessing climate, natural resource and biological information to design and implement ecosystem based adaptation management of Bhutan's PAs. This component will work to secure wildlife, habitat, and reduce human wildlife conflict in the changing climate while ensuring the sustainable flow of ecosystem services. Activities under this will include:

- Develop climate-smart PA and BC management plans
- Physically demarcate all PAs/BC
- Participatory zoning (including revisions) for each PA/BC

Component D: Protected areas: Effective management of protected areas:

This component focuses on strengthening the organizational, institutional and resource capacity for effective management of PAs. This is a crucial component. The success of the initiative is dependent on fully equipped system with well-trained staff and has full funding available. The system should have all essential infrastructures and a well-organized system for managing the protected areas.

Component E: Management, monitoring, reporting & evaluation, policy support, contingencies (BFL program management):

This component groups all the management activities necessary for the effective implementation of BFL. As such, its purpose is to ensure the efficient implementation of the BFL program. This component does not have activities that could have environmental and social impacts.

2.2.2 Project Location and baseline information of project area

Geographical coverage:

BFL project area includes 10 PAs (comprising of Parks, Wildlife Sanctuaries and Nature Reserves), and 8 BCs spread across 85 of the 205 (or 41%) Gewogs of Bhutan. Of these, 17 Gewogs are associated with the BCs and 75 with the PAs. The project area coverss18 of the 20 Dzongkhagas. The only Dzongkhags that fall outside the BFL areas are Chukha and Pema Gatshel.

Land Cover:

The project covers almost 51% of Bhutan's territory encompassing all agro-ecological regions of Bhutan. The project area comprises of 88% of Bhutan's alpine region, 74% of cool temperate region, 29% dry sub-tropical region, 62% of warm temperate region and 53% of wet subtropical regions of Bhutan (See Annex 2a and 2b for details).

Farming Systems:

A majority of the population living inside Bhutan's PAs practice subsistence mixed farming supplemented through the collection of Non-Wood Forest Produces (NWFP) and other natural resources from the forest. Establishment of farmer groups for livestock, agriculture, Community Forests (CF) and NWFPs within the past decade have contributed significantly to enabling participation of communities in forest conservation and sustainable management of natural resources.

Out of the 677 CF Groups in Bhutan, 46% of the groups have activities inside PAs. Community forests within the BFL project areas comprise of 2.7% of national forest areas and 4.26% of forests areas within the PAs and BCs (See Annex 3 for details).

There are total of 202 farmer groups in Bhutan and 32% of such groups operate within the project areas of BFL. These farmer groups have an average size of 24 members and out of which 49% comprise of females (see Annex 4 for details). Some farmer groups graduate to form farmer cooperatives and out of the 191 farmer cooperatives in Bhutan,

45% of such cooperatives are within the BFL project areas. The membership of females in the cooperatives is 44.78% at the national level while within the PAc and BCs, females comprise of 53% of members of such cooperatives.

Community Forest Groups and other Farmer Groups operate based on their article of incorporation and are recognized as important grass roots level institutions. Hence they play an important role in conservation and management of natural resources as well as in dealing with community issues that relate to the farmer group objectives.

About 49% of Bhutan's total livestock population is within the BFL project areas. These comprise of horses (55%), local cattle (54%), sheep (50%), improved cattle (44%) and goats (32%). Considering one cattle as a livestock grazing unit and converting all other types of livestock into a livestock grazing indicate that the BFL project areas has a grazing density of 5 livestock units per square kilometer compared to 9.9 at the national level. For livestock baseline data refer, Annex 5a and 5b.

The BFL project areas produce 36% of national level cereals, 66% of potatoes, 37% of spices 45% of vegetable 38% of oilseed and almost 50% of fruits and nuts in the country (See Annex 6a and 6b).

Demography:

The BFL prospectus reports that population living inside or in the vicinity (less than 10 Km from the PA borders) comprise approximately 145,000 people or of about 20% of Bhutan's human population. This does not include estimates of population living within and in the vicinity of BCs. If population of all Gewogs that fully or partially fall within the PAs and BCs are considered, the population that depend directly of indirectly on the PAs and BCs for natural resources comprise of about 184,529 which is about 37% of the Bhutan's human population of 504,123 (2016, estimate for total populating). These areas and have an estimated population of density of 4.4 as compared to about 13.1 at the national level (See Annex 7).

Wildlife:

As a result of the extensive areas maintained under the PAs and BC as well as the habitat connectivity through biological corridors, Bhutan has more than 200 mammal species including the red panda, one horned rhino Rhinoceros, blue sheep, Tibetan wolf, takin – the national animal of Bhutan, Asian elephants, Gaur, Asiatic golden cat, Himalayan serow, musk deer, and clouded leopard. Almost all these species are endangered. Bhutan has an estimated tiger population of 103 and at heights of over 4,000 m tigers share range with snow leopards (DoFPS, 2016). There are over 760 bird species out of which 18 are globally threatened including the critically endangered white-bellied heron.

The project area comprises of the following PAs and BCs.

1. Bumdeling Wildlife Sanctuary (BWS)

Covers Eastern Himalayan ecosystem ranging from warm broadleaved forest to alpine meadows and scree slopes. More than 60 per cent of the area within the PAs is covered by forest while a proportion of more than one third is covered by snow, rock and shrub.

The Ramsar Convention recognizes Bumdeling flood plain as an important wetland area. The Kholongchu River and its three tributaries flow through the wetland. The tributaries provide local communities with a source of water for irrigation and drinking and the main river is the site of a hydropower project 35km south of the wetland.

Sanctuary has about 1,000 households - rice in lower areas; maize and grains in the higher regions and yak herders in the high mountains. The sanctuary is of high significance in terms of the preservation of cultural and traditional practices. 'Kishuthara' weaving (Silk textiles) and the production of wooden containers (known locally as 'Dappa') are important sources of income.

Table 1: Summary data of BWS

Altitude Range (m)	1495 to 6400	
Area (sq. km)	1520.61	
No. of Mammals spp	42	
No. of Plants spp.	734	
No. of Birds spp (Nos)	343	
No. of households	1000	
Population (inside PA)	8047	
No. of Dzongkhags covered	3	
Name of Dzongkhags	Lhuentse, Mongar, Trashi Yantgse	
No. of Gewogs covered	5	
Name of Gewogs	Minjey, Kurtoed, Khoma, Shermuhoong, Boomdeling	
Ethnic groups	Sharchop speaking Kurtoes, Sharchop and Tshangla dialects.	
Farming System	Rice, Maize, Yak Herders, Dapa Makers	
Highlight Species	Black-necked cranes, Snow Leopard, Tiger, Asiatic wild dog, Himalayan Musk Deer, Bumdeling floodplain is a declared Ramsar site	

2. Jigme Dorji National Park (JDNP)

JDNP is the only park in the country that has all the four national wildlife symbols: Blue Poppy (Meconopsis grandis), Takin, Raven and Cypress (Cupressus corneyana). It is also the only park where the tiger meets the snow leopard. The park is well known for its medicinal plants, natural hot springs, medicinal waters, and scenery. Mt Jomolhari (which straddles Tibet and Bhutan) is located in the northwestern part of the JNDP, and is sacred to Buddhists as it is the home of the goddesses Jomo.

The park area covers snow capped mountains and glacial lakes, which are an important source of water for four major rivers, which provide income from hydro-electricity generation in the downstream valleys.

Table 2: Summary Data of JDNP:

Altitude Range (m)	1200 to 7314
Area (sq. km)	4316
No. of Mammals spp	50
No. of Plants spp.	1434
No. of Birds spp (Nos)	313
No. of households	1500
Population (inside PA)	6000
No. of Dzongkhags covered	5
Name of Dzongkhags	Gasa, Paro, Punakha, Thimphu, Wangdue Phodrang
No. of Gewogs covered	14
	Khamaed, Khatoed, Lunana, Doteng, Tsento, Goenshari,
Name of Gewogs	Toedwang, Chhubu, Kabisa, Lingzhi, Soe, Naro, Kawang,
	Kazhi
	All Ngalong (Dzngkha) speaking communities with different
Ethnic groups	tones. People from Laya, Lunana, Lingzhi, Soe and Naro are
	pre-dominantly migratory yak herders
Farming System	Livestock and agriculture
	Royal Bengal Tiger, Snow Leopard, Bhutan Takin,
	Himalayan Musk Deer, Clouded Leopard, Marbled Cat,
Highlight Species	Asiatic Wild Dog, Red Panda, Asiatic Black Beer, White
Inginight species	Bellied Heron,
	Cordyceps sinensis and medicinal and incense plants

3. Jigme Khesar Strict Nature Reserve (JKSNR)

Jigme Khesar Strict Nature Reserve (JKSNR) is the only Strict Nature Reserve in Bhutan; and the only protected area without permanent human settlements, except for few migratory yak-herding communities who have traditional grazing rights in the reserve. The Reserve has two major rivers (Haachu and Amochhu) which support megahydropower projects downstream (Wangchu) and (Amo Chu in planning stage).

Table 3: Summary Data of JKSNR

Altitude Range (m)	1400 to 4900
Area (sq. km)	609
No. of Mammals spp	29
No. of Plants spp.	427
No. of Birds spp (Nos)	161
No. of households	0
Population (inside PA)	0
No. of Dzongkhags covered	2

Name of Dzongkhags	Haa and Samtse	
No. of Gewogs covered		6
Name of Gewogs	Sombaykha, Samar, Bjee, Norgaygang, Tendruk, Norboogang	
Ethnia anguna	Dzongkha speaking Ngalops in the north and Nepali	
Ethnic groups	speaking Lhotshampas in the south	
Farming System	Yak Herding	
Highlight Species	Musk deer, Red panda, Snow Leopard, Clouded Leopard, Gaur	

4. Jigme Singye Wangchuck National Park (JSWNP),

Centrally located in the protected area system, sharing borders with RMNP and is linked through biological corridors to JDNP and PNP. The ago-ecological conditions of the park extend form sub-tropical to alpine and includes some of the largest and least disturbed areas of the Eastern Himalayas.

Table 4: Summary data of JSWNP

Altitude Range (m)	250 to 4925
Area (sq. km)	1723
No. of Mammals spp	38
No. of Plants spp.	440
No. of Birds spp (Nos)	270
No. of households	588
Population (inside PA)	5000
No. of Dzongkhags covered	4
Name of Dzongkhags	Sarpang, Trongsa, Wangdue Phodrang, Zhemgang
No. of Gewogs covered	11
	Chhudzom, Jigmechoeling, Dragteng, Korphu,
Name of Gewogs	Langthil, Tangsibji, Patsaling
	Phuentenchhu, Phobji, Athang, Trong
Ethnic groups	Nepali speaking communities in the south, Khengkha and Bumthap speaking communities in Trongsa and Ngalong speaking communities in Wangdue. Jangbi community of Langthel and Olep Commnity of Atahng are Monpa who speak monkha language and until recently were isolated communities depending mostly on cane and bamboo as well as livestock. Now they practice agriculture, have schools, health centers, electricity and roads. Most people now speak Dzongkha and wear the national dress.
Farming System	Mixed Agriculture and livestock
Highlight Species	Black-necked cranes, White-bellied heron, Goldern Langur, Tiger

5. Jomotshangkha Wildlife Sanctruary (JWS),

The sanctuary protects sub-tropical forest with high biological diversity in the south-

eastern corner of Bhutan. It is the second smallest protected area in the country.

Table 5: Summary Data of JWS

PA	JWS	
Altitude Range (m)	200 to 2,300	
Area (sq. km)	334.73	
No. of Mammals spp	23	
No. of Plants spp.	Not known	
No. of Birds spp	Not known	
HH (nos)	1742 (estimates for all all 5 Gewog)	
Population (inside PA)	8333 (estimates for all all 5 Gewog)	
No. of Dzongkhags covered	1	
Name of Dzongkhags	Samdurp Jongkhar	
No. of Gewogs covered	5	
Name of Gewogs	Langchenphu, Phuentshogthang, Pemathang, Serthig, Samrang	
Ethnic groups	Nepali speaking Lhotshampas and Tshangla Speaking	
Forming System	communities Sharchop	
Farming System	Rice, Maize and cattle	
	Common Leopard, Himalayan Black Bear, Asiatic Wild	
Highlight	Elephant	
	Tigers, Pygmy Hog, Hispid hare	

6. Phibsoo Wildlife Sanctuary (PWS),

Located in the foothills of south central Bhutan and shares the international border with Ripu-Chirang Reserved Forest in India and the sanctuary is connected through biological corridors to JSWNP and RMNP. The sanctuary is a sub-tropical forest ecosystem. It is the only natural habitat of spotted deer (Chital) in the country and has wild sal and agar wood forests.

Table 6: Summary data of PWS

Altitude Range (m)	200 to	1,600
Area (sq. km)		269
No. of Mammals spp		40
No. of Plants spp.		637
No. of Birds spp		131
No. of Households HH (nos)		110
Pop (inside PA)		5500
No. of Dzongkhags covered		2
Name of Dzongkhags	Dasgana and Sarpang	
No. of Gewogs covered		3
Name of Gewogs	Lhamoidzingkha, Nichula and Senggey	
Ethnic groups	Mostly Nepali speaking Lhotshampas	
Farming System	Rice, maize and cattle	
Highlight	Common Leopard, Himalayan Black Bear, Asiatic Wild Elephant, Tigers, Pygmy Hog, Hispid hare	

7. Phrumsengla National Park (PNP),

The PNP has vegetation ranges from subtropical broadleaf to alpine grassland. Some 100 km of the East–West national highway runs through the park, mostly inside the core zone of the park.

Table 7: Summary data of PNP

Altitude Range (m)	800 to 4500
Area (sq. km)	905
No. of Mammals spp	60
No. of Plants spp.	750
No. of Birds spp	360
No of Households	1165
Pop (inside PA)	5600
No. of Dzongkhags	4
Name of Dzongkhags	Bumthang, Lhuentse, Mongar, Zhemgang
No. of Gewogs	10
Name of Gewogs	Ura, Chhumig, Tang, Jarey, Maedtsho, Gangzur, Saling, Tsamang, Shingkhar, Nangkor
Ethnic groups	Bumthaps speaking Bumthangkha, Zhemgang people speaking Khengkha, Mongar and Lhuentse people speaking Kurtope language
Farming System	Agro-pastoralist
Highlight	Red Panda, Tiger, Rufous-necked Hornbill Highly valuable fungi Matsutake Tricholoma Matsutake, (locally known as Sangay Shamu) mushroom

8. Royal Manas National Park (RMNP),

Connected by biological corridors to JSWNP, PWS, PNP and JWS and to the Indian Manas National Park in the south, the location of Royal Manas National Park (RMNP) forms the cornerstone of the protected area network in Bhutan.

Habitats range from tropical monsoon forests and subtropical forests to warm broadleaved and cool broadleaved forests. The Manas River is Bhutan's largest river that drains into the Indian flood plains through the eastern part of the park.

Table 8: Summary data of RMNP

Altitude Range (m)	500 to 2714
Area (sq. km)	1057
No. of Mammals spp	66
No. of Plants spp.	900
No. of Birds spp	426

No. of Households	686
Population (inside PA)	5331
No. of Dzongkhags covered	2
Name of Dzongkhags	Sarpang and Zhemgang
No. of Gewogs	8
Name of Gewogs	Norboogang, Umling, Tareythang, Serzhong, Jigmechoeling Phangkhar, Ngangla, Trong
Ethnic groups	Khengkha speaking community in Zhemgang and Nepalis speaking community in Sarpang. Sarpang also a communities from all across Bhutan who settled there under the resettlement program of the Government.
Farming System	Mixed agriculture and horticulture
Highlight Species	Golden Mahseer, Tiger, Elephant, Gau, Asiatic Water Buffalo, Common Leopard, Clouded Leopard, Golden Langur and Sloth Bear

9. Sakteng Wildlife Sanctuary (SWS),

The alpine meadow and temperate and warm broadleaf forests of SWS include the sources of three major rivers; Manas Chu, Bada Chu and Dhansiri Chu. The Sanctuary is situated in the remotest part of the country where only limited development programs have been implemented. Ninety per cent of the people are herders from a nomadic tribe, the Brokpas, who rear yak and herds of cattle for subsistence.

Table 9: Summary data of SWS

Altitude Range (m)	1584 to 4500
Area (sq. km)	740.6
No. of Mammals spp	30
No. of Plants spp.	622
No. of Birds spp	227
No. of Households	
Population (inside PA)	4500
No. of Dzongkhags covered	2
Name of Dzongkhags	Trashigang and Samdrup Jongkhar
No. of Gewogs	3
Name of Gewogs	Lauri, Merak and Sakteng
Ethnic groups	Tshanglakha speaing communities in Lauri and Dakpa
	speaking communities in Merak and Sakteng. Merak and
	Sakteng communities wear a unique dress code
Farming System	Herders in Merak and Sakteng while Lauri communities
	practice mixed agriculture
Highlight	Red Panda, Monal Pheasant, Blue Poppy flower

10. Wangchuck Centennial National Park (WCNP).

WCNP was established in 2008 due to its rich biodiversity, role as a water tower, importance in maintaining livelihoods of resident communities and for reasons of international border security. WCNP represents the middle Himalayan ecosystems and contains several ecological biomes ranging from blue pine forest to dry alpine areas. It is the largest protected areas in Bhutan and includes the highest (and unclimbed) peak in Bhutan, Gangar Puensum. The northern parts of the park remain inaccessible for four to five months in winter due to harsh climatic conditions.

Table 10: Summary data of WCNP

Altitude Range (m)	
Area (sq. km)	4914
No. of Mammals spp	43
No. of Plants spp.	700
No. of Birds spp	250
No. of Households	1,600
Population (inside PA)	10588
No. of Dzongkhags covered	5
Name of Dzongkhags	Bumthang, Gasa, Lhuentse, Trongsa and Wangdue Phodrang
No. of Gewogs	10
Name of Gewogs	Chhoekhor, Tang, Lunana, Kurtoed, Khoma, Gangzur, Nubi, Kazhi, Saephu, Dangchhu
Ethnic groups	Bumthap speaking communities of Bumthang and Trongsa, Kurtoep speaking communities of Lhuentse and Ngalong speaking communities of Wangdue and Gasa.
Farming System	Settled agricultural and as well as nomadic pastoralists
Highlight	Red Panda, Monal Pheasants, Tragopan, Black Necked Crane, Blue poppy flower, Musk Deer, Bhutan Takin, Common Leopard, Himalayan Black Bear, Wild Dog, Common Raven, Himalayan Monal
	Over-lapping tiger and snow leopard habitat

The eight BCs are;

- 1. BC1 connects JKSNR-JDNP. It has 2 Gewogs, Bjee in Haa and Tshento in Paro.
- 2. BC2 connects JDNP to JSWNP) and covers 6 Gewogs within 2 Dzongkhags of Thimphu and Wangdue Dzongkhags. The gewogs are Toedpaisa, Kabisa, Chang, Nahi, Gase Tshowom and Darkar,
- 3. BC3 connects PWS to RMNP to JKSNR) and covers 10 Gewogs of Sarpang Dzongkhag. The gewogs are Chhuzangang, Gakiling, Dekiling, Samtenling, Chhudzom, Senggey, Serzhong, Jigmechoeling, Doonglagang and Sergithang
- 4. BC4 connects PNP to JSWNP to RMNP and covers 5 Gewogs of Zhemgang, Trongsa and Bumthang Dzongkhags. The Gewogs are Chhumig, Langthil, Shingkhar, Nangkor and Trong.

- 5. BC5 connects JWS to RMNP and covers 3 Gewogs of Samdrupjongkhar and Pema Gatshel Dzongkhags. The Gewogs are Orong, Pemathang and Norboogang.
- 6. BC6 connects JWS to SWS and covers 5 Gewogs of Samdrupjongkhar and Trashigang Dzongkhags. The Gewogs are Martshala, Serthig, Samrang, Lauri and Kangpar.
- 7. BC7 connects PNP to BWS and covers 5 Gewogs of Lhuentse and Trashiyangtse Dzongkhags. The gewogs are Tsaenkhar, Jarey, Shermuhoong, Tsamang and Samrang
- 8. BC8 connects JKSNR to JDNP to WCNP covers 17 Gewogs within 4 Dzongkhags of Lhuentse, Bumthang, Trongsa and Wangduephodrang. The Gewogs are Chhoekhor, and Tang, in Bumthang; Maenbi, Minjey, Maedtsho, Khoma and Gangzur in Lhuentse; Tangsibji, and Nubi, in Trongsa; Nyishog, Gangteng, Bjednag, Kazhi, Phobji, Athang, Saephu and Dangchhu in Wangdue Phodrang.

The spatial coverage of the project comprises agro-ecological and geographical locations in Bhutan as indicated in the following map;

Jigme Dorii National Park Notification Year : 1993 Gazettment Year : 1995 Establishment Year: 1995 Area: 4,316.00 Sq Km Wangchuck Centennial National Park Notification Year: 2008 Bumdeling Wildlife Sanctuary Notification Year: 1993 Gazettment Year: 2008 Area: 4,914.00 Sq Km Gazettment Year: 1995 Establishment Year : 1998 Jigme Khesar Strict Nature Reserve Notification Year: 1993 Sakteng Wildlife Sanctuary Notification Year :1993 Establishment Year : 2003 Area:740.60 Sq Km Wangduephodrang ngga Zhemgang Dagana Chhukha Phibsoo Wildlife Sanctuary Jomotshangkha Wildlife Sanctuary Notification Year: 19 Area: 268.93 Sq Km Phrumsengla National Park Notification Year: 1993 Jigme Singve Wangchuck National Park Royal Manas National Park Notification Year 1993 Area: 334.73 Sq Km Notification Year : 1993 Gazettment Year : 1995 Notification Year: 1993 Gasettment Year 1999 Establishment Year : 2000 Gazettment Year: 1995 Establishment Year: 1995 Area: 905.05 Area: 1.730.00 Sq Km Area: 1.057.00 Sq Km

Figure 1: Spatial Coverage of BFL Activities

3. Environment and Social Management Framework

3.1 Objective of the ESMF

The BFL project is classified as a "Category B" project under the WWF Environmental and Social Safeguards Categorization Memorandum as the anticipated adverse environmental and social impacts on population within the Protected Areas or those living around who depend on the PA for their livelihoods or environmentally important areas are site-specific, reversible and can be readily mitigated.

Each of the 15 milestones of the project will be supported by several activities. Details and locations of actions related to these activities are not known at this stage and will be finalized only during the implementation phase. As a result, it is not possible to identify site-specific social and environmental impacts and accordingly draw activity specific safeguards management. In such a context, an Environment and Social Management Framework is considered most appropriate to enable safeguards as and when site-specific social and environmental impacts can be identified in qualitative and quantitative terms.

Therefore, this ESMF for the BFL has been prepared to serve as a tool to ensure due consideration of environment and social safeguards during planning, implementation and monitoring process of BFL project activities. It describes the principles and approaches to be followed for selecting sites, avoiding, minimizing and/or mitigating any adverse environmental and social impacts that are likely to arise due to the project.

Although, this ESMF is a requirement of GCF for their financing of about 60% of the BFL project costs, it applies to whole of the project across all milestones.

The framework is based on the relevant laws and regulations of the Kingdom of Bhutan and that of WWF's Environment and Social Safeguard Integrated Policies and Procedures (SIPP). The relevant RGOB laws and regulations related safeguards are applied since the project implementation has to take place within the PAs and BCs of Bhutan. The relevant WWF SIPP policies are applied since WWF is an accredited entity of GCF.

Specifically, the objectives of the ESMF are to:

- Assess the potential adverse environmental and social impacts based on the potential impacts/issues/concerns identified during screening
- Suggest measures to avoid/minimize/mitigate adverse potential impacts including potential alternatives (e.g. technology, locations, designs, etc).
- Provide overall procedure and process to obtain environmental and other clearances from relevant agencies as well as to ensure that safeguards mechanisms are implemented.
- Provide guidance for developing site and activity specific Environmental and Social Management Plan (ESMP), if required, during the design and implementation phase.

 Describe the institutional arrangements, monitoring plan, capacity development requirements, and budget required for compliance with the ESMF and effective implementation of environmental and social safeguard issues related to the project

The ESMF, therefore, provides a framework to provide environmental and social safeguards for the BFL activities in line with the applicable national policy and legal framework as well as the WWF's Environment and Social Safeguard Integrated Policies and Procedures (SIPP). This framework details the principles and processes for assisting communities to identify and manage any potential negative impacts of the project activities. It provides for transparency and equity in the planning and implementation of activities by the project so that any desired changes brought about by the project emerge from a consultative process and are not imposed.

3.2 ESMF Preparation Methodology

The methodology followed for the preparation of this ESMF is a combination of a) desk review of the WWF safeguards policies (SIPP) and RGOB's environmental and social assessment policies b) consultation and discussions with stakeholders including relevant civil society organization and as well as PAs and BCs management (See Annex 8).

Consultation were held in 8 out of the 10 PAs, 4 out of the 8 BCs covering east, west, north and southern part of the country. Community consultations were held in 11 Gewogs involving 239 community members (171 men and 68 women). The process involved 51 officials of the concerned PAs and BCs.

Major focus during the consultations were placed on achieving insights into Tenure and Rights over resources, Activities and Potential Impacts of BFL, FPIC process preferred by the communities, grievance mechanism, capacity needs and gender issues related to natural resources management. The field consultations were held in each location with participants divided into four group of men, women, elderly and youth. Each such group consultations were preceded by introduction of the BFL objectives, time frame, BFL partners and major activities (See Annex 8 for field consultations notes and for list of people met).

4. Environment and Social Policy, Regulations and Guidelines.

4.1 RGOB's Policies, laws, Regulations Guidelines

Review of applicable national policies, legislation and regulations includes those that are pertinent to the project, as well as the broader policy and reform context within which the project takes place. Particular attention has been paid to laws and regulations governing the project's implementation and the access of poor and excluded groups to goods, services, and opportunities provided by the project (See Annex 9 for details).

The Constitution of the Kingdom of Bhutan, 2008: That Constitution of Bhutan charges every citizen to contribute in protection of the natural environment, conservation of the rich biodiversity of Bhutan and prevention of all forms of ecological degradation

including noise, visual and physical pollution. It accords the rights over mineral resources, rivers, lakes and forests to the state to be regulated by law. It requires the state to preserve, protect and promote the cultural heritage of the country, including monuments, places and objects. The state is assigned to ensure safe and healthy environment, maintaining a minimum of sixty percent of Bhutan's total land under forest cover for all time, secure ecologically balanced sustainable development and sovereign rights of the state over its own biological resources including legislation to ensure sustainable use of natural resources and intergenerational equity. By the constitution, the Parliament can, by law, declare any part of the country to be a National Park, Wildlife Reserve, Nature Reserve, Protected Forest, Biosphere Reserve, Critical Watershed and such other categories meriting protection.

The Local Governments are assigned to ensure consideration of local interests in the governance through forums for public consideration on issues affecting the local territory. A person shall not be deprived of property by acquisition or requisition, except for public purpose and on payment of fair compensation in accordance with the provisions of the law.

Land Act of Bhutan 2007: Defines legal framework to manage, regulate and administer the ownership and use of land for socio-economic development and environmental well-being. The Act clarifies that trees, either naturally grown or planted, belong to the landowner when grown on registered land. It enables leasing of government reserved forestland for economic and various other activities.

The act defines removal of Tsamdro (grazing land registered in individual names – with usufruct rights only) from the individual ownership. Such grazing land will be reverted and maintained as Government land in towns and Government Reserved Forests land in rural areas. However, the Tsamdro can be leased to individual households or communities owning livestock based on herd size. Preference shall be given to the previous rights holders and communities. Highlanders who are directly dependent on Tsamdro may retain their Tsamdro rights under lease irrespective of possession of livestock and their herd size. Grazing and pasture development on Tsamdro shall be permitted based on a Tsamdro management plan. The Department of Forests, Department of Livestock, and the lessee shall be responsible to prepare Tsamdro management plan. A right of way established over a land through local customs by uninterrupted use for a period of more than 5 years shall be respected and the landowner shall not object to its use.

Forest and Nature Conservation Act of Bhutan, 1995: This Act ensures the protection and sustainable utilization of forests, fauna, and other natural resources of Bhutan to benefit present and the future generations. The Department of Forests and Parks Services is fully responsible for sustainably managing, protecting, producing, and regulating all natural resources within Government Reserved Forests as well as outside. Wild animals and plants listed in the Schedule I are declared as totally protected. The Forest and Nature Conservation Rules of Bhutan 2017 has been formulated to support the implementation of this Act.

The Biodiversity Act of Bhutan 2003: This act recognizes and protects Traditional Knowledge, innovation and practices of local communities associated with biodiversity. It supports the prevention of illegal access to genetic and biochemical resources and associated Traditional Knowledge.

National Access and Benefit Sharing (ABS) Policy (Draft), 2014: The National Access and Benefit Sharing (ABS) Policy ensure fair and equitable sharing of benefits arising from research and commercial utilization of Bhutan's genetic resources and associated traditional knowledge. The policy provides for long term mutually supportive relationships between the providers and users of Bhutan's genetic resources and associated traditional knowledge.

The Water Act of Bhutan, 2011: The act accords priorities for allocation of water for drinking, agriculture, energy, and industrial use, tourism and recreation and for other uses. It requires location of water to be based on the principle that water is a resource owned by the State and that every citizen has equal right to these resources. The Act stipulates that use of water should not result in denial of water to any individual or community, including downstream and upstream needs or discharge of any effluent directly or indirectly to any water resource unless the discharge is in compliance with the Effluent Discharge Standard. At the Dzongkhag level, the Act accords the Dzongkhag Environment Committee to function as the Dzongkhag Water Management committee for the purpose of proper and effective protection and management of water resources.

The Water Act clarifies that the relevant local Governments in collaboration with religious bodies and Ministry of Home and Cultural Affairs have the responsibility for protection of therapeutical waters such as Menchhu, Drupchhu, Tshachhu and Neychhu. Blocking or otherwise altering an irrigation channel flowing through one's property shall not be allowed without the consent of the users of that channel, even where the channel is not required by the property owner. This Act is relevant in enabling safeguard measures in use of water for the project activities as well as for management of drinking and irrigation water within communities that are part of the project areas.

Livestock Act of Bhutan, 2001: The act regulates livestock breeding, health and production aimed at enhancing their productivity and preventing diseases so as to enhance rural income and livelihood. The Act facilitates only quality and appropriate breeds of livestock, poultry and fish to be introduced. It requires that introduction and spread of diseases, particularly the notifiable and zoonotic diseases are prevented;

Waste Prevention and Management Act, 2009: Precautionary Principle of the Act, under section 8 defines that every person shall take all precautionary measures in maintaining a clean and healthy environment and further in its section 10, the Act prescribes that a person polluting the environment or causing ecological harm shall be responsible for the costs of avoidance, contamination, abatement, medical compensation, mitigation, remediation and restoration in application of the Polluter Pays Principle. The lead implementing agencies shall make arrangements (sections 22) for dealing with waste.

This clause is applicable in management of waste in the protected areas in general and at locations of eco-tourism enterprises in the project areas.

National Environment Protection Act, 2007: This Act outlines principles and a legal framework that have implications for forest governance and management. It requires that a person taking natural resources from the environment, or deriving economic benefits from it, should ensure sustainable use and management of the resources and ecosystems.

Environment Assessment Act, 2000: This Act requires the government to ensure that environmental concerns are considered when formulating, renewing, modifying and implementing any policy, plan or program. Issuance of an environmental clearance is to be a prerequisite to the issuance of a development consent and those that do not require a development consent can commence only after receiving an environmental clearance which contains environmental terms and conditions to be complied. When a decision on the environmental clearance has been taken, the NECs or the CA are required to make a public announcement of the decision informing about the project/activity, measures to avoid or mitigate potential adverse impacts.

The act and ensuing notifications from the NECs identifies sectors that do not require environment clearances and delegates identified competent authorities to issue environment clearances for specified sectors. The act accords the secretariat or competent authority shall monitor and control compliance with the terms of environmental clearances. The competent authorities shall report annually to the Secretariat on implementation, monitoring and enforcement and the Secretariat shall report annually to the Commission. The EA Act is also specific on conforming compensations and replacement of the properties if land acquisition and property displacement is involved.

The Penal Code of Bhutan, 2004: A principle under the Penal Code of Bhutan define that one (victim) is considered capable of consent when the consent is not obtained by fraud, duress, compulsion, or coercion; or one (victim) giving consent has authority to do so. This aspect is relevant as a principle in obtaining free and prior informed consent from local communities and stakeholders for BFL project activities affect or associate with community use.

National Forest Policy, 2011; The policy encourages engagement of rural communities to manage forests sustainably for socio-economic benefits, poverty reduction and to contribute to overall sustainable forest management. The policy envisions the network of PAs and BCs to maintain species persistence and ensure long-term sustainability of Bhutan's biodiversity, ecosystem services, natural habitats and cultural heritage for positive environmental outcomes. It calls for integrated approach to conservation of cultural heritage traditions, local water supply sources and riparian reserves, soil protection, specific wild floral/faunal habitat and species protection in PA management. The policy provides an enabling environment for promotion of nature-based tourism to bring benefits to local communities and enhance conservation in the PAs and BCs. It also include enabling creation of public recreational areas and/or facilities that should managed based on code of best practices. It allows regulated grazing in multiple-use and

buffer zones although not in the core zone and requires development and implementation of measures to protect natural ecosystems against invasive alien plant species.

Forest and Nature Conservation Rules and Regulations of Bhutan, 2017: It restricts allotment of land within the PAs except to the local residents and for public service facility. Land allotment in such cases can happen only when nearby the existing inhabited area; gradient is less than 45 degrees of 100%; land is located beyond 30 meters of the bank or edge of any river and 15 meters of stream or water source; when not within 180 meters uphill or 90meters downhill of national highway. Such lands should be located beyond 500 meters of existing monastery or dzong. The regulations restricts livestock grazing shall in the area fenced for natural regeneration for a specified period and in the plantation area whether fenced or not till the seedlings are well established. It allows goat grazing only within a confined area and not freely in SRF. However, the regulations provides right of ways to existing "tsalam" and 'chulam", traditionally used during the migration, provided, such routes are not lawfully closed by the Government.

The regulations requires that that PAs must prepare Management Plans in consultation with local community, local authority and other member of the public who are affected by the Protected Area as well as other relevant stakeholder or recognized Civil Society Organization (CSO).

Land Rules, 2007: The land rule specifies details on land acquisition and lease. It requires private registered lands shall be acquired only under unavoidable circumstances and not without providing appropriate compensation based on valuation by the PAVA. Land under acquisition shall be taken over only after registering the substitute land in the name of the affected landowner or cash compensation has been made to the landowner.

It allows the lease of land from the SRF. However such land should be used based on an approved management plan. This requirement covers land leased for commercial agriculture, grazing and sokhshing. Lease of SRF for commercial farms and sokshing should not be for a period beyond 30 years while that of grazing should be renewed every 10 years.

Lease of SRF for grazing is based on livestock ownership and herd size while that for agriculture is based on ownership and size of agriculture land. However, highlanders shall be eligible for Tsamdro on lease, irrespective of possession of livestock and herd size. They are also eligible to sub-leased the leased Tsamdro.

The Moveable Cultural Property act of Bhutan, 2005: Requires that all cultural properties shall be registered in the name of the Dratshang, the Government, Community or private individuals based on their ownership. Cultural Property registered in a Thram shall not be sold, used for personal means, exchanged, gifted or damaged. Considering that foreign visitors are often not familiar with the Cultural Property Act of Bhutan, it is the legal responsibility of the concerned agency/host/guide to brief the visitor on the Act where applicable.

If any items considered to be Valuable Cultural Property and are discovered during the construction of roads or buildings or any other related works, discovery shall be immediately reported to the Department of Culture through the concerned Dzongkhag.

Regulation for the Environmental Clearance of Projects, 2001; The regulations require that environmental clearance shall be issued only after screening and assessing the environmental impacts of such projects. For the environmental screening process should include, the applicant should submit complete environmental information comprising of

- The potential adverse effects of the project on the environment including the direct, indirect and cumulative effects;
- Compliance with relevant sectoral guidelines or code of best practices, if any, issued by the Secretariat or Competent Authorities;
- How impacts of the project will be avoided, minimized or reduced; and
- The environmental benefits of the project, including how the project will benefit concerned people and use clean and sustainable technologies.

The Secretariat or Competent Authority shall screen the application for environmental clearance as per sectoral guidelines. The Secretariat or Competent Authority may issue an environmental clearance for the project on the basis of the environmental application with terms and conditions or may ask the applicant to carry out environmental assessment or issue a blanket denial to the project. If an EC is issued, the NECs or the CA shall issue a public notification.

If the NECs or CA requires the applicant to conduct the environmental assessment, the following procedure applies;

- 1. The applicant is shall draw up terms of reference for the environmental assessment report which has to be approved by the NECs or CA
- 2. Applicant shall prepare an environmental assessment report consistent with the terms of reference approved by the Secretariat or Competent Authority (See Annex 16 for outline of the EA Report)
- 3. In the process of the EA report preparation, a public consultation must be held

Upon receipt of complete environmental assessment report and completion of the public notice procedures, the NECs or the CA may issue an environmental clearance with binding mitigation and compliance measures as well as appropriate monitoring, recording and reporting requirements.

4.2 WWF Safeguards Policies and Procedures Applicable to the Project.

WWF's safeguards policies requires that any potentially adverse environmental and social impacts are identified, avoided or minimized. The safeguards policies provide a mechanism for integrating environmental and social consideration into conservation decision-making.

Safeguards policies that are relevant to this project pertain to:

Environment and Social Risk Management Policy: This policy is applicable because BFL intends to support physical activities that will have environment and social impacts. However, it is not anticipated that the BFL will result in any significant adverse and irreversible environmental and social impacts and BFL has been categorized as Category B based on initial analysis. Since, BFL is a conservation project, its outcomes are positive environmentally and socially. The environmental and social impacts that may occur are expected to be site-specific, negligible and on which mitigation measures can be addressed easily.

At the time of preparing this safeguards document, the exact location and impact of each specific activities cannot not be determined. These specific items will emerge only during implementation of the project as exact location of these activities become clear. Therefore, an ESMF is prepared so that implementation process is enabled to address environmental and social impact mitigation when specific activity locations and impacts are known. It sets out principles, rules, guidelines, and procedures to assess the environmental and social risks and impacts.

Natural Habitat Policy; Overall, activities of the project will produce significant conservation benefits and any potential adverse environmental impacts on human populations or environmentally important areas including forests, grasslands and other natural habitats are expected to be very limited. While there shall be no conversion or degradation of natural habitats, this policy has been triggered as a precaution to encourage the executing agency to be more cautious with the EA process when carrying out activities inside sensitive ecosystems such as construction work proposed for Park headquarters, park roads staff quarters, outpost/guard post, and visitor information canters.

WWF's mission is to protect natural habitats, and it does not undertake any projects that would result in conversion or degradation of critical natural habitats, especially those that are legally protected, officially proposed for protection, or identified as having high conservation value.

The project area comprises of all PAs and BCs in Bhutan, which provide ecosystem services and livelihood to communities of 85 out of the 205 Gewogs in Bhutan. The mainstay of these communities is agriculture and livestock, which are directly dependent on natural resources.

The WWF applies the precautionary approach for its projects and programs. Hence, where there are threats of serious or irreversible damage, lack of full scientific certainty shall not be used as a reason for postponing cost-effective measures to prevent environmental degradation. It mandates a comprehensive assessment of all potential impacts, including those from smaller-scale infrastructural development.

Indigenous Peoples Policy; WWF policy requires to ensure that indigenous rights are respected and that indigenous peoples do not suffer adverse impacts from projects, and that they receive culturally appropriate benefits from conservation by way of respecting peoples' rights, tenure over traditional territories and by avoiding potential adverse impact from the project.

In Bhutan, ethnic minority is not an issue or present in any of the developmental project assessments. Population is broadly identified as Sharchop (eastern), Ngalop (western) and Lhotsham (southern). Within these broad regional categories of people, there are pockets of settlements with distinct cultural practices and traditions. However, no community in Bhutan is isolated in the national development process and on the democratic process. All such communities are represented in their local governments like any other community and social amenities and local institutions are in place in all communities. Hence, there is no community that can be considered vulnerable (neglected) from a development process and governance perspective.

Pest Management: Agriculture activities of communities residing within the PAs and BCs will involve minimal use of pesticides within these areas. Therefore, this policy is triggered. Except for inputs related to organic farming and those that align with the integrated pest management practice of the National Plant Protection Centre. The Project, however, will not support the procurement or use of any pesticides categorized IA, IB, or II by the World Health Organization or other agricultural chemicals, or lead to the increased use of such chemicals.

Physical and Cultural Resources: This policy requires that Physical Cultural Resources (PCR), which includes archaeological, paleontological, historical, architectural, and sacred sites including graveyards, burial sites, of unique natural values, are appropriately preserved and their destruction or damage is appropriately avoided. BFL activities will not have significant excavations and earth moving actions. However, most communities do have monasteries and cultural sites in the vicinity of communities. Moreover, reverence to mountains and rivers are part of Bhutanese culture. The BFL activity, if at all, will contribute to strengthening the sanctity of such cultural resources through integrated conservation actions.

The siting of small infrastructure under BFL will avoid relocation of any known existing physical cultural resources. The location of such activities should ensure that there is no disturbance to physical cultural resources through the Initial Environment Examination (IEE).

Occupational Health and Safety of IFC: This IFC policy, which applies to the GCF projects, requires employers and supervisors to implement all reasonable precautions to protect the health and safety of workers through preventive and protective measures should be introduced

Community Health and Safety policy of IFC: Project activities should prevent adverse impact involving quality and supply of water; ensure safety of project infrastructure, life

and properties; have mechanisms for hazard materials, disease preventions and emergency responses.

Resource Efficiency and Pollution Prevention of ICS: Requires that during the project life-cycle, ambient conditions to be considered so that technically and financially feasible resource efficiency and pollution prevention principles and techniques that applied to avoid or minimize adverse impacts on human health and the environment.

4.3 Adequacy of National Environmental and Social Clearances of RGOB

In general, the application of RGoB policies and guidelines for environmental clearance and impact assessment, covers the requirements of WWF environmental and social safeguards. However, there are few gaps in the application details of the two. These are as follows:

The composite RGOB environmental clearance processes, in principle, are consistent with WWF SIPP requirements. However, all activities with an impact on the environment and people under the proposed project will be subjected to some form of an environmental and social analysis, prior to disbursement of funds. The extent of the analyses will depend on the nature of a given activity and its location will be decided in consultation with the BFL PCU. The RGOB's environmental clearance procedures fairly suffice for environmental and social safeguards as per the WWF SIPP in the context of the BFL project.

However, WWF will review safeguards documentation, as appropriately used, prepared under the project. Any activity defined in this framework, which does not fall within the RGOB's safeguards requirements will need to undergo appropriate environmental and social safeguards assessment, which will be reviewed by WWF. The project affected people whose properties or livelihood options are affected directly or indirectly should be compensated by the project upon social assessment.

The WWF environmental and social safeguards policy on Physical and Cultural Resources provide for the use of "chance find" procedures that include a preapproved management and conservation approach for materials that may be discovered during project implementation. The Moveable Cultural Property act of Bhutan, 2005 requires that any items considered to be Valuable Cultural Property and are discovered during the construction of roads or buildings or any other related works, discovery shall be immediately reported to the Department of Culture through the concerned Dzongkhag. However, no accepted procedure for Change Find in is in place within the RGOB policy and regulatory framework. Hence, a "chance find procedure" is suggested to be applied (Annex 10).

5. Potential Environmental and Social Impacts and Mitigation Measures

5.1 Possible Major Environmental Impacts

The BFL project is designed and expected to bring about major positive environmental outcomes. However, minor negative environmental impacts anticipated are likely to be site-specific and potentially include:

- Impacts arising from excavation, waste and material management at site during minor construction of PA and BCs management offices, improved herders shed, transit camps and water reservoirs for drinking and minor irrigation, maintenance of traditional trails
- Disturbance to wildlife movement arising from fencing of open grazing areas
- Risk of desecration of cultural sites due to increased tourism activities

5.2 Possible Major Social Risks/Impacts

The project is expected to lead to primarily positive benefits in terms of enhancing rural livelihoods, enhancing resilience of communities to climate change and empowering the communities in the governance of natural resources.

Some of the social risks and impacts associated with the project are expected to include:

- Conflicts related to land use boundaries (grazing areas, NWFP collection areas, water catchment areas, right of ways (traditional trails, water ways),
- Forest offence such as wildlife poaching, unsustainable and excessive harvesting of natural resources (NWFPs, fuel wood, timber)
- Impact on cultural resources and artifacts;

However, given the nature of BFL project, these risks are expected to be minimal, site-specific and those for which mitigation measures can easily be developed through ensuring application of standard processes and regulations that are in place. To address these concerns, the project needs to comply with the relevant Acts and Rules and Regulations of the Kingdom of Bhutan and relevant WWF environmental and social safeguards policies and procedures. Specific Environment and Social Management Plan (ESMP) should be prepared as per requirement based on this ESMF to ensure adequate mitigation measures wherever required.

5.3 Description of Likely Risks and Possible Mitigation Measures

This section includes description of the various facets of natural resource, which the local communities associate with. These are issues that have emerged from the community consultations conducted in the process of developing this ESMF.

Table 11: Component A - Impacts and Mitigation Measures

Activities	Cause of imp	Environmenta	Recommended al Mitigation Measures	Responsible Agency
		Impacts ENVIRONMENTAL IM	MPACTS	
Design and implement rural alternative energies such as biogas and solar technologies	Design and implementatio n of Biogas initiatives	Reduction in cattle as biogas requires sedentary cattle, which are mostly improved breed. Improved breed cattle are expensive and difficult to manage Risk of an increased methane emission (foul	Explore cold temperature and portable biogas technologies or arrange incentives or subsidies for purchase of improved cattle Biogas plant to be properly covered and internal gas	PA/BC (coordination) Department of Livestock (Technical Support) PA/BC (coordination)
		smell and risk fire when methane comes in contact with oxygen)	connections to be made secure	Department of Livestock (Technical Support)
	Use of unsuitable for tree species for plantations	low water-use efficiency and reduced growth, high mortality or further degradation through disruption of water balance	Assess appropriateness of species in terms of biodiversity, water efficiency, forest fire, local needs, cultural sensitivity, survival, etc. Use appropriate species and	PA/BC
		Waste generation from temporary worker camps	local species Install waste bins around construction sites and worker camps Integrate site waste management with Thromde	PA/BC (monitoring) Contractor (Compliance)
		Sewage generation from workers camps	or local community facility or local waste collection system Ensure that there is appropriate and separate areas, toilet and washing areas. Make arrangements	PA/BC (monitoring)
	Use of fuel	Pressure on forest	for environment friendly toilet and washing facilities Promote use of drying and	Contractor (Compliance)
	wood in NWFP processing		grinding equipment to reduce fuel wood consumption and reduce waste	PA/BC (monitoring)
	Fencing of individual	Disruption to movement of wildlife	Promote fencing with wire mesh instead of barbed wire	PA and BC management

Activities	Cause of imp	act Potential Environmenta	Recommended I Mitigation Measures	Responsible Agency
		Impacts	i wingation measures	rigency
	grazing units	1	and adopt patched fencing to	
			provide wildlife corridor	DOL
	Wildlife	Depredation of livestock	Develop appropriate	PA and BC
	protection	by wildlife	compensation mechanism	management/
			for livestock and crop	DOL
			depredation	
~	I	SOCIAL IMPAC		T= . = =
Climate-smart	Reforestation	Land use conflict	Only upon consultation with	PA/BC
restoration in the	activities on		local community, local	
mapped land areas	degraded land that fall in		authority and other member of the public who are	
arcas	traditional		affected or have a stake as	
	trails, sacred		per the principle of Rule 44	
	sites or		of FNCA, 2017 (for	
	community		management of protected	
	use land		areas)	
			Identify approaches that	
			provide benefit to the local	
			community (Agroforestry	
			that provide fodder to	
			communities; trail	
			maintenance integrated with restoration work; sacred site	
			maintenance with plantation	
			of culturally appropriate	
			species)	
			Where possible apply	
			indigenous practice	
	Engagement	Working conditions,	Equip every person at site	PA/BC
	of labour for	Occupational health and	with helmet/ boots/gloves	(monitoring)
	restoration and	safety	and first aid kit at the site.	_
	plantation		T 1	Contractor
	work		Ensure that no underage workers, or children are	(Compliance)
			engaged	
			Cingagoa	
			Construct temporary toilets	
			for the workers	
			Provide safe drinking water	
			facility for workers	
Sustainable and	Membership	Exclusion in access to	Enable inclusiveness in the	
climate-resilient	to CFM	CF resources for	CF membership - no	DA and DC
Community	groups	community members	households are excluded on	PA and BC Management
forest		who cannot afford to	the grounds of their inability	ivialiagellielli
management		contribute labour and	to contribute labour	

Activities	Cause of impa	act Potential Environmenta Impacts	Recommended al Mitigation Measures	Responsible Agency
	CF focus on	Poor representation of women in CF executive bodies Sustainability of	Fair representation of the poor and women Pro-poor measures to be integrated in the CF bylaws CF management plans to	PA and BC Management
	conservation and limited economic benefits arising from the CFs	community based management could be undermined	integrate small scale sustainable enterprises that provide revenue to the community	PA and BC Management
Sustainable and climate-resilient NWFPs management	Un-regulated and illegal harvesting of NWFPs	Risk of resource depletion due to ad-hoc and unsustainable illegal harvesting	Develop list of NWFPs that need sustainable management and harvesting strategy Develop sustainable management and harvesting guidelines for each identified NWFP Establish NWFP groups and include sustainable harvesting methods and guidelines and monitoring responsibilities and within the Group bylaws Training on management of NWFPs (eg Paris polyphylla or locally called Thok Sumpa) Prepare NWFP Management Plan for each NWFP group	PA and BC management
Sustainable and climate-resilient grazing management	Lack of awareness on grazing regulations and rights	Herd trespassing and conflict amongst individual herders by protecting respective grazing areas	Awareness and clarification on pasture and grazing management rights and regulations	PA and BC Management
	Ü		Design and promote eco- friendly makeshift house for herders, homestays to sell cattle herding experience to tourist,	Contractor (Compliance)

Activities	Cause of imp	pact Potential	Recommended	Responsible
		Environment	al Mitigation Measures	Agency
		Impacts		
	Ad-hoc and	Unsustainable grazing	Formulate a tsamdro	DoL
	free grazing		(grazing area) management	
	management		plan in line with the Land	
			Act and Land Rules	
			(Rotational grazing	
			practices, Herd size	
			management, etc)	

Table 12: Impacts and Mitigations - Component B

Activities	Cause of imp	act Potential	Recommended	Responsible
		Environmenta	l Mitigation Measures	Agency
		Impacts		
		ENVIRONMENTAL IM	PACTS	
Effective waste management programs	Increased visitors and tourists	Increased waste	Waste management strategy and plan to be developed in accordance with Waste Management Act and its Regulations and as per FNCR, 2017, rule no. 49 (2)	Dzongkhag Environment Officer (Technical Support)
Based on CVCA results, implement ecosystem-based adaptation and climate-smart, organic agriculture approaches and technologies, in priority demonstration sites in critical watersheds	Conventional agriculture practices and drive for increased agriculture production through use of mechanization and chemical inputs	Soil erosions, soil nutrient depletion, loss of soil fertility in the long run and eventually causing environmental degradation	Avoid use of heavy farm machinery for tilling, use of inorganic inputs for soil fertility management. BFL resources will not be made available for such purposes. Organic agriculture, conservation tillage practices, cover cropping, green manuring, field nutrient management approaches to be promoted through input supplies from the project	PA and BC Management Department of Agriculture Department of Agriculture Marketing and Cooperatives
Implement cost- effective and innovative human wildlife conflict mitigation mechanisms such as alternative crops, rainwater harvesting, habitat enrichment, and	Introduction of alternative crops	Risk of invasion by new crop of new crop disease	New crops should be certified by BAFRA and NPPC prior to introduction of new crops	PA/BC; BFL Coordination

Activities	Cause of impa	act Potential Environmenta Impacts	Recommended I Mitigation Measures	Responsible Agency
biological				
barriers				
Install	Lack of	Human-wild life	CFs, being effectively	PAs/ BCs and
appropriate	natural	conflicts	protected and management	Social
physical barriers	barriers		by local communities can be	Forestry
in human wildlife	between		an effective physical barrier	Division
conflict hotspots	wildlife		to protect crops and	
within PAs/BCs	protection		livestock from damage by	
and buffer zones	areas and		wild life and of wild life by	
	human		illegal poaching in the	
	settlements	~ ~ ~ .	wildlife protected areas	
	Extreme	Storms, floods damaging	Strategically site CFs areas,	PAs/ BCs and
	weather	settlements	to function as effective	Social
	related		physical barrier to protect	Forestry Division
	exposure		crops and livestock from	Division
			damage by wild life as well as human settlements from	
			severe weather related	
			impacts (windstorms,	
			flooding)	
		Accidents along the	Width of the trail should	PA/BC
		alignment due to size of	have minimum width of 3	(monitoring
		the trail	feet for mule tracks	and design)
				Contractor (Compliance)
		Damage to environment	Integrate with traditional	
		due to new route	trails and maintain them as	
		construction	eco-trails so that new routes	PA/BC/Gewo
			are not constructed	g Adm
		Soil erosion	Minimizing the area of	
			ground clearance.	
			Avoiding sensitive	
			alignments, such as those,	
			which include steep	
			hillsides, ecological sensitive	
			areas.	
			Balance filling and cutting	
			requirements through route	
			choice	
			Maintain trail surface and	PA/BC
			alignment with vegetation	(monitoring)
			and where possible install	Contractor
			slope protection	(Compliance)
	Camp fires	Forest Fire	Identify designated camp	PA/BC

Activities	Cause of impa	act Potential Environmenta Impacts	Recommended l Mitigation Measures	Responsible Agency
		Impacis	fire area and for same	
			disposal of ash	
	Site	Damage to the site		
	Development	conditions due to excavation causing		
		destabilization of the site	Plantation of trees in slide	PA/BC
		and surrounding areas	prone areas	
		causing soil		
		erosion/landslides	Erect local retention walls	Contractor
	Removal of		Avoid removal of trees	
	trees/			
	vegetation during	Possible loss of	Carry out plantation works to replace removed trees as	
	construction	vegetation	soon as possible.	PA/BC
		Sewage generation	Ensure that there is	PA/BC
		<i>5 5</i> · ··· ·	appropriate and separate	(monitoring)
			areas for campsites, toilet	
			and washing areas, grazing	Contractor
			areas for horses or yaks	(Compliance)
			(transport). Make	
	Waste from		arrangements for environment friendly toilet	
	Visitors		and washing facilities	
		Discharge of waste into	Ensure that camps are	PA/BC
		nearby water bodies	located away from existing	(monitoring)
			stream, river, water source	
			no discharge from such	Contractor
			establishments should follow	(Compliance)
			their path into nearby water bodies.	
			bodies.	
			Make arrangements for solid	
			waste be carried out of the	
			area,	
			Avoiding sensitive sites,	
			such as those which include	
			steep hillsides, and areas erosive in nature	
		Waste generation from	Install waste bins around	
		temporary worker camps	construction sites and	
		*	worker camps	PA/BC
				(monitoring)
			Integrate site waste	Camtuant
			arrangement with Thromde or local community facility	Contractor (Compliance)
			or local waste collection	
			system	
L	1 1		ı <i>v</i> -	<u> </u>

Activities	Cause of imp	act Potential Environmenta Impacts	Recommended I Mitigation Measures	Responsible Agency
		Sewage generation from workers camps	Ensure that there is appropriate and separate areas, toilet and washing	PA/BC (monitoring)
			areas. Make arrangements for environment friendly toilet and washing facilities	Contractor (Compliance)
		Could impact critical conservation themes or may fall in critical heritage sites	Avoid sites that are in close proximity to dzongs, monasteries or other sacred sites.	
	Allotment of government land for construction of ecotourism facilities if the site falls in SRF		Clearances from relevant government authorities for acquiring 'user rights' for land (See Annex 11, Procedural guidance for land acquisition) which also includes requirement for forestry clearance	PA/BC
	E-4	SOCIAL IMPACT		DA 1 DC
	Extreme weather events	Increased flood and storm frequencies and intensities	Establish early-warning systems Maintain natural vegetation in riparian zones	PA and BC Directorate of MoAF
Implement community-based climate adaptation plans and green recovery and reconstruction	Green approaches and Technologies	Green approaches and technologies are usually expensive with longer gestation for returns. Hence social acceptability and affordability may be low Could also create disparity between rich and poor	Incentives and subsidies on green approaches and technologies in terms of inputs and technical support to be provided from the project	PA/BC; BFL Coordination; Transition Fund
Design and develop ecotourism infrastructure (treks and trails) in six PAs, and expand such infrastructure in the other four PAs	Development Ecotourism Trails	Community conflicts over alignment of trails- Conflict with traditional trails or with local and traditional norms of restrictions	Hold consultation with concerned communities and local government before, during and after construction of the route to enable participation in decisions, construction, maintenance and management. Align and integrate eco trails	PA/BC/Gewo

Activities	Cause of imp	act Potential	Recommended	Responsible
		Environmenta	l Mitigation Measures	Agency
		Impacts		
	D 1	D' (1 , 1 , 1	with traditional routes	DA/DC/C
	Development of Ecotourism	Disturbance to local	Ensure that site identified for	PA/BC/Gewo
	infrastructure	culture and sanctity due to location	camps are beyond 500	g
		to location	meters from a, monastery,	
	Camps Sites		Dzong or any cultural	
			monument	
			Apply screening checklist to	
			ensure that the selected site	
			does not affect cultural	
			resources of local	
			significance	
			sig	
			If cultural resources are	
			identified, select another site	
			within 100 meters of the	
			identified site, select another	
			site for or seek clearance	
			from the local, communities,	
			concerned Gewog,	
			concerned Dzongkhag and	
			the Department of Culture	
			prior to finalization of the	
	D 1	D: . 1 . 1 . 1	plan and site development	DA /DC/C
	Development	Disturbance to local	Ensure that site identified for	PA/BC/Gewo
	of Ecotourism	culture and sanctity due	rest houses are beyond 500	g
	infrastructure – Rest Houses	to location	meters from a, monastery,	
	– Rest Houses		Dzong or any cultural monument	
			monument	
			Apply screening checklist to	
			ensure that the selected site	
			does not affect cultural	
			resources of local	
			significance	
			If cultural resources are	
			identified, select another site	
			within 100 meters of the	
			identified site, select another	
			site for or seek clearance	
			from the local, communities,	
			concerned Gewog,	
			concerned Dzongkhag and	
			the Department of Culture	
			prior to finalization of the	
	Dogical of	A molaito ot1	plan and site development	DA/DC/C
	Design of	Architectural, structural	Prepare the drawings as per	PA/BC/Gewo

Activities	Cause of imp	act Potential Environmenta Impacts	Recommended I Mitigation Measures	Responsible Agency
	infrastructure	drawings may not fit with natural and cultural of the locality	BBR 2002 and other relevant building codes and by certified architects	g
		Possible disasters if the construction site happens on unstable	Conduct basic soil profile and preliminary geo- physical assessment before preparation of architectural	PA/BC
	Engagement	sites. Working conditions,	& structural design Equip every person at site	Contractor PA/BC
	of labour for construction work	Occupational health and safety	with helmet/ boots/gloves/belts	Contractor
	WOIK		Provide first aid kit at the site.	
			Ensure that no underage workers, or children are engaged	
			Construct temporary toilets for the workers	
			Provide safe drinking water facility for workers	
Implement 30 nature-based	Nature based enterprises	Conflicts between commercial enterprises	Social and environmental impact assessment should be	PA/NC
local enterprises in PAs/BCs (focusing on		and non-commercial local users	done for such enterprise prior to establishment.	Gewog
unique selling points of individual PAs/BCs)			Prior informed consent of affected local communities must be obtained	
Conduct commercial	Commercializ ation of	Conflicts between commercial enterprises	Social and environmental impact assessment should be	PA/NC
viability, climate- resilience, and sustainability	NWFPs	(for raw material) and non-commercial local users (for traditional	done for such enterprise prior to establishment.	Gewog
assessment of NWFPs inside PAs/BCs		use)	Prior informed consent of affected communities must be obtained	

Table 13: Impacts and Mitigation - Component C

Activities	Cause of imp		Recommended	Responsible
		Environmenta	I Mitigation Measures	Agency
		Impacts		
	T	ENVIRONMENTAL IM	1	T = . = =
Conduct	Invasive	Invasion of local	Put measures in place to	PA/BC
inventory of	species	diversity	detect and control invasive	P
invasive species			species	DoFPS
in PAs/BCs, and				NIDDG
control their				NPPC
spread			×1 10 1	D D.C
Manage salt	Enrichment	Could conflict with	Identification and	PA/BC
licks, snags and	planting areas	traditional community	management of salt licks,	
waterholes, and		rights and community	snags and waterholes to be	Gewogs
manage and		managed areas for	based community	
enhance climate-		livestock herding and	consultations and	
resilience of		grazing	participatory managed	
wetlands and				
Ramsar Sites,		Could also become		
including		poaching hotspots		
enrichment				
planting				
Implement		Water scarcity for		PA/BC
protection and		irrigation		NIDDG
management				NPPC
mechanisms for				
the free-flowing				
river (including				
stakeholder			Select water-efficient and	
consultations) to			drought- resistant species	
reduce climate			and varieties for	
change impacts			afforestation and	
and increase	Limitation to		reforestation	
ecological and downstream	use of water in			
community	free flowing			
resilience.	river	SOCIAL IMPACT	l	
Davalon alimeta	Increase in	Tiger and leopards		PA/BC
Develop climate- smart species	population of	attacking humans and	Develop a sustainable compensation scheme that	IADC
conservation	tiger and snow	livestock could - local	provides prompt	
plans (including	leopard	communities bearing the	compensation for loss faced	
the human	Teopard	burden of conservation	by communities	
responses to		through loss of life and		
climate change		assets among	Incorporate HWC strategy in	
that impact these		communities	the PA and BC management	
species) for tigers		Communics	plan	
and snow			Piun	
leopards				
Implement	SMART	Poaching in locations	Engage local community	PA/BC
mpicinciit	PINITI	1 oaching in locations	Lingage rocal community	I A/DC

Activities	Cause of imp		Recommended	Responsible
		Environmenta Impacts	Mitigation Measures	Agency
SMART patrolling in all PAs/BCs	patrolling	unreached by patrolling teams can happen	patrolling by enhancing perks and benefits to local patrolling personnel and informants	Gewog
Conduct nationwide mapping and analysis, and designate high biodiversity habitats, degraded lands, and climate refugia	Designation of degraded lands	Social conflict related to restoration activities when degraded land for restoration happens to be in community use areas such as traditional trails, sacred sites or community use land	Rehabilitation of degraded land impacted so may be initiated upon consultation with local community, local authority and other member of the public who are affected or have a stake as per the principle of Rule 44 of FNCA, 2017 (for management of protected areas)	PA/BC Dzongkhag Gewog DoFPS
Develop green and climate-resilient design and construction principles (e.g. those that respond to increasing extreme hazards such as floods and extreme storms), and apply them to all infrastructure in and around PAs	Green approaches and Technologies	Green approached and technologies are usually expensive with longer gestation for returns. Hence social acceptability and affordability may be low Could also create disparity between rich and poor	Incentives and subsidies on green approaches and technologies in terms of inputs and technical support to be provided from the project	PA/BC; BFL Coordination; Transition Fund
Establish foundation for payment for ecosystem services (PES) schemes (e.g. park entry fees, water) in the protected areas	PES	Conflicts on rights, revenue and management responsibilities	Involve users and beneficiaries of ecosystem services in schemes for payments for those ecosystem services and promote local schemes	PA/BC; BFL Coordination Stakeholders
Review and propose amendments on relevant existing policies based on findings of key ecosystem services valuation	Amendments on existing policies	Policy coherence with other associated policy could be lost	Comply with the RGOB's Poverty and Environment Mainstreaming Guidelines	MoAF BFL Coordination PAs/BCs

Table 14: Impacts and Mitigation - Component D

Activities	Cause of impact Potential		Recommended	Responsible
	Ť.		l Mitigation Measures	Agency
		Impacts		
	1	ENVIRONMENTAL IM		I = . = =
Implement	PA and BC	Disturbance to local	Ensure that sites identified	PA/BC/Gewo
infrastructure	infrastructure	culture and sanctity due	are beyond 500 meters from	g
plan (including	location	to location	a monastery, Dzong or any cultural monument	
maintenance) in all PAs/BCs				
an Tris/Des			Apply screening checklist to	
			ensure that the selected site	
			does not affect cultural	
			resources of local	
			significance	
			If cultural resources are	
			identified, select another site	
			within 100 meters of the	
			identified site, select another	
			site for or seek clearance	
			from the local, communities, concerned Gewog,	
			concerned Dzongkhag and	
			the Department of Culture	
			prior to finalization of the	
			plan and site development	
	Design of	Architectural, structural	Prepare the drawings as per	PA/BC/Gewo
	infrastructure	drawings may not fit	BBR 2002 and other	g
		with natural and cultural	relevant building codes and	
		of the locality or are	by certified architects	
		vulnerable to disasters	Conduct basic soil profile	
		Possible disasters if the	and preliminary geo-	PA/BC
		construction site	physical assessment before	
		happens on unstable	preparation of architectural	
		sites.	& structural design	Contractor
	Site	Damage to the site		
	Development	conditions due to		
		excavation causing	Diameteria and the state of the	DA/DC
		destabilization of the site	Plantation of trees in slide	PA/BC
		and surrounding areas causing soil	prone areas	
		erosion/landslides	Erect local retention walls	Contractor
	Removal of		Avoid removal of trees	
	trees/			
	vegetation	Possible loss of	Carry out plantation works	
	during	vegetation	to replace removed trees as	PA/BC

Activities	Cause of imp	Environmenta	Recommended l Mitigation Measures	Responsible Agency
		Impacts	2.1	
	Construction Waste from Visitors	Sewage generation	soon as possible. Ensure that there is appropriate and separate areas for campsites, toilet and washing areas, grazing areas for horses or yaks (transport).	PA/BC (monitoring) Contractor (Compliance)
			Make arrangements for environment friendly toilet and washing facilities	
		Discharge of waste into nearby water bodies	Ensure that camps are located away from existing stream, river, water source no discharge from such establishments should follow their path into nearby water bodies.	PA/BC (monitoring) Contractor (Compliance)
			Make arrangements for solid waste be carried out of the area, Avoiding sensitive sites, such as those which include	
		Waste generation from temporary worker camps	steep hillsides, and areas erosive in nature Install waste bins around construction sites and worker camps	PA/BC
			Integrate site waste management with Thromde or local community facilityt or local waste collection system	(monitoring) Contractor (Compliance)
		Sewage generation from workers camps	Ensure that there is appropriate and separate areas, toilet and washing areas. Make arrangements for environment friendly toilet and washing facilities	PA/BC (monitoring) Contractor (Compliance)
	Allotment of government land for construction of ecotourism	Could impact critical conservation themes or may fall in critical heritage sites	Avoid sites that are in close proximity to dzongs, monasteries or other sacred sites.	PA/BC

Activities	Cause of imp	act Potential Environmental	Recommended Mitigation Measures	Responsible Agency
		Impacts	Williagation Wedsures	rigency
	facilities if the site falls in SRF	mpacos	Clearances from relevant government authorities for acquiring 'user rights' for land (See Annex 11, Procedural guidance for land acquisition) which also	
			includes requirement for	
			forestry clearance	
		SOCIAL IMPACT		
Physically		Multiple PA and BC	Rationalize of PA and BC	PA/BC
demarcate all PAs/BCs, and		jurisdictions overlap in a single Gewog causing	boundary in line with the local governance boundaries,	Dzongkhag
provide ongoing maintenance		local administrative confusion	participatory zoning and demarcation of PA and BC boundaries	Gewog
	Multiple PA and BC jurisdictions overlap in a single Gewog or multiple Gewogs within a single PA or BC	Lack of awareness on actual boundary onground	Rationalize the functional mandate of PAs and BC management in line with the local governance boundaries. Eg. PA management may be responsible for conservation activities and BC management in the same Gewog may be responsible for forestry services.	DoFPS
	Engagement of labour for construction work	Working conditions, Occupational health and safety	Equip every person at site with helmet/boots/gloves/belts Provide first aid kit at the site. Ensure that no underage workers, or children are engaged Construct temporary toilets for the workers	PA/BC Contractor
			Provide safe drinking water facility for workers	

Land needed for this project would primarily be for the construction of ecotourism facilities, water drinking and irrigation water reservoirs, and development of small scale nature based enterprise related facilities. These locations will normally be far from settlement and therefore, private registered land. Such should be made available from the

Government land as per the procedures described in the Land Act, 2007 and the Land Rules and Regulations, 2007. The National Land Commission will issue the "use rights" for such land. All agreements or clearances involved in the process for acquiring the land needs to be documented and recorded.

6. Environmental and Social Impact Management for BFL

6.1 Institutions for Environmental and Social Management Capacity

The BFL management arrangement comprises of BFL secretariat, BFL Project Coordination Unit (BFL PCU) established within MoAF (Executing Entity), under consideration include a policy level BFL Project Steering Committee (oversight body that approves annual work plans) and BFL Strategic and Technical Committee (that provides technical backstopping to the BFL PCU). The project activities implementation will happen through the respective park management for the PAs and the concerned Territorial Forestry Divisions for the BCs.

BFL Coordination Unit shall maintain safeguard documents for all activities, monitor compliance with ESMP and ESMF and maintain files documenting safeguard process. It is recommended that compliance to this ESMF and ESMPs is considered as part of annual disbursement conditions.

The Park Managers and Territorial DFOs will implement the field activities. They will arrange for environment assessment including process screening (eligibility), IEE and preparation of ESMP for specific field activities when required and ensure compliance to conditions set forth in the environment clearance and/or ESMPs. By, default the PAs and BCs will also be responsible to obtain required clearances permits/consents from relevant authorities, stakeholders. To provide technical assistance and support the PA management and the TFDs, an Environmental and Social Safeguards Expert is recommended to be appointed at the BFL Coordination Unit. The expert will provide support to all Park Managers and Territorial DFOs in terms of environment assessment for all field specific activities, preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL Project Steering Committee, Competent Authorities and to the NECs. The MoAF shall appoint a National Social and Environmental Safeguards Officer who will be the counterpart to the ESS Expert.

The connection between the Transition Fund, the PCU and the field implementing entities (PAs and BCs) is represented as follows;

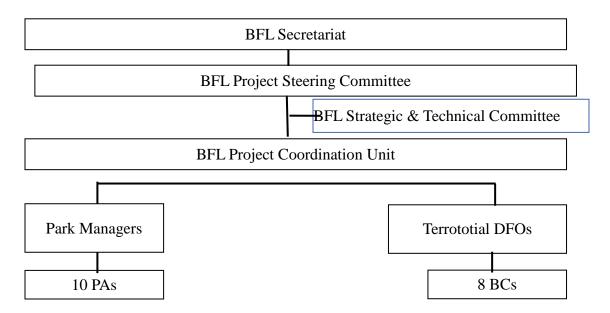


Figure 2: Linkage of BFL Secretariat, Coordination Unite and PAs/BCs

The PAs and BC management (Territorial DFOs) will have to work in consultation with the local Government and administrations on all matters that relate to local development. These are the concerned sectors of relevant Dzongkhag Administration and the elected representatives of the Gewog Administrations. The Gewog Administrations' Gup, Mangmi and Tshogpa are the direct link with local communities, the Tshogpas representing each community, Mangmi representing several communities and the Gup representing the whole Gewog population.

6.2 Procedure for Managing Environmental Impacts

The following procedure will be adopted for managing environmental and social impacts related to the project, including screening, assessment of social and environmental impacts, development of mitigation measures, seeking Free and Prior Informed consent from affected communities or parties and preparation of the sub-project specific 'Environment and Social Management Plan' (ESMP), implementation arrangements, and monitoring.

- 1. Screening: To help deciding whether an EIA is required or not.
- 2. *Scoping:* To establish the environmental and social priorities, set the boundaries for the study and define the Terms of Reference (ToR),
- 3. Generate Baseline: To provide a detailed description of the existing status of various environmental and social components of the project area. Data can be both primary and secondary.
- 4. *Impact assessment:* To identify, evaluate and predict the characteristics of potential impacts due to the project using the baseline on one hand and the

- features of the project on the other hand, normally applying a standard methodology and models,
- 5. Researching mitigation of impacts: To determine and recommend possible preventive, remedial and compensatory measures for each adverse impact, and
- 6. Environment and Social Management Plan (ESMP): To translate recommended mitigation and monitoring measures into specific actions that have to be carried out by the project applicant/proponent.

Most developmental projects attempt to integrate ESIA in the project cycle. The developmental projects normally follow a six stages/phases to formulate and accomplish a full project design; Conceptual stage, pre-feasibility, feasibility, design and engineering, implementation, monitoring and evaluation. ESIA plays an important role in every stage of the project cycle. ESIA is normally undertaken during the pre-feasibility and feasibility stages. Screening, scoping and Initial Environment Examination (IEE) components of the ESIA is usually applied at the project concept stage to help selection of project sites, screening and scoping of the magnitude of the EIA. A best practice EIA process given in the Environment Assessment General Guideline published by NECS is reproduced below.

Proposal Identification Screening EIA Required Initial environmental examination No EIA Scoping *Public Involvement Impact Analysis *Public involvement typically occurs at these points. It may also occur at any other stage of Mitigation and impact the EIA process management EIA Report Approved Review Implementation and Approved follow up Decision-making Not approved Information from this process contributes to effective future EIA Resubmit Redesign

Figure 3: EIA Process Flow Diagram

Irrespective the EC process and the terms and conditions in the ECs, the project activities that relate to the following negative list will not be considered for financing under the BFL project.

- 1. Activities that involve procurement or use of any pesticides categorized IA, IB, or II by the World Health Organization (See Annex 12).
- 2. Introduction of exotic species unless certified by NPPC and BAFRA
- 3. Activities requiring physical displacement of persons from their homes or legal businesses
- 4. Activities that involve acquiring of private land for project activities
- **5.** Activities that involve felling of trees in core zone of protected area and critical watershed area
- **6.** Activities that involve quarrying and mining in protected area

7. Activities that involve commercial logging

For any project activities under BFL, the field implementing entities, specifically, PAs and BC management should fill in basic information about project-specific activities, exact activity location and the nature of the activity in detail in a form called the *Safeguard Eligibility and Impacts Screening* (Annex 13). Part 1 of this form comprises of basic information about the project; Part 2 contains location information and is considered as pre-screening or eligibility. If any of the aspects in this part is applicable or is considered "Yes", the activity will be deemed ineligible and the proponent or the implementing entity should consider changing the site/location of the activity. This should be repeated till the activity becomes eligible.

Once the activity is deemed eligible, an environmental screening procedure will be carried out in accordance with Part 3 of *Safeguard Eligibility and Impacts Screening* format, which is based on applicable RGOB laws and regulations for project screening.

This process will:

- a. Identify potential (physical, biological, social, cultural) issues specific to the area (in and around the site) and sub-component.
- b. Identify the need for additional land, and possible impacts on livelihoods due to land acquisition either from public or private land
- c. Identify whether or not there are vulnerable groups in the area requiring special attention
- d. Identify the need to obtain any regulatory clearances such as from local communities, local government or other institutions for specific purposes.
- e. Establish the need to carry out any further investigation/survey/ assessment for preparation of safeguard document like IEE, ESMPs or any specific study.

The screening format should be completed by the implementing agency and reviewed by the NECS or the Competent Authority. Upon completion of the screening process, the implementing agency should facilitate and furnish the recommended studies and prepare for recommendation for initiating Initial Environmental Examination (IEE). This preparation should include:

- Layout plan of the project
- Summary of the project proposal
- No objection certificate from various departments and others relevant stakeholders (applicable if EA is not required). This part is equivalent to FPIC from affected communities and parties.

The IEE form is presented in Annex 14. The format for Safeguard Eligibility and Impacts Screening is produced in Annex 13.

6.3 Procedure for Managing Social Impacts

During project implementation, where there is a presence of disadvantaged family/households, social assessment will be carried out to assess the impacts on these vulnerable groups. Basic steps to be conducted include:

- 1. Receive input/feedback of local beneficiaries to design of investment activities, including their concerns and recommendations;
- **2.** Ensure free expression of views of the disadvantaged group prior to general public consultations and provide them with culturally appropriate benefits,
- 3. Address issues of concern by other stakeholders, and
- **4.** Identify specific actions to mitigate negative impacts.

The presence of disadvantaged or vulnerable groups can arise either due to restrictions to access of resources, tenure or rights of such groups in the process of implementing project activities.

6.3.1 Restrictions of access to Natural Resources and Outline of Process Framework

The process of social impact management will ensure anticipated negative impacts from project investments will be mitigated through a participatory process involving the affected stakeholders. The ESMF examines the anticipated risks and impacts and proposes measures and plans to reduce, mitigate, and/ or offset adverse risks and impacts as well as responsibilities. It also estimates capacity needs and costs of such mechanisms.

The types of restrictions that affect certain categories of stakeholders and how they should be mitigated is presented as follows.

1. Overall restriction on development of infrastructure in the PAs and BCs

Concern: The restriction on overall development infrastructure in the PAs and BCs arises from Management Prescriptions/ Restrictions for Nature conservation functions as described in the Forest Management Code of Bhutan. The code strictly prohibits commercial logging within wildlife refuge areas and corridors. It permits only permits local forest use if the habitat quality and structure is not significantly changed (i.e. single tree felling for shinglep production) and disturbance to the protected animals is not long lasting and kept to a minimum. It requires that road construction within wildlife refuge areas and corridors, should be avoided as much as possible.

The following restrictions apply in the conservation areas by the Forest Management Code of Bhutan.

Table 15: Types of restrictions to access in PAs and BCs

Function	Restriction on Commercial Use	Restriction on
		Local Use
Biodiversity	no commercial use	no local use
Protection		
Soil Protection	no commercial use	no tree felling; no tsamdrog no
		sokshing
Riparian Reserve	no commercial use	only collection of NWFP; no
Protection		tsamdrog; no sokshing
Road Buffer	no commercial use	no tree felling

no commercial use	restriction to activities that do not
	change habitat quality and disturb
	wildlife
no commercial use	low impact use only; no cattle
	grazing
no commercial use	only uses which do not disturb
	sanctity of place
no commercial use	no restriction
no clear cutting; no conversion into	low impact local use; no intensive
plantation; extension of rejuvenation	cattle grazing
periods	
no clear cutting; no conversion into	low impact local use; no
plantation; minimize disturbance to	intensive cattle grazing
understory vegetation	
no clear cutting; no conversion into	no intensive cattle grazing
understorey vegetation	
no clear cutting; no conversion into	local use should minimize
	disturbance to wildlife
1 ,	
3	
	no commercial use no commercial use no commercial use no clear cutting; no conversion into plantation; extension of rejuvenation periods no clear cutting; no conversion into plantation; minimize disturbance to understory vegetation no clear cutting; no conversion into plantation; minimize disturbance to understorey vegetation no clear cutting; no conversion into plantation; minimize disturbance to understorey vegetation no clear cutting; no conversion into plantation; leave snags; leave some

A host of restrictions and requirement apply that limit the communities within PAs and BCs to access development infrastructure such as roads and access to income opportunities as compared to those outside the PAs and BCs.

Mitigation measures: PA and BC management plans should include livelihood improvement programs such as nature based and environment friendly enterprises to enhance the income generating opportunities for communities living in the PAs and BCs.

2. Restriction on fishing

Concern; Communities having customary/formal rights to harvest fish from the designated river/stream/water body would be affected since fishing in protected areas will be based on permits only and not license, according the FNCR, 2017. The duration of fishing permits range from a day to one week while that of a license range from one month to a year. The communities in the PAs and BCs who depend on fish would need to keep obtaining on a daily basis.

Mitigation measures; The Management plan such designated river/stream/waterbody should include community fishing and community based monitoring without having to issues permits every week.

3. Prohibition on felling of tree/pole in core zone of protected area and critical watershed area, religious and cultural site as declared by the Government or Felling of tree, poles within river buffer zone, religious, cultural site, right of way of road and transmission line.

Concern; Local communities who need forest resources and do not know about the PA management boundary may be penalized for unintentional breach of restrictions.

Mitigation measures; Awareness on PA management boundaries (core zone, multiple use zone and buffer zone) as well as on the restrictions should be created so that the concerned local communities are aware of such restrictions, the purpose and physical boundaries within which such restrictions apply. One way creating awareness and also ownership over the designated boundaries should be conduct PA management zoning through participation by local communities.

4. Restriction on documentary commercial filming or sound recording in PA.

Concern; Tourists who have permits to visit the PAs and BCs may be penalized for unintentional breach of restrictions if they are not aware of exact locations and landscapes where such restrictions apply.

Mitigation measures; Tourism in Bhutan is conducted only with engagement of Bhutanese guides. The issuance of guiding license and training on guides should include such requirements. Therefore the BFL management should mainstream such requirements in the guides training course contents in coordination with the Tourism Council of Bhutan. Alternatively, engagement of local community guides can be arrangement for international and local tourism initiatives within the PAs and BCs.

5. Restriction of livestock grazing in the area fenced for natural regeneration for a specified period and in the plantation area whether fenced or not till the seedlings are well established.

Concern; Livestock herders will loose access to grazing for the period of restriction and could impact their livestock productivity for the period of restriction.

Mitigation measures; To provide for livestock grazing, the implementation of plantation and fencing, wherever, they fall within the community grazing areas, should be preceded by implementation of fodder development in private land or identification of alternative grazing areas so the plantation areas are not affected and community access to grazing is ensured.

6. Physical demarcation and/or re-alignment of PAs and BCs boundaries

Concern; Farmers who cultivate outside the PAs and BCs but are included within PAs and BCs under re-aligned boundary will be subjected to restrictions that were not being faced prior to re-alignment of PA and BC boundaries. It will also include other forest users and private sectors such as resort/lodges operators.

Local governments (Dzongkhga and Gewog Administrations) whose delimitation boundaries overlap across more thane one PA or BC and have to deal with multiple

systems and approaches. This can cause confusion to the local communities and institutions in accessing forestry related services.

Mitigation measures; Such farmers and affected individuals should be included in the livelihoods program of BFL so that nature based enterprises provide income to compensate for the loss of income by way of restrictions in accessing natural resources within PAs and BCs.

Participation of local government representatives and administrations in demarcation or re-alignment of PA and BC boundaries should be ensure and PAs and BCs boundaries should be rationalized in the context of local governance.

Any change or new demarcation of boundaries should be based on free and prior informed consent of the communities and relevant authorities, which should be obtained prior to finalizing any change or in new demarcation of boundaries

7. Entry to PAs tourist and foreigners only upon permit

Concern; Tour operators and tourist do not abide by official working hours for their travels. Access to timely permits could disrupt tourism in PAs and BCs and constrain tour operators.

Mitigation measures; Issue permit for entry into PAs and BCs by tourists should be made only 7 days a week or such permits should be issued the entry points on all days.

8. Construction of any infrastructure and irrigation channel in PA

Concern: Lack of irrigation water will decrease agriculture production of communities living in the PAs and BCs.

Mitigation measures: Alternative forms of irrigation that bear minimal environmental impact should be made available through piped irrigation systems. However such alternatives are expensive. Hence the project should subsidize such systems to ensure that agriculture productivity is maintained without impacting environment.

9. Clearing corridor for transmission line for electricity, telephone line in PA

Concern: The communities within the PAs and BCs will have constrained access to energy from grid electricity.

Mitigation measures: Subsidy on alternatives to grid electrical supplies such as solar power and bio-gas should be arranged from the project.

10. Local forest use is only permitted if the habitat quality and structure is not significantly changed (i.e. single tree felling for shinglep production) and disturbance to the protected animals is not long lasting and kept to a

minimum.

Concern: Supply of timber and forest resources for community need will be constrained.

Mitigation measures: Arrangements for supply of timber needs from Community Forests should be promoted. The Capacity for the CFMGs to provided for local community needs in an environment friendly manner should be promoted through green timber harvesting and processing technologies, free supply of seedlings and capacity building programs.

11. Harvesting of NWFPs such as *Paris polyphylla*, Shilajit from rocks and other NWFPs which do not have sustainable harvesting framework

Concern: Communities living the PAs collect these NWFPs within their locality. There are also communities from other localities that collect such NWFPs. However, due to lack of established management framework formal community management regimes do not exist threatening the sustainability of such resources.

Mitigation measures: An assessment of area specific and traditional NWFPs, their collectors and their income and livelihood opportunities from these resources should be conducted. To ensure sustainability of these resources, sustainable management framework for these identified NWFPs should be developed and local management plans should be developed and implemented so that the relevant NWFP stakeholders are able to derive sustainable incomes and livelihood opportunities from these NWFP resources.

Table 16: Anticipated restrictions of access to natural resources in BFL areas

Restrictions of PAs and BCs	Who will be impacted	Recommended Mitigation Measures	Responsible
Overall restriction	Communities residing in	PA and BC management	PA and BC
on development of	the PA and BC areas	plans to include livelihood	management
infrastructure,		improvement programs such	
townships and other		as nature based enterprise	Concerned local
facilities		development opportunities	Governments
		and support; protection and promotion of indigenous knowledge and practices; Protection and facilitation of traditional rights and	BFL PCU
Restriction on	The communities having	Prepare management plan in	PA and BC
fishing	customary/formal rights to harvest fish from the	collaboration with the relevant Department/agency	management
	designated	(as per FNCRR, 2017)	Concerned
	river/stream/water body		Dzongkhag
			Administration
			Concerned
			Communities

Restrictions of PAs and BCs	Who will be impacted	Recommended Mitigation Measures	Responsible
Prohibition of felling of tree/pole in core zone of protected area and critical watershed area, religious and cultural site as declared by the Government.	Local communities who need forest resources and do not know about the PA management boundary	Awareness on PA management boundaries (core zone, multiple use zone and buffer zone) to local communities Participatory zoning of PAs	PA and BC Management Community representatives and concerned communities
Felling of tree, poles within river buffer zone, religious, cultural site, right of way of road and transmission line.	Local communities who need forest resources and do not know about the PA management boundary	Awareness on PA management boundaries (core zone, multiple use zne and buffer zone) to local communities Participatory zoning of PAs	PA and BC Management Community representatives and concerned communities
Restriction on documentary, commercial filming or sound recording in PA.	Local and international tourist	Awareness on and training of tour guides	DoFPS and TCB on filming regulations
Restriction of livestock grazing in the area fenced for natural regeneration for a specified period and in the plantation area whether fenced or not till the seedlings are well established.	Local livestock farming communities	Promote fodder development on private land with incentives	PA and BC management
Any other restrictions that may emerge in the PA and BCs	Local communities or other stakeholders	Report to the Grievance	
Demarcation, realignment of PAs and BC boundaries	Farmers who cultivate within the re-aligned PA or BC areas Forest resource users Private sector (resort/lodges)	Farmers to participate in the livelihoods program of BFL	PAs and BC management
Physical demarcation of PA and BC boundaries	Local governments (Dzongkhga and Gewog Administrations) whose delimitation boundaries	Participation of local government representatives and administrations in demarcation or re-alignment	DoFPS, PAs and BCs Concerned

Restrictions of PAs and BCs	Who will be impacted	Recommended Mitigation Measures	Responsible
	overlap with more thane one PA or BC and having to deal with multiple systems and approaches	of PA and BC boundaries or in rationalization of PA and BC boundaries	Local government representatives and
		Free and Prior informed consent of the communities and relevant authorities to be obtained prior to finalizing any change or in new demarcation of boundaries	Administrators
Entry to PAs tourist and foreigners only upon permit	Tour operators	Ensure online access to permit 7 days a week or at the entry point permit application facility	BFL PCU PA BC
Construction of any infrastructure and irrigation channel in PA	Agriculture and Livestock Farmers	Subsidy on alternatives to infrastructure based irrigation such as piped irrigation using drip and sprinkler based irrigation	BFL PCU PAs and BCs Dzongkhag Agriculture sector
Clearing corridor for transmission line for electricity, telephone line in PA	Communities within PAs and BC boundaries	Subsidy on alternatives to grid electrical supplies such as solar power and bio gas	BFL PCU PAs and BCs Dzongkhag Livestock sector
Local forest use is only permitted if the habitat quality and structure is not significantly changed (i.e. single tree felling for shinglep production) and disturbance to the protected animals is not long lasting and kept to a minimum.	Communities within PAs and BC boundaries	Arrangements for supply of timber needs from Community Forests by way of environment friendly timber harvesting and processing technologies to the CFMGs and free supply of seedlings	BFL PCU PAs and BCs
Harvesting of NWFPs such as Paris polyphylla; Shilajit from rocks, and other NWFPs which do not have sustainable harvesting and management framework	NWFP collectors who are from the local area or form other Gewogs and have been dependent on the resource for additional income	Development and implementation of sustainable forest management plans. Assessment of area specific and traditional NWFP collectors; loss of their income and livelihood opportunities and developing appropriate income and livelihood programs.	BFL PCU PAs and BCs

Restrictions of PAs and BCs	Who will be impacted	Recommended Mitigation Measures	Responsible
Road construction	Communities within PAs	Environment friendly	BFL PCU
within wildlife	and BC boundaries	maintenance of traditional	PAs and BCs
refuge areas and		routes	
corridors should be			
avoided as much as		Benefits from tourism and	
possible		PES mechanisms to benefit	
		the communities	
Other restrictions	Traditional users of	Ensure that traditional users	
	resources could	of resources whose	
	experiences changes in	livelihoods are affected will	
	livelihood strategies due	benefit from a livelihood	
	to improved management	restoration plan, consisting of	
	of the landscape, which	technical assistance and funds	
	may affect their	to develop a sustainable	
	traditional use of	livelihood program.	
	resources within some of	In the case that indicanana	
	the project's protected	In the case that indigenous	
	area.	users of forest resources are	
		affected, free, prior and	
		informed consultation with the affected communities	
		will be required	

6.3.2 Resources, Rights and Tenure

In terms of community rights and their representation of rights, the following table presents what most communities consider as being the legitimate structure. This is a common feature across all PAs and BCs. These right-holders representatives should be included in participatory processes of the BFL pertaining to the relevant types of resources.

Table 17: Natural Resources, rights holders and representation of respective rights

Resource type	Right Holders	Type of Rights	Who represents the right holders
		Permanent Legal	
Agriculture Areas	Individual Households	rights	Household head
Arable			
government land			
resources	Park and Dzongkhag	Lease (Potential)	Park Manager
		Permanent Legal	
Cardamom Areas	Individual Households	rights	Household head
Community			CF Chairperson,
Forests	CF Group	Management rights	DoFPS
Community			Tsgogpa, Gup Dept.
owned Cultural &		Traditional and	of Culture/Dzongkhag
Religious Sites	Communities	Customary rights	Admin./Community

Resource type	Right Holders	Type of Rights	Who represents the right holders
State owned	111811111111111111111111111111111111111		Dept. of
Cultural &	Dept. of		Culture/Dzongkhag
Religious Sites	Culture/Communities	Legal	Admin/Community
Individual owned		208	
cultural &		Traditional and	
Religious Sites	Individual Households	Customary rights	Household Head
8		, , , , , , , , , , , , , , , , , , ,	Dratshang, Dept. of
Dratshang owned			Culture/Dzongkhag
cultural &		Traditional and	Admin./Community
Religious Sites	Dratsang	Customary rights	Tshogpa
		, <u>, , , , , , , , , , , , , , , , , , </u>	Ecotourism
			Management
			Committees-
Ecotourism			Farmhouse
Resources	Eco-tourism Groups	Permit based	Groups/Tshogpas/Gup
	•		Ecotourism
	Community based		Management
	Ecotourism Group	Permit based	Committees
	Individual Household	Permanent Legal	Individual,
	homestays	rights	households
	,		Park or BC
			Management/
	Ecotourism		Ecotourism
	Management Group	Free use right	Management Groups
	User/Management		Weaving groups/
	Groups/ Individuals	Permit based	Homestay owners
	-		Farm Road User
Farm Roads	Communities	Management rights	Group Chair
Fodder Areas	Individual Households	permanent	Household head
Fuelwood &			
Timber resources			
from CF Areas	CF Group	Legal	CF Chairperson
Fuelwood &			
Timber resources			
Park Areas	Park	Legal	Park Manager
Fuelwood &			
Timber from BCs			
Areas	TFD	Legal	CFO, TFD
Grazing Resources	Communities	Customary	DoFPS, Gewog Adm
		Customary and term	
	Dratshang	lease	Dratshang
	Individual Pasture	Customary and term	Term lease holding
	users	lease	HH
			1.Community for
		Customary and	general public use
Hot spring	Community/	Management right/	2.Dzongkhag for govt.
Resources	Dzongkhag admin.	Management right	use
NWFP resources	CF Group	Management rights	CF Chairperson

Resource type	Right Holders	Type of Rights	Who represents the right holders
22080020000	NWFP Group	Management rights	NWFP Chairperson
	Park	Legal	Park Manager
	TFD	Legal	CFO TFD
Orange Orchards	Individual Households	Legal right (thram)	Household Head
Right of Ways -			
electrical lines	BPC	Legal	BPC
Right of Ways-			
traditional routes,		Customary &	Tshogpa and Gup and
waterways	Communities	Traditional	relevant stakeholders
Sand, Stones and			
Boulders	Park	Legal	Park Manager
		Customary and term	
Sokshing Areas	Individual Households	lease	Household Head
SRF	Park	Legal	Park Manager
Water Sources	Communities	Traditional	Tshogpa and Gup
Wildlife	Park	Legal	Park Manager

The social assessment should include identification of site specific affected communities, agreement (FPIC based) on alternative livelihood alternatives, eligibility criteria for alternative livelihood options and budget for such a program.

Upon completion of social assessment to assess the impacts on these stakeholders and vulnerable groups, mitigation measures should be included to safeguard their concerns and mitigate social impacts. In order to ensure that these concerns are addressed and such groups are not impacted, free and prior informed consent of the affected stakeholders should be obtained.

6.3.3 Free and Prior Informed Consent

People must be front and center of natural resource management decision-making that affects them. When faced with decisions on location and type of activities pertaining to the BFL, communities have rights that must be respected by government and by stakeholders related to the BFL activities.

The FPIC process framework includes participation by communities in setting the terms and conditions that address the economic, social and environmental impacts of the project. It enables people to determine the outcome of decision-making that affects them and that it is not merely considered as a right to be consulted about projects that others will ultimately make decisions on. Hence, this FPIC process is expected to help the affected communities to protect their rights to property, culture, religion, livelihood, health and physical wellbeing. For implementation of project activities that affect the community resources directly or indirectly, FPIC process has to be initiated as part of a requirement of the WWF. The FPIC can be initiated based on the traditional rights, right holders and representation of rights presented in the table in earlier section.

No Objection certificate from various departments and others relevant stakeholders, a practice within the Bhutanese environment clearance process, constitute the consent of clearance from affected stakeholders or agencies. In order to enable this consent to be free and prior informed, the full content of the screening format should be explained to the affected communities and stakeholders. While the affected departmental agencies may provide written consent based from their authorized agencies, the community consent should be routed through the following process.

Table 18: Process of Free & Prior Informed Consent

Resource Types	Initial contact	Mechanism used	Final Consent Provider
Private land	Land owner	Consultation within Family and discussion of impacts described on the Screening Format	Written Consent form Head of Household
Community Forests	Gup of the Gewog who intimates to the Chair of the CF Group	Formal Consultation within the CF Executive or the full membership based on impacts described in the Screening Format. Decision of the CF group intimated to the Gup.	Gup issues the Free and Prior Informed Consent of the affected community
NWFP areas	Gup of the Gewog who intimates to the Chair of the NWFP Group	Formal Consultation within the NWFP Executive or the full membership based on impacts described in the Screening Format. Decision of the NWFP group intimated to the Gup.	Gup issues the Free and Prior Informed Consent of the affected community
Community Land	Gup of the Gewog who intimates to the Tshogpa of the concerned community	Tshogpa initiates formal consultation with the community members based on impacts described in the Screening Format. Decision of the community intimated to the Gup by the Tshogpa	Gup issues the Free and Prior Informed Consent of the affected community
Rights of ways (traditional routes and water ways)	Gup of the Gewog who intimates to the Tshogpa of the concerned community	Tshogpa initiates formal consultation with the community members based on impacts described in the Screening Format. Decision of the community intimated to the Gup by the Tshogpa	Gup issues the Free and Prior Informed Consent of the affected community upon validation from neighboring Gups whose communities may have a stake in the right of ways

Resource Types	Initial contact	Mechanism used	Final Consent Provider
Sacred Sites or	Gup of the Gewog	Tshogpa initiates formal	Gup issues the Free and
cultural heritages	who intimates to	consultation with the	Prior Informed Consent
	the Tshogpa of the	community members	of the affected
	concerned	based on impacts	community upon
	community	described in the	validation from
		Screening Format.	neighboring Gups whose
		Decision of the	communities may have a
		community intimated to	stake in the sacred sites.
		the Gup by the Tshogpa	
			The implementing agency
			submits screening format
			and community FPIC to
			the Dzongkhag Cultural
			Officer and seeks
			clearance from the
			Department of Culture

6.4. Development of ESMP

The Environmental and Social Management Plan (ESMP) describes mitigation measures/good practices at activity level if required as per the screening protocol. Prior to submission IEE for Environmental Clearance, and after availing the necessary clearances, an ESMP should be prepared hand in hand with preparing the IEE.

An ESMP should include environment management and mitigation plans during preactivity, activity implementation and closing phases. Hence it should contain description of the detailed actions needed to achieve these objectives, including how they will be achieved, by whom, by when, with what resources, with what monitoring/verification, and to what target or performance level. Mechanisms must also be provided to address changes in the project implementation, emergencies or unexpected events, and the associated approval processes. It should include institutional structures, roles, communication and reporting processes required as part of the implementation. It should also include link between the ESMP and associated policy and legal requirements as well as record keeping, reporting, review, auditing and updating of the ESMP. The ESMP structure should include

- **a.** A concise introduction: Describing linkage with overall planning process of the project; project activity related environmental studies; the ESMF (if relevant) and objectives of the ESMP
- **b. Project description:** Objective and description of activities, nature and scope of the project (location with map, construction and/or operation processes, equipment to be used, site facilities and workers and their camps; bill of quantities if civil works are involved, activity schedule)

- c. Baseline data: Key environmental information or measurements such as topography, land use and water uses, soil types, flow of water, and water quality/pollution. Socioeconomic conditions
- **d. Potential impacts and mitigation measures:** Description of specific activity impacts and corresponding mitigation measures referring to ECOP, if available.
- e. Monitoring: Environmental and social compliance monitoring with responsibilities
- f. ESMP Implementation arrangements: Responsibilities for design, bidding and contracts where relevant, monitoring, reporting, recording and auditing.
- **g.** Capacity Need and Budget: Capacity needed for the implementation of the ESMP and cost estimates for implementation of the ESMP
- h. Consultation and Disclosure Mechanisms: Timeline and format of disclosure

i. A stakeholder engagement plan

In order to ensure that the issues of all stakeholders are taken on board in an inclusive manner, the planning process for the BFL activities in general and of ESMP in particular should include a stakeholder engagement plan that defines the following;

Table 19: Stakeholder enagamenet plan

Stakeholders	Who are the Stakeholders - Create a list of relevant stakeholders
Identification	of the particular activity
Level of Engagement	Identify the level of engagement (e.g. inform, consult,
	collaborate, empower – Note that an inclusive engagement
	process be adopted to enable engagement of men, women,
	youth, elderly, vulnerable groups)
Proposed method of	Method of engagement to be used (workshops, forums,
engagement	meetings)
Timing and	Timing issues or requirements (At what stage of activity
Logistics	planning and implementation will such engagements be made.
	Most of the communities have identified winter season as best
	time for community consultations during the consultations for
	the preparation of ESMF.)
Identify Resources	Resources needed to conduct the engagement process
needed	
Responsibility	Who is responsible for engagement
Identify Key	What are the key messages to be conveyed to during the
messages to	stakeholder consultations
communicate	
Managing Risk	What are the risks associated with the engagement and how

6.4.1 Application and Approval for Environment Clearance

Upon completion of the recommendations in the screening process and obtaining all clearances and FPIC, the implementing agency shall process for Environmental Clearance by filling up the IEE format for the relevant sector as indicated in the guidelines annexed to the Regulation for Issuance of EC, 2002 (available at NECS website www.NECS.gov.bt). The type of IEE to be filled up will depend on the sector that the activity is relevant for. The submission of the IEE must be accompanied by ESMP.

The NECS or the Competent Authority, after review, will issue the environmental clearances with terms and conditions or recommend further work prior to issuance of the Environmental Clearance. The terms and conditions reflected in the environment clearance will have to be implemented as environmental and social safeguard measures.

6.4.2 Responsibilities

The NECS is the highest decision-making and coordinating body on all matters relating to the protection, conservation and improvement of the natural environment. Respective ministries of the Government are the final authority for social issues that pertain to their mandate. The NECS has also delegated authority to issue EC for selected activities to technical authorities of the Dzongkhag Environment Committee.

However, prior to the issuance of EC by CA or the NECS, clearances from other concerned agencies or communities will need to be sought and attached along with the application for EC. The implementing agency has the responsibility to coordinate with relevant stakeholders and to seek required clearances.

In order to ensure that safeguard mechanisms are taken care in additional the EC process, a tentative list safeguards responsibilities has been prepared and presented as below.

Table 20: General Responsibilities for Environemntal and Social Safegaurds

Activities	General	ESMF Responsibilities		
	Responsibilities			
		Activities	Responsible	
			Agency	
Design and	Identification of	Select cold temperature and portable	PA/BC	
implementation	technology specific to	technology for high altitude and local	DoL	
of Biogas	general location	cattle based livestock system	Extension	
initiatives				
		Select Sedentary technology for	Community	
		improved cattle and stall fed system	Representative	
	Specific farmer and	Agree on the site for installation selected	PA/BC	
	site identification and	farmer	Livestock	
	installation		Extension	

Activities	General Responsibilities	ESMF Responsibilities			
		Activities	Responsible Agency		
		Avoid areas where there are cultural sites or monasteries in the vicinity	Selected farmer		
Reforestation of degraded land	Site identification for rehabilitation	Community consultation	PA/BC Community Tshogpa		
Ecotourism product development	Waste management	Community consultation, awareness and prepare waste management plan, implement and monitor	PA/BC Tshogpa Concerned community member		
Constructions of Ecotourism infrastructure	Site Selection	Avoid areas where there are cultural sites of national importance	PA/BC		
such as eco trails, transit camps	Site Selection in the vicinity of sacred sites	Apply screening checklist to ensure that the selected site does not affect cultural resources of local significance	PA/BC		
		If permissible, seek clearance from the the local, communities, concerned Gewog, concerned Dzongkhag and the Department of Culture prior to finalization of the plan and site development	PA/BC Tsgogpa Gup Dzongkhag Dept. of culture		
	Process Environment Clearance (Screening/IEE/ESM P)	Assess the potential impacts of operating the ecotourism facility Inform community about the benefits and impacts of such facilities	PA/BC		
		Agree on t grievance redress mechanism to address any complaints/grievances arising during implementation and operation phase			
		Fill up Project Screening and seek Environment Clearance (EC) from NECS or CA			
	Environment Clearance	Evaluation of screening and if required IEE Issue of EC with terms and conditions Compliance monitoring	NECS or CA		
	Design of structure	Prepare the drawings as per BBR 2002 and other relevant building codes and by certified architects	PA/BC Registered Architect		
	Construction	Avoid removal of trees Carry out plantation works to replace	PA/BC		

Activities	General Responsibilities	±		
		Activities	Responsible Agency	
		removed trees		
Introduction of alternative crops	Avert Risk of invasion and disease carrying variety disease	Selection of right variety	PA/BC DAO NPPC BAFRA	
Promotion of NWFP and nature based enterprises	Prevent risk of over harvesting	Establish NWFP groups and include sustainable harvesting methods and guidelines and monitoring responsibilities and within the Group bylaws Ensure inclusive process	PA/BC/Tshogpa/ Community members	
Climate-smart species conservation plans for tigers	HWC mitigation in the plan	Consultation with communities and incorporate HWC strategy in the conservation plan	PA/BC/Tshogpa/ Community members	
Develop Zero Poaching & SMART/effectiv e patrolling	Prevent Poaching in locations unreached in locations unreached by patrolling teams	Engage local community patrolling by enhancing perks and benefits to local patrolling personnel and informants	PA/BC/Tshogpa/ Community members	
Mapping and analysis, and designate high biodiversity habitats, degraded lands, and climate refugia	Avoid socially sensitive when degraded land fall in traditional trails, sacred sites or community use land	Rehabilitation of degraded land may be initiated upon consultation with local community, local authority and other member of the public who are affected or have a stake as per the principle of Rule 44 of FNCA, 2017 (for management of protected areas)	PA/BC/Tshogpa/ Community members	
Manage salt licks, snags and waterholes	Avoid conflict with traditional community rights and managed areas for livestock herding and grazing Avoid development of poaching hotspots	Identification and management of salt licks, snags and waterholes to be based community consultations and participatory managed.	PA/BC/Gup/Tsho gpa/Community members	
Physical demarcation and mapping of PA and BC boundaries on- ground	Avoid confusion and Gewog lack of clarity at Gewog level	Rationalization of PA and BC boundary in line with the local governance boundaries and participatory zoning and demarcation of PA and BC boundaries	PA/BC/Gup/Tsho gpa/Community members DoFPS/MoAF Parliament	

6.5. Compliance Monitoring

The overall responsibility for implementing the ESMF and for monitoring the compliance of the Project's environmental safeguard activities lies with the BFL PCU at the MoAF. The Environment and Social Safeguards Expert stationed at the BFL PCU shall provide technical support to the coordination unit as well as the PAs and BCs. The National Counterpart at the BFL Coordination will support the unit in overseeing the implementation of field activities relating to ESMF and coordinate with the PAs and BCs including environment assessment comprising of screening (eligibility), IEE and preparation of ESMP for specific field activities when required. He/She will provide support to all PAs and BCs in terms of environment assessment for all field specific activities, preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL PCU, the BFL Project Steering Committee, Competent Authorities and to the NECs. The grievances that are reported through the Grievance Redress Mechanism (GRM) should also be monitored to track and assess the extent to which progress is being made to resolve them. The grievance data can be analyzed and evaluated to make policy and/or process changes to minimize similar grievances in the future. Record of each grievance reported and it resolution is recorded. Progress reporting of BFL activities should include a reporting on grievance resolution

New physical interventions will require EIA. Environmental impacts from small-scale construction, upgrading or refurbishing activities outside of PAs/BCs can be managed through screening, application of construction guidelines and the development and application of an ESMP when required. Once the project is approved and implemented, monitoring of implementation progress of each activity will be carried out periodically by the BFL Coordination Unit and WWF. BFL PCU will monitor the project and submit monitoring reports to the BFL Project Steering Committee and to BFL secretariat. WWF safeguards specialist will conduct supervision missions annually.

Monitoring at the field activity level: Self-regulatory monitoring should be adopted by the concerned the PA and BC management for field activities. Impacts and mitigation measures included in the ESMP/IEE and the terms and conditions included in the environment clearances must be taken care of during the implementation of individual field activities. Self-regulatory monitoring reports should be filed to the PA and BC management on a monthly basis and should be liable for ad-hoc inspection by the PA and BC management or the Dzongkhag Environment Committee or the NECs.

The PA and BC management shall be responsible for supervision of environmental compliance by the contractors and service providers or by the concerned communities. Environmental and social mitigation measures carried out by these parties should be verified by the PA and BC management on a monthly basis and documented. Disbursements of project activity funds should be linked to satisfactory compliance as verified by the PA and BC management.

Monitoring at the CA or NECS level: NECS and/or CA are mandated for annual compliance monitoring, which is announced and pre-informed. They are also empowered for unannounced or spot-checking.

Compliance monitoring pertains to monitoring of compliance to the terms and policy and legal compliance requirements. The activity and location specific compliance are normally specified in the EC by the clearance issuing authority as terms and conditions of the EC. Hence, compliance monitoring will be done by the Competent Authority or the NECS.

In order to facilitate compliance monitoring, BFL PCU, will submit an annual compliance report to the CA or the NECS or as per the timeline indicated in the terms and conditions indicated in the EC. The same report will also be submitted to BFL secretariat through the BFL Project Steering Committee. This compliance report will contain the number and name of the project activity for which EC has been issued; the terms and conditions mentioned in the EC and the status of implementation of these terms and conditions.

The CA or the NECS may conduct ad-hoc compliance monitoring visits to project sites to monitor compliance of the conditions specified in the EC and whether the implementation is as per existing environmental regulations and the provisions included in the Environmental and social safeguards. During such monitoring, the CA will issue recommendations or impose penalties as may be appropriate.

The compliance monitoring format is presented in Annex 15. This will however be modified depending on the terms and conditions mentioned in the ECs.

6.6 Grievance Redress Mechanism (GRM) and Process for BFL

The protected area management system in Bhutan, which includes human settlements within the park and biological corridor boundaries, recognizes the rights of local residents. Due to the large number of stakeholders, especially the communities living within the protected areas, there is need for an efficient and effective Grievance Redress Mechanism (GRM) that effectively collect and respond to stakeholders' inquiries, suggestions, concerns, and complaints. The GRM shall constitute an integral part of BFL in dealing with its implementation issues and complaints of the concerned stakeholders for its accountability and responsiveness. It takes into account the availability of judicial recourse and customary dispute settlement mechanisms among the indigenous peoples.

Because the BFL project spans over 14 years, there is need for a permanent, appropriate and accessible institutional arrangement for addressing any grievances arising from the implementation of BFL activities. The GRM aims to provide people fearing, or suffering adverse impacts, with the opportunity to be heard and assisted. Any affected party may file a complaint directly or through a representative. However, the party must provide concrete evidence of authority to represent them. While anonymous complaints will not be considered, complainants can request confidentiality.

Although the Forest and Nature Conservation Act of Bhutan, 1995 and its Rules and Regulations, 2017 regulates the activities in the protected areas and the forests, it does not provide for any GRM processes other than facing statutory sanctions for its violations

with forest officers empowered to compound the forestry offences. However, it provides for payment for environmental services wherever possible for various conservation activities. The Constitution of Bhutan provides a Bhutanese citizen with duty to preserve, protect and respect the environment, culture and heritage of the nation. It is the principle of natural justice that a person has a right to fair hearing, which provides for the complaints of the individual or communities affected by activities of BFL or have issues with it that warrants to be addressed through appropriate GRM process.

The objective of establishing GRM is to provide an effective and efficient mechanism for settlement of conflicts or grievances and to adopt measures to ensure an expeditious settlement of grievances relating to BFL activities leading to effective implementation of the BFL project. The GRM has been proposed based the following seven core principles to be adhered while dealing with grievances for its resolution.

- 1. *Fairness*: Grievances are assessed impartially, and handled transparently.
- 2. *Objectiveness and independence:* The GRM operates independently of all interested parties in order to guarantee fair, objective, and impartial treatment to each case.
- 3. *Simplicity and accessibility:* Procedures to file grievances and seek action are simple enough that project beneficiaries can easily understand them.
- 4. **Responsiveness and efficiency**: The GRM is designed to be responsive to the needs of all complainants. Accordingly, officials handling grievances must be trained to take effective action upon, and respond quickly to, grievances and suggestions.
- 5. *Speed and proportionality:* All grievances, simple or complex, are addressed and resolved as quickly as possible. The action taken on the grievance or suggestion is swift, decisive, and constructive.
- 6. *Participatory and social inclusion:* A wide range of affected people- communities, vulnerable groups and project implementers- are encouraged to bring grievances and comments to the attention of authorities. Special attention is given to ensure that poor people and marginalized groups, including those with special needs, are able to access the GRM.
- 7. *Accountability:* Each grievances reported are, resolved or escalated to the next higher level till its resolution and proper records are maintained at each level. Progress reporting of BFL activities should include a reporting on grievance resolution.

It is in the interest of BFL as well as the stakeholders involved for the smooth implementation of its activities that any issues, conflicts, or grievances arising out of BFL activities are adequately addressed. The local communities prefer resolving cases and issues locally rather than resorting to the court processes, which are lengthy, stressful and time consuming unless it cannot be resolved locally.

As per the Civil and Criminal Procedure Code of Bhutan, in the interest of the public, the parties on their discretion, are open to take help of local authorities such as *Gup*, *Chipon*, *Mangmi*, *Barmi* and others as mediators for settlement of a civil case at any stage of the proceedings and the Court will allow to such preference.

The Alternative Dispute Resolution Act of Bhutan, 2013 also recognizes the need to encourage alternative resolution of disputes through arbitration and negotiated settlement. The Act however, does not affect any provisions of the Local Government Act of Bhutan, 2009 and its rules and regulations recognizing the importance of local government's role in management and resolution of the disputes, grievances and issues of the local communities for protecting their health, safety and well-being.

In the context of BFL, the MoAF is the Executing Agency. Hence, the BFL PCU within the MoAF is the final authority for grievance resolution. The relevant officials/offices of the Ministry shall be required to actively involve and participate in resolving the grievances along with the local authorities.

Despite the efforts of the local authorities and the officials responsible for implementation of BFL activities in addressing the grievances, is the affected parties are not satisfied with their decision, such grievances can be submitted to the Grievance Redressal Committee (GRC) proposed to be formed by the Ministry of Agriculture and Forests with clear terms of reference. In the event that the parties are not satisfied with the decision GRC, such grievances can then be forwarded to the Court of Law for further adjudication.

A. Informal Process

The Environmental and Social Management Framework will recognize the informal dispute resolution mechanisms and practices, primarily based on negotiation between disputing parties and/or with the involvement of a third party, are common in most of the communities living in Bhutan. It is an established customary norm of the communities that any cases/grievances are first discussed either with community Tshogpa or individuals of the community possessing negotiation and resolution skills. Solutions are usually sought to foster relationships between disputant and ensure that disputants, as much as possible, keep their face within the community.

Local people prefer settling cases locally because of the reasons that solutions are locally available, procedures are easier than formal mechanisms, the system is familiar to most peoples, ease of handling oral complaints, and delivery of immediate and effective justice. However, if the grievances are not able to resolve through informal process, then it shall resort to formal grievance procedures.

B. Formal Process

The GRM will be implemented through the following chain of process.



(5) Receipt and Register Grievances

Any grievances related to BFL activities can be reported to the concerned Tshogpa, Gewog Administration, Park/Divisional Forest Office or other authorities, as the case

may be, for its resolution. The channel through which the grievances can be logged can be either manually or through mail, e-mail, telephone, project staff or text messaging/SMS. However, the concerned authorities receiving such inquiries, concerns and complaints should record in writing after briefly reviewing the complaint.

Alternatively, any member of the staff of the Parks and Protected areas or the Territorial Divisions related to Biological Corridors or any other organizations associated with BFL, its vendors/suppliers, other stakeholders and the public at large could also lodge complaints on the website of the MoAF as well as of the DoFPs. These complaints could relate to:

- a. Allegations of Fraud, Malpractices or Corruption by staff or other stakeholders in:
- Day to day operations of BFL
- Projects/activities financed or implemented (including those in progress) by BFL

b. Environmental and/or Social damages/harms caused by projects financed or implemented (including those in progress) by BFL. These damages/harms could relate to:

- Pollution prevention and resource efficiency
- Significant negative impacts on public health, environment or culture
- Destruction of natural habitats
- Disproportionate impact on marginalized and vulnerable groups
- Violation of applicable laws and regulations
- Destruction of physical and cultural heritage
- Or any other issues which result in non-compliance with applicable domestic and international law or practices.

While it would be preferable that the complainant, provide some contact details so that concerned authorities can contact the person for additional information, if required during investigation, complainants may choose not to provide such details.

(6) Sorting and Processing

It is anticipated that various types of grievances will be reported wherein different follow-up actions will be required. The grievances can be categorized into four types: (a) comments, suggestions, or queries; (b) complaints relating to nonperformance of BFL obligations; (c) complaints referring to violations of law and/or corruption while implementing BFL activities; (d) complaints against authorities, officials or community members involved BFL project management; and (e) any complaints/issues not falling in the above categories.

(7) Acknowledgment and Follow-up

When a complaint is made or the grievance is reported, the concerned Tshogpa, Gewog Administration, Park/Divisional Forest Office or other authorities, receiving the complaint or grievances should acknowledge its receipt. The concerned authorities should brief the complainant, informer or aggrieved/affected person about the grievance resolution process, provide contact details and, if possible, the name of the contact person who is responsible for handling the grievance.

(8) Verification, Investigation, and Action

The grievance receiving authorities/office should gather adequate information about the grievance reported to determine its validity, and resolving the grievance. Grievances that are straightforward (such as queries and suggestions) can be resolved quickly by contacting the complainant. Grievances that cannot be resolved by grievance receiving authorities/office at their level should be referred to a higher level for verification and further investigation. The concerned authorities/offices dealing with investigation should ensure that the investigators are neutral and do not have any stake in the outcome of the investigation. The grievance redressal will be as follows:

- (a) If grievance is reported to the Tshogpa, he shall try to resolve such grievances by negotiating and mediating between the affected parties. In the event of non-resolution, the Tshogpa shall refer the grievance to the Gewog for further action. Any grievances warranting sanctions for violation of statutes shall not be negotiated by the Tshogpa but rather inform the concerned authorities/offices empowered to impose such sanctions.
- (b) If the Gewog receives grievance directly from the aggrieved/affected individuals or communities, or by way of reference by Tshogpa, the Gup shall try to resolve such grievances by negotiating and mediating between the affected parties if the issues is of lesser gravity. For more grievous issues, the Gup shall refer the grievance to the Gewog Grievance Redressal Committee consisting of: (1) Gup as Chairperson; (2) Mangi; (3) Relevant RNR official; and (4) Concerned Tshogpa. The Gewog GRC shall verify and investigate, if necessary, the grievance and render its decision within 7 working days. In the event, the parties are not satisfied with the decision of Gewog GRC, the parties shall submit appeal to the Dzongkhag within 10 days from the date of decision.
- (c) If the Park/Divisional Forest Office receives the grievance from the aggrieved/affected individuals or communities, such office shall try to resolve grievances within 7 working days by negotiating and mediating between the affected parties if the grievance is of such nature that such office can resolve it. However, if the grievance requires the attention of Tshogpa and Gewog, such grievances shall be forwarded to the Gewog GRC immediately.
- (d) Upon receipt of grievance appeal from Gewog, the Dasho Dzongdag shall refer the grievances to the Dzongkhag GRC consisting of: (1) Dasho Dzongdag/Dzongrab as Chairperson; (2) Concerned Park Manager/Chief of Divisional Forest Office; (3) Relevant Dzongkhag RNR sector official; (4) Dzongkhag Environmental Officer (if applicable); and (5) Dzongkhag Legal Officer. The Dzongkhag GRC shall verify and investigate, if necessary, the grievance and render its decision within 15 working days. In the event, the parties are not satisfied with the decision of the Dzongkhag GRC, the parties shall submit appeal to the Ministry of Agriculture and Forests within 10 days from the date of decision
- (e) Upon receipt of grievance appeal from the Dzongkhag, the Ministry of Agriculture and Forests shall refer the grievances to MoAF GRC consisting of: (1) Secretary MoAF as Chairperson; (2) Head, DoFPS; (3) Head, DoA; (3) Head, DoL; (4) Legal Officer; and (5) One DoFPS official as Member Secretary. The

- MoAF GRC shall verify and investigate, if necessary, the grievance and render its decision within 15 working days. In the event, the parties are not satisfied with the decision of the Dzongkhag GRC, the parties can submit their grievances to the Court of Law for further adjudication as per Court procedure.
- (f) Any grievances/conflicts involving different communities under same Gewog shall be directly reported to Gewog GRC through concerned Tshogpa. While grievances involving different communities falling under different Gewogs shall be directly reported to the Dzongkhag GRC through concerned Gewogs, grievances involving communities falling under different Dzongkhags shall be directly reported MoAF GRC.

(9) Monitoring and Evaluation

The grievances should be monitored to track and assess the extent to which progress is being made to resolve them. The grievance data can be analyzed and evaluated to make policy and/or process changes to minimize similar grievances in the future. Record of each grievance reported and it resolution is recorded Progress reporting of BFL activities should include a reporting on grievance resolution.

6.7. Capacity Building

The PAs and BC management comprise of professional foresters and natural resource experts. Therefore, they do have the expertise in environmental safeguards. However, the PAs and BCs would need technical support and capacity enhancement on the social safeguards. To provide technical assistance and support the PAs and BCs, a permanent Environmental and Social Safeguards Expert is recommended to be recruited by the Project at the BLF Coordination Unit. The expert will provide support to all PAs and BCs in terms of environment assessment for all field specific activities, preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL Board, Competent Authorities and to the NECs. In order to build safeguard capacity within the MoAF, a National Environment and Social Safeguards Officer shall be appointed by the MoAF as a counter part to the expert housed in BFL Coordination Unit. From the 6th year onwards, the National Environment and Social Safeguards Officer shall assume the full responsibility for technical support and further capacity development.

One of the elements that contribute to environmental clearances and hence environmental and social safeguards is the community clearance. For informed consent to be achieved the issuance of community clearances should be based on a sound understanding of the impacts to the local environment and the communities (informed consent) before activities actually are implemented (prior consent). For this prior informed consent to happen, the representatives of the right holders should be fairly educated and trained in delivering prior informed consent. The representatives of the rights holders are mostly the Chair of CF or NWFP groups, Tshogpa and the Gup at the grassroots level. During the community consultations for the ESMF, the communities in the PAs and BCs identified need to train the local representatives in the eight priority areas of:

- Land and its regulations to understand regulatory framework on grazing and pasture management, land acquisition, land leasing mechanisms

- Water Act and its regulations to understand water rights and management
- Forest and nature Conservations Rules, 2017 to understand timber entitlement, watershed management
- Frameworks for creation of farmer groups
- Capacity for environmental impacts assessment
- Training of natural resources management related to water source management, grazing, community forests and NWFP management
- Participatory decision-making process and facilitation
- Conflict resolution and management

6.8 Disclosure of the ESMF

During the preparation of the ESMF, consultations were held with relevant agencies and concerned officials comprising of the Bhutan For Life Coordination team, the Policy and Planning Division, MoAF, the Nature Conservation Division, Department of Forests and Parks Services and the management of 8 PAs and 4 BCs. Geowg level consultation workshops were held in these PAs and BC.

The stakeholders and affected communities will be informed about the ESMF requirements and the need for internalizing the environmental and social requirements in the design and implementation of the project activities. The executive summary of the ESMF will be translated into Dzongkha and made available on the website of the MoAF and DoFPs as well as that of the WWF US and WWF Bhutan websites. Also the hard copies need to be placed in appropriate locations. A final version of the full ESMF will be shared will all PAs and BCs for further intimation and awareness to the concerned communities in the 85 gewog of the PAs and BCs. The PA and BC management will take responsibility to conduct awareness session in their respective jurisdiction or project areas.

During the implementation of BFL, activity-specific mitigation plans should disclosed to all stakeholders, including affected communities and Civil Society Organizations (CSOs) prior to project concept finalization. Before plans can be disclosed, it must review and approved by the BFL Coordination Unit in consultation with the Transition Fund. The BFL Coordination Unit must also disclose to affected parties the final plans prior to implementation and any action plans prepared during project implementation, including gender mainstreaming. Disclosure should occur in a manner that is meaningful and understandable to the affected people for their consent. For this purpose executive summary of mitigation plans- either ESMP or terms and conditions that come with environment clearance should be disclosed on MoAF and the WWF web sites.

Table 21: Disclosure framework for ESMF related documents

Documents to be disclosed	Frequency	Where
Environment and	Once in the entire project cycle.	On the website of MoAF and
Social Management	Must remain on the website and	WWF, Bhutan Program. Copies
Framework	other disclosure locations	at the PAs and BC Management

	throughout the project period.	Offices and at the Project Coordination Office
Environmental Assessment Reports/IEE	Once in the entire project cycle for every activity that requires and EA or an IEE. Must remain on the website and other disclosure locations throughout the project period.	On the website of MoAF and WWF, Bhutan Program. Copies at the PAs and BC Management Offices and at the Project Coordination Office
Environmental Management Plan/s	Once in the entire project cycle for every activity that requires EMP. Must remain on the website and other disclosure locations throughout the project period.	On the website of MoAF and WWF, Bhutan Program. Copies at the PAs and BC Management Offices and at the Project Coordination Office
EMP - Monthly Progress Report	Monthly	Project Coordination Unit
Minutes of Formal Public Consultation Meetings	Within two weeks of meeting	On the web site of the MoAF (Project Coordination Unit)
Grievance redressal process	Throughout the project cycle	On the web site MoAF. Hard copies available at the PAs and TFDs offices, Gewog Office and at the RNR Extension Centers

6.9 Cost of ESMF Implementation

The key elements of the environmental and social management cost of any project usually include the following:

Cost of environmental and social safeguards personnel:

Cost of one full time Environment and Social Expert for the first 5 years, the Independent National Safeguards M&E Consultant for PAs and BCs calculated at 60 days per year for 14 years is estimated at US\$ 308,000.00

Cost of trainings, orientations, awareness programs and information dissemination:

This estimate comprise of training of 85 Gups, 85 Mangmis, 340 Tshogpas, 311 Chairpersons of Community Forest Groups, 64 Chairpersons of Farmer groups and 88 Chairs of Farmer Cooperatives (970 persons). Estimating a short duration of two days each for the 8 courses identified in the capacity building section The cost for these trainings over the first two years is estimated at US\$ 467,040.00.

<u>Travels costs</u> for the ESS Expert, National ESS Officer and Independent National Safeguards M&E Consultant for PAs and BCs is estimated at US \$ 70,500.00.

Cost of the Socio-economic baseline survey (within first 4 months of project implementation) is estimated at US \$ 12,000.00

The total cost of ESMF implementation is estimated at US \$. 857,540.00

Table 22: Cost details for ESMF Implementation

Cost Itom	TT	Unit	No of	Total and
Cost Item Environmental and social	Unit	Cost	Units	Total cost
				308,000.00
safeguards personnel	Salaries/month (US \$) for first 5			300,000.00
Sofoguarda Smaoiolist		3500	1	210 000 00
Safeguards Specialist	yrs.	3300	1	210,000.00
National Safeguards Officer	DCOD for 14 area			
(National)	RGOB for 14 yrs	-	-	-
Independent National				
Safeguards M&E Consultant	Honorarium for 2 months/year	2500	1	00 000 00
(PAs and BCs)	(US\$) for 14 yrs	3500	1	98,000.00
Training				467,040.00
	Daily cost/person (US \$) for 2 Days			
	per training for 8 courses: 4 courses			
Gups	in year 1 & 4 courses in yr 2	30	85	40,800.00
	Daily cost/person (US \$) for 2 days			
	per training for 8 courses: 4 courses			
Mangmis	in year 1 & 4 courses in yr 2	30	85	40,800.00
	Daily cost/person (US \$) for 2 days			
	per training for 8 courses: 4 courses			
Tshogpas (4 per/Gewog)	in year 1 & 4 courses in yr 2	30	340	163,200.00
	Daily cost/person (US \$) for 2 days			
Chair of CFMGs in the PAs	per training for 8 courses: 4 courses			
and BCs	in year 1 & 4 courses in yr 2	30	311	149,280.00
Chair of Farmer Groups				
(NWFPs, Agriculture and	Daily cost/person (US \$) for 2 days			
Livestock groups) in the PAs	per training for 8 courses: 4 courses			
and BCs	in year 1 & 4 courses in yr 2	30	64	30,720.00
Chairperson of Farmer	Daily cost/person (US \$) for 2 days			
Copperatives in the PAs and	per training for 8 courses: 4 courses			
BCs	in year 1 & 4 courses in yr 2	30	88	42,240.00
Travels	,			70,500.00
	Per day cost for 30 days/year (US\$)			,
ESS Expert	for 5 yrs	50	1	7,500.00
· · ·	Per day cost for 30 days/year (US\$)			7
National ESS Officer	for 14 yrs	50	1	21,000.00
Independent National				
Safeguards M&E Consultant	Per day cost for 60 days/year (US\$)			
(PAs and BCs)	for 14 yrs.	50	1	42,000.00
Studies and Surveys				12,000.00
Socio-economic baseline				12,300.00
survey (within first 4 months				
of project implementation)	Lunpsum for study (US \$)	1	1	12,000.00
or project implementation)	Total cost (US \$)	*		857,540.00

Annex 1: WWF BFL Environmental and Social Safeguards Categorization Memorandum

Project Title: BHUTAN FOR LIFE (BFL) – Climate Adaptive Natural	Date:
Resource Management In Bhutan's Protected Areas System	1/17/2016
Project Location and salient physical characteristics relevant to the safeguard analysis:	Project Categorization (A,B,C):
Project activities will be in 10 protected areas (and the Royal Botanical Park) and the 8 Biological corridors. There are 35,000 people (7,000 households) living within the protected area network, most of whom depend on natural resources for their livelihoods.	В
Wangchuck Centennial Park Established in 2008 and located in central-northern Bhutan, it is the country's largest national park covering 4,914 square kilometers. It is source to headwaters of four major river systems: Punatsang chu, Mangde chu, Chamkhar chu and Kuri chu. The park is home to 693 species of vascular plants, 43 mammal species and 250 bird species. The Park is also home to 10588 people.	
Jigme Dorji National Park is Bhutan's second largest protected area covering 4,316 square kilometers. The park is a vital watershed covering almost half of northern Bhutan, and is an important natural conservatory of glaciers, alpine meadows and scrublands, sub-alpine and temperate conifer forests, warm and cool temperate broadleaf forests, and the flora and fauna that inhabit these ecosystems. Jigme Dorji National Park is home to about 6000 people.	
Jigme Singye Wangchuck National Park covers an area of 1,723 square kilometers and includes a wide range of habitat types, from broadleaf forests to coniferous forests, alpine pasture and lakes, to permanent ice. The park constitutes the largest, richest and most intact temperate forest reserve in the entire Himalaya. More than 270 species of birds are recorded in the park, including the vulnerable Black-necked crane. Approximately about 6,000 people resides within the park.	
Bumdelling Wildlife Sanctuary is located in the north-eastern part of Bhutan, covering an area of 1,520 square kilometers. The Sanctuary contains a rich diversity of flora and fauna as well as some of the most scenic alpine lakes. Sanctuary has several cultural and religious sites of international significance in terms of preservation of culture and traditional practices. Sanctuary has 343 bird species, 734 species of plant, 202 butterfly species, 18 species of Snakes and 7 species of fishes. The park has resident population of about 8047 people.	
Royal Manas National Park is the oldest park in Bhutan. Covering 1,057 square kilometers, it is home to megafauna like Royal Bengal Tiger, Elephant, and Gaur. It is also home to 426 species of birds and several flora species that are have commercial, medicinal, and religious significance. Park inhabited by about 5,331 people living in remote, isolated villages within the park. Phrumsengla National Park in central Bhutan covers 905 square kilometers and protects large tracts of old-growth fir forests. The Park has 361 species of Birds and of which, 6 are globally threatened. Phrumsengla is home to about 5600 people.	
Sakten Wildlife Sanctuary was established in 2003 and covers an area of 740 square	

kilometers. Sakten is designed to protect the country's eastern-most temperate ecosystems. Sanctuary has recorded 30 species of mammals, 227 species of birds and 63 species of Butterflies.

Jigme Khesar Strict Nature Reserve, is the only strict nature reserve in Bhutan. The Reserve covers 609 square kilometers, protects the westernmost temperate forests of the country. Unlike Bhutan's other protected areas, Jigme Khesar Strict Nature Reserve has no resident human population within the park.

Phibsoo Wildlife Sanctuary is Bhutan's second smallest park covering only 269 square kilometers area. It is the only area in Bhutan to have spotted deer, and the only remaining natural Sal (Shorea robusta) forests in the country. Phibsoo is home to Elephant, Royal Bengal Tiger and Gaur. The park has no human residents.

Jomotshangkha Wildlife Sanctuary is situated in the south eastern most part of the country, it is the smallest park in the country. However, the park is an important habitat for Elephant, Gaur and other tropical wildlife species.

The biological corridors in Bhutan were introduced in 1999 to connect all protected areas together into a single contiguous area providing free mobility to wild animals. Isolated populations of wildlife or plants are less genetically viable and at much greater risk than connected populations. The corridors' locations were chosen to balance many factors, including the risk of forest fires, migration patterns of keystone species, difficulty of terrain, habitat condition, human impacts, and the passage's shape, such as the width of narrowest constriction. The longest corridor is the North Corridor, with a total length of 76 km, and the shortest is the 16 km connection between Phrumsengla National Park and the North Corridor.

Project Description:

Bhutan for Life is a 14-year financial bridge that allows for immediate improvement in the management of Bhutan's protected areas for climate resilience, and the prompt delivery of mitigation, adaptation and biodiversity gains, while the country gradually ratchets up its own financing resources.

Component A: Mitigation: Increasing forestry and land use climate mitigation

This component focuses on monitoring systems that detect forest cover change and ecological responses of forests and other systems to impacts of climate change. The findings will be used to develop climate resilient forest management practices and restoration of the degraded lands to conserve and enhance carbon stock.

Component B: Adaptation I: Integrated adaptation in communities and ecosystems to improve natural resource management for livelihoods and climate resilience

This component focuses on harnessing climate, hydrological, and natural resources information to design and implement resilience and adaptation measures in Bhutan's protected areas (PAs). This component will work to benefit nature and the livelihood of the population living both inside and in the vicinity of the PAs.

Component C: Adaptation II: Climate-smart conservation to enhance provision of ecosystem services

This component focuses on harnessing climate, natural resource and biological information to design and implement ecosystem based adaptation management of Bhutan's PAs. This component will work to secure wildlife, habitat, and reduce human wildlife conflict in the changing climate while ensuring the sustainable flow of ecosystem services.

Component D: Protected Areas: Effective Management of Protected Areas

This component focuses on strengthening the organizational, institutional and resource capacity for effective management of PAs. This is a crucial component as the success of the initiative is dependent on fully equipped, well trained staff; full funding; essential infrastructures; and well organized system of managing the protected areas.

Component E: BFL program management: Management, Monitoring, Reporting & Evaluation, Policy Support, Contingencies

This component groups all the management activities necessary for the effective implementation of BFL. As such, its purpose is to ensure the efficient implementation of the BFL program.

Safeguard Policies Triggered	Yes	No
Natural Habitats	X	
Pest Management		X
Indigenous Peoples	X	
Involuntary Resettlement	X	

Summary of Key Safeguard Issues:

Natural Habitat: Overall activities of the project will derive significant conservation benefits and any potential adverse environmental impacts on human populations or environmentally important areas including forests, grasslands and other natural habitats are expected to be very limited. However, An environmental and social management framework will prepared to properly manage the risk of any unforeseen adverse environmental impact on natural habitats, including critical natural habitats, as well as measures to enhance the project's positive environmental outcomes.

Indigenous People: People in every valley/region in Bhutan can be considered indigenous people, with almost every valley/region having distinct dialects. For example in the Jigme Singye Wangchuck National Park has two groups – the Monpas in Trongsa and Olep in Wangdue could be considered IPs under WWF's Indigenous People policy given their distinct cultural practices and traditions. However, their social and cultural identity although distinct from dominant society, does not make them vulnerable or disadvantaged therefore a separate documentation does not need to be prepared but will be included in the safeguards documentation.

Involuntary Resettlement: No involuntary resettlement and land acquisition will take place under the proposed project. Even though involuntary land acquisition and resettlement of individuals and/or families will not take place due to project activities, ecosystem restoration and improved land use and conservation planning are likely to affect land use patterns of the communities. This will have an impact on their livelihoods should be included in the safeguards documentation.

Pest Management: The project will not involve the	procurement and use of pesticides.
Describe any potential indirect and/or long term project area:	impacts due to anticipated future activities in the
The project expects to achieve improved conservation term impact of project interventions, which will be be	on and sustainable use of natural resources as its long both environmentally and socially positive.
Required actions: (type of ESIA, ESMP, IPP, IPMP, RAP, consultations, disclosure)	
An Environment Social Management Framework will be prepared before project concept finalization.	Anushika Karunaratne Safeguards Coordinator
	Brent Nordstrom, Senior Director, Public Sector Support

Annex 2a: Areas under different agro-ecological zones in Bhutan (in Ha)

Amex 2a: Areas under unferent agro-ecological zones in Buutan (in Ha)						
	All dzongkhags					
			Dry	Humid		Wet
		Cool	Subtropica	Subtropica	Warm	Subtropica
Dzongkhag	Alpine	Temperate	1	1	Temperate	1
Bumthang	166,959	96,337	8	0	3,385	0
Chhukha	5,648	44,463	39,955	33,385	50,958	13,546
Dagana	6,825	28,417	32,630	32,479	43,939	26,980
Gasa	259,288	29,023	282	0	6,515	0
Haa	77,289	66,938	13,149	4,523	28,490	76
Lhuentse	116,574	87,218	19,587	2,898	58,798	0
Mongar	2,929	42,239	52,315	34,519	55,687	6,338
Paro	56,948	54,262	0	0	17,483	0
Pemagatshel	0	19	28,679	42,619	9,475	21,403
Punakha	17,928	32,571	19,492	204	40,762	0
Samdrupjongkhar	716	13,678	48,124	43,135	39,094	42,914
Samtse	941	9,231	27,860	34,843	26,435	26,300
Sarpang	554	4,689	40,839	41,505	35,022	42,895
Thimphu	113,824	54,170	0	0	11,178	0
Trashigang	41,369	71,813	32,542	9,635	64,165	240
Trashiyangtse	46,641	49,821	9,833	3,577	34,862	0
Trongsa	31,677	75,117	18,496	4,869	51,161	51
Tsirang	357	4,475	19,575	20,183	14,457	4,737
Wangdue	144,663	128,717	35,384	12,814	75,500	649
Zhemgang	5,488	23,956	64,716	71,511	47,188	28,790
Total	1,096,618	917,155	503,465	392,700	714,554	214,918

Annex 2b: Areas under different agro-ecological zones in PAs and BCs (in ha)

		Dzongkhags u	nder PAs/BCs		
Almina	Cool	Dry	Humid	Warm	Wet
Alpine	Temperate	Subtropical	Subtropical	Temperate	Subtropical
166,959	96,337	8		3,385	
		1,447	7,368	24	15,659
171,202	24,525	282		6,344	
74,068	45,528	6,748	1,452	18,014	
116,502	87,218	19,587	2,898	58,798	
2,879	35,723	18,728	9,329	22,819	911
52,925	21,840			2,667	
17,883	29,698	11,897	2	30,947	
716	13,433	38,374	33,719	34,180	31,693
941	7,454	10,179	6,668	15,871	2,519

554	4,689	40,269	39,351	35,022	38,031
96,660	27,712			5,274	
40,373	54,948	3,465		26,084	
44,959	28,248	175		11,586	
31,677	75,117	18,496	4,869	51,161	51
357	4,475	14,167	13,459	13,715	2,782
144,661	102,661	28,041	11,816	66,487	649
5,488	21,912	49,981	52,076	39,962	21,862
968,803	681,519	261,845	183,006	442,340	114,157

Annex 3: Community Forest within BFL areas and across the country

Annex 5. Commun		All dzongk	chags		khags under P	
	Nos_	CF_Are	<u></u>	DEGIIGI	CF_Area_	115/1205
Dzongkhag	CF	a_Ha	CF_HHs	Nos_CF	Ha	CF_HHs
Bumthang	30	3,079	876	30	3,079	876
Chhukha	46	3,221	1,554	0	0	0
Dagana	25	1,843	942	0	0	0
Gasa	7	452	181	7	452	181
Haa	18	1,697	534	10	950	312
Lhuentse	23	1,608	721	23	1,608	721
Mongar	30	6,519	1,808	10	2,014	430
Paro	26	4,218	1,485	6	695	275
Pemagatshel	43	3,724	2,112	0	0	0
Punakha	39	3,623	1,305	19	1,757	635
Samdrupjongkhar	41	5,275	2,113	30	3,942	1,651
Samtse	50	4,556	2,024	9	563	349
Sarpang	31	3,164	1,192	22	2,138	826
Thimphu	21	2,750	837	10	984	361
Trashigang	50	9,229	2,818	5	1,189	224
Trashiyangtse	29	3,372	1,389	8	1,018	270
Trongsa	27	2,764	870	27	2,764	870
Tsirang	38	5,766	2,303	15	2,868	833
Wangdue	78	5,860	2,188	61	4,589	1,673
Zhemgang	25	2,671	1,037	19	1,582	673
Total	677	75,391	28,289	311	32,193	11,160

Annex 4: Farmer groups within BFL project areas and across the country.

Aimex 4. Fain	101 g100		zongkhags	yjeet areas a			s under P	As/RCs
) T							
	Nos.	FG-	FG-	Total	Nos.	FG-	FG-	Total
Dzongkhag	FGs	Male	Female	Members	FGs	Male	Female	Members
Bumthang	7	22	109	131	7	22	109	131
Chhukha	7	94	38	132	0	0	0	0
Dagana	2	91	30	121	0	0	0	0
Haa	4	34	60	94	2	14	26	40
Gasa	0	0	0	0	0	0	0	0
Lhuentse	9	93	88	181	9	93	88	181
Mongar	23	105	186	291	2	11	22	33
Paro	6	37	92	129	0	0	0	0
Pemagatshel	15	245	104	349	0	0	0	0
Punakha	10	78	139	217	6	45	67	112
Samdrupjongkhar	17	448	189	637	14	369	168	537
Samtse	25	292	205	497	0	0	0	0
Sarpang	4	99	38	137	3	49	16	65
Thimphu	4	67	66	133	1	8	4	12
Trashigang	34	346	267	613	6	72	36	108
Trashiyangtse	18	229	181	410	3	23	6	29
Trongsa	5	14	86	100	5	14	86	100
Tsirang	2	25	27	52	1	8	24	32
Wangdue	8	70	178	248	3	14	57	71
Zhemgang	2	38	36	74	2	38	36	74
Total	202	2,427	2,119	4,546	64	780	745	1,525

Annex 5a: Livestock Population in Bhutan (yaks included with cattle)

Affilex 5a: Lives	Stock Population in Dilutan (yaks included with cattle)									
			All dzo	ngkhags						
	Improved	Local				Livestock grazing density				
Dzongkhag	cattle	cattle	Horses	Sheep	Goats	(GLU/km2)				
Bumthang	5,975	8,723	121	694	5	5.6				
Chhukha	4,403	16,897	569	620	5,779	12.3				
Dagana	5,243	13,593	379	267	7,182	12.0				
Gasa	495	6,796	2,268	6	68	3.0				
Haa	3,266	10,922	1,081	2	13	8.1				
Lhuentse	3,159	10,879	1,463	206	86	5.4				
Mongar	8,150	18,213	1,465	16	82	14.2				
Paro	5,983	9,540	1,408	10	662	13.4				
Pemagatshel	5,053	2,786	450	6	78	8.0				
Punakha	3,128	9,000	461	19	185	11.3				
Samdrupjongkhar	6,148	10,756	624	90	2,305	9.5				
Samtse	4,892	26,676	252	9,329	21,484	29.1				
Sarpang	7,582	16,961	495	1,013	6,645	15.9				
Thimphu	1,984	11,549	121	4	74	7.8				
Trashigang	7,842	33,750	2,055	4,414	378	20.0				
Trashiyangtse	3,279	8,278	1,184	4	334	8.7				
Trongsa	3,693	7,711	406	161	137	6.5				
Tsirang	6,778	5,861	115	356	11,813	23.7				
Wangdue	4,882	20,427	596	1,124	757	6.7				
Zhemgang	1,947	9,014	1,065	2	106	4.9				
Total	93,882	258,332	16,578	18,343	58,173	9.9				

Annex 5b: Livestock Population in PAs and BCs (yaks included with cattle)

Dzongkhags under PAs/BCs

Improved cattle	Local cattle	Horses	Sheep	Goats	Livestock grazing density (GLU/km2)
5,975	8,723	121	694	5	5.6
0	0	0	0	0	0.0
1,917	2,035	6	0	1,135	2.4
495	3,200	757	6	68	1.4
1,716	7,853	802	0	12	5.5
3,159	10,879	1,463	206	81	5.4
1,940	3,420	212	16	10	2.8
666	4,224	952	7	10	4.5
0	0	0	0	0	0.0
1,357	4,826	431	19	132	5.9

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Dzongkhags under PAs/BCs

Improved cattle	Local cattle	Horses	Sheep	Goats	Livestock grazing density (GLU/km2)
4,230	7,707	547	90	2,301	6.8
866	6,893	58	1,366	4,929	6.9
6,071	15,640	495	955	5,456	14.0
627	7,088	121	0	0	4.5
730	21,565	1,532	4,383	258	11.1
334	1,954	184	0	0	1.7
3,693	7,711	340	161	137	6.4
1,880	2,338	101	144	3,431	7.8
3,821	16,853	431	1,124	698	5.5
1,481	6,693	537	1	96	3.6
40,958	139,602	9,090	9,172	18,759	5.0

Annex 6a: Agriculture production in Bhutan (MT)

			Al	l dzongkhags		
Dzongkhag	Cereals	Potato	Spices	Vegetables	Oilseeds	Fruits/Nuts
Bumthang	1,148	3,112	11	768	18	160
Chhukha	4,284	5,378	697	2,108	133	2,828
Dagana	7,160	171	134	1,078	156	5,620
Gasa	303	189	13	107	2	5
Haa	997	1,704	139	2,982	47	385
Lhuentse	5,289	1,106	96	830	17	616
Mongar	16,915	5,170	245	3,941	217	2,278
Paro	7,310	2,678	8	4,403	29	5,107
Pemagatshel	3,840	1,185	105	568	81	3,131
Punakha	8,938	91	62	1,600	36	812
Samdrupjongkhar	10,487	2,047	886	1,505	263	5,549
Samtse	7,576	108	2,012	850	99	3,758
Sarpang	7,158	93	478	448	248	8,243
Thimphu	483	1,058	14	1,492	1	911
Trashigang	9,893	6,400	238	2,546	193	1,258
Trashiyangtse	5,619	3,055	122	1,162	151	554
Trongsa	3,693	321	17	697	16	372
Tsirang	6,093	261	242	1,146	140	6,040
Wangdue	7,020	13,260	113	7,623	76	395
Zhemgang	4,575	137	59	259	39	1,570
Total	118,781	47,524	5,692	36,115	1,963	49,592

Annex 6b: Agriculture production in PA and BCs (MT)

Timex ob. rigiteur	•			hags under PA	s/BCs	
Dzongkhag	Cereals	Potato	Spices	Vegetables	Oilseeds	Fruits/Nuts
Bumthang	1,148	3,112	11	768	18	160
Chhukha	0	0	0	0	0	0
Dagana	405	6	4	17	1	530
Gasa	239	180	13	83	2	5
Haa	709	792	106	1,678	32	132
Lhuentse	5,289	1,106	96	830	17	616
Mongar	1,656	334	52	360	13	327
Paro	1,178	483	3	204	2	475
Pemagatshel	0	0	0	0	0	0
Punakha	4,662	41	40	1,005	17	478
Samdrupjongkhar	8,936	1,637	867	1,321	247	3,204
Samtse	1,137	20	279	107	12	343
Sarpang	6,678	85	452	357	237	7,251
Thimphu	100	641	3	785	0	280
Trashigang	666	349	11	297	11	64
Trashiyangtse	575	388	5	153	2	27
Trongsa	3,693	321	17	697	16	372
Tsirang	1,877	97	86	543	91	1,600
Wangdue	3,665	12,335	67	6,865	28	233
Zhemgang	0	0	0	0	0	0
Total	42,614	21,927	2,114	16,071	745	16,099

Annex 7: Estimated population at the national level and within the PA & BCs

	All	dzongkhag	gs	Dzongkhags under PAs/BCs			
	Est. hhs	Est. Pop	Pop	Est. hhs	Est. Pop	Pop	
Dzongkhag Name	(2016)	(2016)	density	(2016)	(2016)	density	
Bumthang	2,725	12,807	4.8	2,725	12,807	4.8	
Chhukha	9,129	42,906	22.8	0	0	0.0	
Dagana	5,113	24,030	14.0	595	2,796	1.6	
Gasa	649	3,050	1.0	419	1,967	0.6	
Haa	2,425	11,397	6.1	1,316	6,184	3.3	
Lhuentse	3,350	15,747	5.6	3,350	15,747	5.6	
Mongar	7,738	36,369	18.7	1,261	5,928	3.0	
Paro	7,889	37,077	29.6	1,271	5,973	4.8	
Pemagatshel	4,968	23,349	22.8	0	0	0.0	
Punakha	4,978	23,398	21.1	2,004	9,419	8.5	
SamdrupJongkhar	6,895	32,406	17.3	4,627	21,745	11.6	
Samtse	12,500	58,752	45.0	2,987	14,038	10.8	
Sarpang	6,203	29,155	17.5	4,967	23,345	14.0	
Thimphu	3,025	14,219	8.1	1,514	7,118	4.1	
Trashigang	10,035	47,163	21.4	1,469	6,905	3.1	
Trashiyangtse	3,596	16,903	11.7	502	2,360	1.6	
Trongsa	2,637	12,393	6.8	2,637	12,393	6.8	
Tsirang	4,282	20,128	31.5	1,238	5,818	9.1	
Wangdue	5,568	26,170	6.7	3,896	18,310	4.7	
Zhemgang	3,555	16,707	6.9	2,484	11,674	4.8	
Total	107,260	504,123	13.1	39,261	184,529	4.8	

Annex 8: Summary Note of Field Notes from Community Consultations for preparation of ESMF, Bhutan For Life

1. Introduction:

A team comprising of the ESMF Consultant, Gender Consultant, Lawyer of the Ministry of Ministry of Agriculture and Forests, Representative of the Wildlife Conservation Division (now known as the Nature Conservation Division of the Department of Forests and Parks Services and a Representative of the BFL Coordination Office, WWF Program Officer in Thimphu visited 8 out of the 10 PAs, 4 out of the 8 BCs covering east, west, north and southern part of the country. During these visits, the team had community consultations in 12 Gewogs under the coordination and facilitation of the ESMF Consultant. Consultations were held with 239 community members (171 men and 68 women) from these 12 Gewogs. The process involved 51 officials of the concerned PAs and BCs.

The members of the team comprised of the following individuals;

- 1. Mr. Tandin Dorji, Senior Forester, Nature Conservation Division, DoFPS, MoAF
- 2. Mr. Ugyen Tshewring, Lawyer, Policy and Planning Division, MoAF
- 3. Ms. Jamyang C. Penjore, BFL Coordination Unit, WWF, Bhutan Program Office
- 4. Ms. Tshering Choden, Gender Safeguards Consultant
- 5. Mr. Nidup Peljor, ESMF Consultant, Bhutan Philanthropy Ventures Pvt. Ltd.

2. The Approach and Process of the Consultations

Major focus during the consultations were placed on achieving insights into Tenure and Rights over resources, Activities and Potential Impacts of BFL, FPIC Process preferred by the communities, Grievance Mechanism, Capacity needs and gender issues related to natural resources management. The field consultations were held in each location with participants divided into four group of men, women, elderly and youth. Each such group consultations were preceded by introduction of the BFL objectives, time frame, BFL partners and major activities.

3. Summary of Findings from the Consultations:

In general, the major observations from the field include

- High level of awareness among communities within the PAs and BCs on importance of nature and motivation to use resources sustainably
- Local level institutions such as Farmer Groups, local governance structures are deep rooted and are highly regarded as credible forms of organization and well accepted to represent the interests and stake of local communities. These include the Tshogpa, Mangmi, Gewog Administration, and Gewog Tshogde; these are considered formal mechanisms for community consent, grievance redress and conflict resolution.
- Informal and traditional forms of community consent and grievance redress are not commonly in practice

- Indigenous and cultural norms of using natural resources are fading (hemp fibres, nettle clothes, medicinal plants for treatment). However new forms of NWFP markets seem to emerge rapidly. Hence, popular aspirations for formalized and sustainable use of NWFPs to avoid over exploitation and for local benefits. This indicates that there is scope and acceptance among communities to start nature based enterprises to take off significantly.
- Most common community based activities preferred include protection of water sources for sustainable use; nature and NWFP based enterprise development; formalization of resource uses such as for NWFPs; Capacity development of communities and local institutions.
- Lack of awareness on grazing regulations and rights
- Overlap of one of more Park boundary over one Gewog causing administrative confusion in terms of access to services. There is need to rationalize the PAs and BCs boundaries in line with local administrative boundaries. Out of 85 Gewogs the 35 of these Gewogs fall under both a PA or a BC. Hence these Gewogs are subjected to two approaches of management. Gewogs such as Tang in Bumthang, Jigmechoeling in Sarpang, Khoma in Lhuentse, Kazhi in Wangdue and Trong in Zhemgang are examples.
- Data on number of households and of the population are reported differently in different sources of reports. While the PAs carry out socio-economic surveys for preparation of management plans, these surveys take place in different times depending on the termination of respective management plans. More over, there is no report of such surveys in the BCs. For BFL, there is need for a common baseline as PAs and BCs, particularly in terms of establishing a comprehensive socio-economic baseline.
- Preferred timing for consultations with communities is during the winter season.
- Preferred channel for community consent include the local institutions such as the Tsohogpa, Mangmi and the Gup.
- NWFP management is a growing concern amongst the communities in the PAs and BCS. The most common NWFPs and issues associated are as follows;
- The PAs and BC management comprise of professional foresters and natural resource experts. Therefore, they do have the expertise in environmental safeguards. However, the PAs and BCs would need technical support and capacity enhancement on the social safeguards.

Consultation with relevant civil society group comprising of the Bhutan Ecological Society (ECS), Clean Bhutan, Loden Foundation, the Youth Development Fund (YDF), the Royal Society for the Protection of Nature (RSPN) suggested that there is a need for deeper understanding of issues related to Indigenous Knowledge (IK) and Traditional Knowledge (TK) and that depletion of resources in the nature or their economic values could further result into decline in the practice of such IK and TK. It would be relevant for the civil societies to be engaged in such studies, promotion of ecotourism initiatives, capacity building and awareness and in establishment of potential youth or gender based and nature based enterprises.

4. Recommendations:

- During the community consultations, the communities identified need to train the local representatives in the field of:
 - Land and its regulations to understand regulatory framework on grazing and pasture management, land acquisition, land leasing mechanisms
 - Water Act and its regulations to understand water rights and management
 - Forest and nature Conservations Rules, 2017 to understand timber entitlement, watershed management
 - Frameworks for creation of farmer groups
 - Capacity for environmental impacts assessment
 - Training of natural resources management related to water source management, grazing, community forests and NWFP management
 - Participatory decision-making process and facilitation
 - Conflict resolution and management

These training activities should be included as BFL project's community capacity building for environment and social safeguards.

- Wherever possible community consultations should be conducted during winter season when agriculture activities are minimal.
- Within the first four months of the BFL project implementation, a common baseline should for the PAs and BCs or the BFL landscape areas should be established through a comprehensive socio-economic baseline survey.
- A priority list of NWFPs should be drawn for which sustainable management plans can be drawn for specific locations and communities to avoid over exploitation and to bring about local benefits.
- Most common community based activities preferred include protection of water sources for sustainable use; nature and NWFP based enterprise development; formalization of resource uses such as for NWFPs; Capacity development of communities and local institutions.
- Relevant civil society organizations could be could be engaged in promotion of ecotourism initiatives, capacity building and awareness and in establishment of potential youth or gender based and nature based enterprises.
- To provide technical assistance and support the PAs and BCs, a permanent Environmental and Social Safeguards Expert is recommended to be recruited by the Project at the BLF Coordination Unit. The expert will provide support to all PAs and BCs in terms of environment assessment for all field specific activities, preparation of ESMPs, monitoring of compliance and in reporting on overall safeguards to the BFL Board, Competent Authorities and to the NECs. In order to build safeguard capacity within the MoAF, a National Environment and Social Safeguards Officer shall be appointed by the MoAF as a counter part to the expert housed in BFL Coordination Unit. From the 6th year onwards, the National Environment and Social Safeguards Officer shall assume the full responsibility for technical support and further capacity development.

5. List of persons met

S/N	Name	Sex	Age	Occupation	Chiwog / Organization	Gewog	Group
1	Chada	M	65	Farmer	Geytemkha	Gakidling	Elderly
2	Wangdi	M	59	Farmer	Geytemkha	Gakidling	Elderly
3	Kumbu Tshadary	M	54	Farmer	Geytemkha	Gakidling	Men
4	Tika Ram Rai	M	62	Farmer	Geytemkha	Gakidling	Elderly
5	Karna Bdr Rai	M	48	Farmer	Geytemkha	Gakidling	Men
6	Ram Bhakta Rai	M	37	Tshogpa	Geytemkha	Gakidling	Men
7	Lhachu Man Thara	M	58	Farmer	Gagiling	Gakidling	Elderly
8	Man Bdr Rana	M	58	Farmer	Relangthang	Gakidling	Elderly
9	Indra Man Rana	M	47	Farmer	Relangthang	Gakidling	Men
10	Mohan Rana	M	28	Farmer	Relangthang	Gakidling	Youth
11	Dambar Bdr Rana	M	38	Tshogpa	Relangthang	Gakidling	Men
12	Portap Singh Rai	M	55	Farmer	Menchulam	Gakidling	Men
13	Dew Kumar Thara	M	34	Farmer	Sangkha	Gakidling	Youth
14	Biram Rai	M	34	Farmer	Gagiling	Gakidling	Youth
15	Pema Sherpa	M	36	Farmer	Sangkha	Gakidling	Men
16	Arjun Rai	M	47	Farmer	Menchulam	Gakidling	Men
17	Bhim Kr Raika	M	28	Thshogpa	Gagiling	Gakidling	Youth
18	Rajid Raika	M	30	Farmer	Gagiling	Gakidling	Youth
19	Padam Rai	M	53	Farmer	Gagiling	Gakidling	Men
20	Ratman Rave	M	30	Gaydrung	Gagiling	Gakidling	Youth
21	Karna Bdr Rai	M	48	Farmer		Gakidling	Men
22	Phub Dhendup	M		CFO	Sarpang TFD	Gakidling	Men
23	Pema Rinzin	M		FO	Sarpang TFD	Gakidling	Men
24	Karma Choki	M		FO	Sarpang TFD	Gakidling	Men
25	Singye Wangchuk	M		Sr. Ranger	Sarpang TFD	Gakidling	Resource
26	Karma Gyamtsho	M		Sr. Ranger	Sarpang TFD	Gakidling	Resource
27	Nim Dorji	M		Gup	Gewog Adm	Gakidling	Men
28	Ram Bdr Pilakoti	M		Mangmi	Gewog Adm	Gakidling	Men
		Bi	ologic	al Corridor 4 (BC4), Nangkor G	Gewog	
29	Dawa Zangpo	M	30	CF,Treasurer	KNC	Nangkor	Men
30	Ugyen Wangdi	M	30	Tshogpa	Duenmang	Nangkor	Men
40	Sonam Choden	F	30	Chipeon	Dhakpel-Tali	Nangkor	Women
41	Sonam	M	35	Member	Duenmang	Nangkor	Men
42	Tshering Wangchuk	M	49	CF, Chairman	CF, Naykhor	Nangkor	Men
43	Karpo	M	39	CF, Accountant	Naykhor	Nangkor	Men
44	Ugyen Phuntsho	M	31	GAO	Gewog Adm	Nangkor	Men
45	Tashi Dendup	M	44	Offg. CFO	Zhemgang	Nangkor	Resource
46	Norbu Zangmo	F	33	FO	Zhemgang	Nangkor	Women

Biological Corridor 6 (BC6), Kangpar Gewog

biological Corridor o (BCo), Kangpar Gewog										
47	Tshering Laythro	M	56	CF Chair	Merdha	Kangpara	Elderly			
48	Tshewang Tenzin	M	27	CF Secretary	Merdha	Kangpara	Youth			
49	Thinley Gyeltshen	M	39	Farmer	Merdha	Kangpara	Men			
50	Rinzin Lotey	M	31	Risup	Merdha	Kangpara	Men			
51	Kunzang Tobgay	M	28	Tshogpa	Merdha	Kangpara	Men			
52	Tandin Wangchu	M	38	Farmer	Merdha	Kangpara	Men			
53	Nidup Norbu	M	21	Farmer	Merdha	Kangpara	Youth			
54	Nima Tenzin	M	26	Farmer	Merdha	Kangpara	Youth			
55	Melam Dorji	M	64	CF Chair	Pasaphu	Kangpara	Elderly			
56	Ngajo Dorji	M	29	Farmer	Pasaphu	Kangpara	Men			
57	Leki Tshering	M	35	CF Secretary	Pasaphu	Kangpara	Men			
58	Melam Dorji	M	32	CF Chair	Pedung	Kangpara	Men			
59	Sangay Wangpo	M	46	Farmer	Pedung	Kangpara	Men			
60	Tshering Phuntsho	M	42	CF Secretary	Pedung	Kangpara	Men			
61	Tshering Jamtsho	M	26	CF Chair	Pasaphu	Kangpara	Youth			
62	Sangay Wangdi	M	62	CF Chair	Lamyong	Kangpara	Elderly			
63	Jurmey	M	69	CF Secretary	Lamyong	Kangpara	Elderly			
64	Tshering Tobgay	M	20	Farmer	Lamyong	Kangpara	Youth			
65	Kinzang Peldon	F	21	Farmer	Lamyong	Kangpara	Youth			
66	Ngagi Tshering	M	26	Farmer	Zorthung	Kangpara	Youth			
67	Ugyen Tshwang	M	58	Tshogpa	Kangpara	Kangpara	Elderly			
68	Wangda	M	48	Tshogpa	Maduwa	Kangpara	Men			
69	Sangey Tenzin	M	28	Mangmi	Gewog	Kangpara	Men			
70	Pema Dorji Moktan	M	25	Agr. EO	RNR EC	Kangpara	Resource			
71	Phuntsho Wangdi	M	27	Beat Officer	Kangpara Beat Office	Kangpara	Resource			
72	Sonam Dorji	M	39	Ranger	Kangpara Beat Office	Kangpara	Resource			
73	Tshering Dorji	M		Ranger	Range, Thrimshing	Kangpara	Resource			
	H	Bumdelin	g W	ildlife Sanctuary	(BWS), Khoma Gew	og				
74	Dorji	M	50	Farmer	Babtong	Khoma	Elderly			
75	Choni Dorji	M	30	Farmer	Goenpa kap	Khoma	Youth			
76	Karma Tshering	M	52	Farmer	Babtong	Khoma	Elderly			
77	Mr.kelzang Tashi	M	50	Yak Herder	Ronmateng	Khoma	Elderly			
78	Karma Yangku	M	40	Yak Herder	Ronmateng	Khoma	Men			
79	Thinley Dorji	M	48	Yak Herder	Ronmateng	Khoma	Men			
80	Kuenzang Lhamo	F	28	Weaving Group	Tsango	Khoma	Youth			
81	Norzin Lhamo	F	37	Weaving Group	Tsango	Khoma	Women			
82	Karma Tshomo	F	40	Weaving Group	Tsango	Khoma	Women			
83	Guru Tshering	M	40	Agriculture – Group	Pangkhar	Khoma	Men			
84	Sangay Dorji	M	54	Agriculture – Group	Pangkhar	Khoma	Elderly			
85	Tshewang Choki	F	64	Weaving Group	Kemo Lukchu	Khoma	Elderly			
86	Kinley Wangmo	F	50	Weaving Group	Kemo Lukchu	Khoma	Elderly			
87	Rinzin Lhamo	F	37	Weaving Group	Kemo Lukchu	Khoma	Women			
88	Sonam Drupchu	M	36	Farmer	Pangkhar	Khoma	Men			
89	Sonam Tenzin	M	39	Electric Fencing	Babtong	Khoma	Men			
			- /	Group						

Bumdeling Wildlife Sanctuary (BWS), Khoma Gewog...contd...

Bumdeling Wildlife Sanctuary (BWS), Khoma Gewogcontd									
90	Thinley Tshomo	F	26	Lekchey Commun Forest	ity Kemtsong	Khoma	Youth		
91	Yangchen Lhamo	F	38	Farmer	Kemtsong	Khoma	Women		
92	Kuenzang Wangmo	F	26	Farmer	Kemtsong	Khoma	Youth		
93	Dema Yangchen	F	44	Yarn Group	Goenpa kap	Khoma	Women		
94	Jimba Lhamo	F	25	Yarn Group	Goenpa kap	Khoma	Youth		
95	Sherab Tharchen	M	32	Tshokpa	Goenpa kap	Khoma	Men		
96	Sonam Darjay	M	41	Farmer	Khoma	Khoma	Men		
97	Pema Dechen	F	35	Farmer	Khoma	Khoma	Women		
98	Tashi Pemo	F	36	Farmer	Khoma	Khoma	Women		
99	Namgay Zangmo	F	48	Farmer	Khoma	Khoma	Women		
100	Chezom	F	57	Farmer	Khoma	Khoma	Elderly		
101	Tshewang Dema	F	46	Farmer	Khoma	Khoma	Women		
102	Sonam Tobgay	M	41	Tshokpa	Gangla khema	Khoma	Men		
103	Phuntsho Wangdi	M	30	Tshokpa	Pangkhar	Khoma	Youth		
104	Shacha Wangchuk	M	29	Tshokpa	Tsango	Khoma	Youth		
105	Kelzang Wangdi	M	38	GAO	Gewog Adm	Khoma	Men		
106	Pema Tshering	M		Mangme	Gewog Adm	Khoma	Men		
107	Pema Wangchuk	M		Gedrung	Gewog Adm	Khoma	Men		
108	Karma Tempa	M		CFO	BWS	НО	Resource		
109	Norbu Wangchuk	M		FO	BWS	НО	Resource		
110	Tempa Gyeltshen	M		FO	BWS	НО	Resource		
111	Tshering Dendup	M		FO	BWS	НО	Resource		
112	Tshering Dawa	M		Sr. FR III	BWS	НО	Resource		
113	Kuenzang Thinley	M		RO	BWS	KPRO	Resource		
114	Kumbu Dorji	M		Sr. Forester	BWS	KPRO	Resource		
115	Sonam Wangmo	F		FR	BWS	KPRO	Resource		
116	Pema Wangchuk	M		Forester	BWS	KPRO	Resource		
117	Tashi Dhendup	M		Forester	BWS	KPRO	Resource		
118	Jigme Lhaden	F		Sr. Forester	BWS	KPRO	Resource		
		Iiama Daw	:: Wo	ngahuak Nation	aal Dawk (IDND). Wha	amaad Cawaa			
119	Karma	Jigine Dor M	<u>ji vva</u> 60	Farmer	nal Park (IDNP), Kha Damji	Khame	Elderly		
120	Karma	M	48	Farmer	Daniji Damji	Khame	Men		
121					·				
121	Gyem Lham	F M	32	Farmer	Damji	Khame	Youth		
122	Nim Dorji	M	58	Farmer	Jabesa Zamina	Khame	Elderly		
123	Kencho Zam	F F	39	Farmer	Zomina	Khame	Women		
124	Pem	г F	42	Farmer	Zomina	Khame	Women		
125	Pasang Dem		74	Farmer	Jabesa	Khame	Elderly		
120	Phurb Dorji	M	37	Farmer	Barsha	Khame	Men		
	Ugyen Tshering	M	40	Farmer	Yemina	Khame	Men		
128	Gyembo	M	38	Tshogpa	Yemina	Khame	Men		
129	Kinley Dorji	M	36	Tshogpa	Damji	Khame	Youth		
130	Lhamo	F	20	Farmer	Bara	Khame	Youth		
131	Pem Dem	F	63	Farmer	Barsha	Khame	Elderly		

Jigme Dorji Wangchuck National Park (IDNP) Contd										
132	Thinley Pem	F	60	Farmer	Damji	Khame	Elderly			
133	Dawa Pem	F	39	Farmer	Geyza	Khame	Women			
134	Damcho Pem	F	28	Farmer	Barsha	Khame	Women			
135	Deki	F	50	Farmer	Bara	Khame	Elderly			
136	Shelkar	F	38	Farmer	Jabesa	Khame	Women			
137	Pem	F	44	Farmer	Jabesa	Khame	Women			
138	Kencho Wangdi	M	48	Farmer	Khailo	Khame	Men			
139	Damchoe Dorji	M		Mangmi	Mangmi	Khame	Men			
140	Yangka	F		GAO	Gewog	Khame	Women			
141	Tenzin Rabgay	M	27	Range Officer	Laya Range		Resource			
142	Karma Gyaltshen	M	39	Forester	Lunana Range		Resource			
143	Ugyen Rinzin	M	35	Forester	Lunana Range		Resource			
144	Kinga	M	37	Forester	Lunana Range		Resource			
145	Sherab Tenzin	M	27	Forester	Laya Range		Resource			
146	Sangay Tenzin	M	35	Forester	HQ, Damji		Resource			
147	Janchub	M	50	Forester	Damji		Resource			
148	Pema Dhendup	M	38	FO	HQ, Damji		Resource			
149	Jigme Gyeltshen	M	35	FR	HQ, Damji		Resource			
150	Namgay	M	43	Parm Manager	HQ, Damji		Resource			
151	Kado Drukpa	M	49	FR	Ramena		Resource			
152	Tandin	M		FR	Ramena		Resource			
153	Choden	F		FR	HQ		Resource			
154	Wanhchuk	M		Farmer	HQ		Resource			
155	Karma Jamtshe	M		FR-I	HQ		Resource			
156	Tshering Dorji	M		FR-II			Resource			
		T T/1	Q4	N	(HZCND) D	• •				
157	C 7				erve (JKSNR), B	•	X7 .1			
157	Sonam Zam	F	27	Farmer	Yangthang	Bjee	Youth			
158	Gaki	F	61	Farmer	Yangthang	Bjee	Elderly			
159	Wangmo	F	29	Tshokpa	Yangthang	Bjee	Women			

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157	Sonam Zam	F	27	Farmer	Yangthang	Bjee	Youth
158	Gaki	F	61	Farmer	Yangthang	Bjee	Elderly
159	Wangmo	F	29	Tshokpa	Yangthang	Bjee	Women
160	Kaley	F	62	Farmer	Tokey	Bjee	Elderly
161	Tshering Gem	F	24	Farmer	Chempa	Bjee	Youth
162	Sonam Zangmo	F	23	Farmer	Gaychukha	Bjee	Youth
163	Tshering Gyem	F	19	Farmer	Chempa	Bjee	Women
164	Passang Dem	F	51	Farmer	Tokey	Bjee	Women
165	Chamchoe	F	80	Farmer	Tokey	Bjee	Elderly
166	Nidup Zangmo	F	27	Farmer	Tokey	Bjee	Youth
167	Passang	F	50	Farmer	Chempa	Bjee	Women
168	Youden	F	60	Farmer	Tokey	Bjee	Elderly
169	Karma Wangmo	F	36	Farmer	Tokey	Bjee	Women
170	Chundu Lham	F	41	Farmer	Tokey	Bjee	Women
171	Pema Lekzin	F	20	Farmer	Tokey	Bjee	Youth

Jgme Khesar Strict Nature Reserve (JKSNR) & BC 1. Bjee Gewog

Jgme Khesar Strict Nature Reserve (JKSNR) & BC 1. Bjee Gewog									
172	Pasang	M	44	Tshokpa	Talung	Bjee	Men		
173	Tsherinf Penjor	M	29	Farmer	Chumpa	Bjee	Men		
174	Passang Dorji	M	33	Gup	Talung	Bjee	Men		
175	Kencho Wangdi	M	36	Farmer	Chumpa	Bjee	Men		
176	Karma Dorji	M	28	Farmer	Chumpa	Bjee	Men		
177	Dawa Penjo	M	28	Farmer	Chumpa	Bjee	Men		
178	Tshering	M	72	Farmer	Talung	Bjee	Elderly		
179	kaka Tshering	M	18	Farmer	Yangthang	Bjee	Youth		
180	Sonam Dorji	M	28	Farmer	Chumpa	Bjee	Men		
181	Chundu Tshering	M	30	Tshokpa	Chumpa	Bjee	Men		
182	Dorji	M	28	Farmer	Yangthang	Bjee	Men		
183	Thsering Phuntsho	M	28	Farmer	Yangthang	Bjee	Men		
184	Sangey Nidup	M	18	Farmer	Talung	Bjee	Youth		
185	Kencho	M	28	Farmer	Talung	Bjee	Men		
186	Pem Tenzin	M	63	Farmer	Talung	Bjee	Elderly		
187	Tshering Wangchuk	M	50	Farmer	Tokey	Bjee	Men		
188	Dorji	M	73	Farmer	Gyensa	Bjee	Elderly		
189	Tashi	M	55	Farmer	Gyensa	Bjee	Men		
190	Nim	M	55	Farmer	Tokey	Bjee	Men		
191	Ugyen	M	32	Farmer	Tokey	Bjee	Men		
192	Tshering	M	58	Farmer	Tokey	Bjee	Men		
193	Tshering	M	60	Farmer	Chempa	Bjee	Elderly		
194	Tashi Tobgay	M	33	Farmer	Chempa	Bjee	Men		
195	Chab Tshering	M	34	Tshokpa	Gyensa	Bjee	Men		
196	Passang	M	69	Farmer	Tokey	Bjee	Elderly		
197	Gado	M	40	Farmer	Tokey	Bjee	Men		
198	Lengo	M	79	Farmer	Talung	Bjee	Elderly		
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100					ional Park (JSWNP), La	0 0			
199	Nyonthoe	M	36	Famer	Phumzor	Langthel	Men		
200	Larthi	M	40	Famer	Phumzor	Langthel	Men		
201	Bargo	M	30	Famer	Phumzor	Langthel	Men		
202	Karma Dorji	M	30	Famer	Wangling	Langthel	Men		
203	Nechung	M	40	Famer	Wangling	Langthel	Men		
204 205	Tshagay	M M	42	Chipon	Phumzor	Langthel	Men Men		
205	Phurpala	M M	29 45	Famer	Jangbi	Langthel	Men Men		
206	Phurpa Nekrobal	M M	45	Farmer	Phumzor	Langthel	Men Men		
207	Nakphel Karma	M M	29 27	Farmer Farmer	Jangbi Phumzor	Langthel	Men Men		
209	Pema Rinzin	M M	34	Farmer Farmer		Langthel	Men		
210	Sherab	M M	34 44	Farmer Farmer	Wangling	Langthel	Men		
210	Snerab Lhagyel	M M	38	Tshokpa	Wangling Jangbi	Langthel Langthel	Men Men		
211	Sonam Dhendup	M M	38 40	Tsnokpa Gup	Jangoi Gewog	Langthel Langthel	Men		
213	Chimi Rinzin	M M	28	Gup Famer	Jangbi	Langthel	Men		
213	CHIHI KHIZIII	171	20	ranner	Jangui	Languiei	IVICII		

Jigme Singye Wangchuck National Park (JSWNP), Langthel Gewog... contd...

	Jigme Singye	: Wangch	uck	National Park (J	SWNP), Langthel (Gewog contd	•
214	Delang	M	36	Famer	Phumzor	Langthel	Men
215	Norbu	M		Principal	Jangey CS	Langthel	Men
216	Sonam Dorji	M	43	FO	HO, Tshangka	JSWNP	Resource
217	Dorji Duba	M	40	Forester	HO, Tshangka	JSWNP	Resource
218	Namgay Tenzin	M	42	Forester	Lagnthil Range	JSWNP	Resource
219	Kado Rinchen	M	42	Sr. Forester	Lagnthil Range	JSWNP	Resource
220	Choki Dorji	M	48	Sr. Forester II	HO, Tshangka	JSWNP	Resource
221	Pankay Dukpa	M		CFO	HO, Tshangka	JSWNP	Resource
		Phrumse	ngla	National Park (PNP), Medtsho Ge	wog	
222	Pema Norbu	M	52	Farmer	Ungar	Metsho	Men
223	Tshering Dorji	M	59	Farmer	Ungar	Metsho	Elderly
224	Tobgay	M	67	Farmer	Ungar	Metsho	Elderly
225	Sonam Wangchuk	M	60	Farmer	Ungar	Metsho	Elderly
226	Tshering Dorji	M	27	Farmer	Ungar	Metsho	Youth
227	Sherub Gyeltshen	M	28	Farmer	Ungar	Metsho	Youth
228	Rinchen Nidup	M	30	Farmer	Ungar	Metsho	Men
229	Pemala	M	58	Farmer	Ungar	Metsho	Men
230	Sithar la	M	65	Farmer	Ungar	Metsho	Elderly
231	Chimi Dorji	M	40	Farmer	Paang	Metsho	Men
232	Chimi Dorji	M	40	Farmer	Chambu	Metsho	Men
233	Donma Lhamo	F	45	Farmer	Ungar	Metsho	Women
234	Sonam Pelzom	F	33	Farmer	Ungar	Metsho	Women
235	Ugyen Zangmo	F	28	Farmer	Ungar	Metsho	Youth
236	Tshering Wangmo	F	54	Farmer	Ungar	Metsho	Women
237	Pema Chezom	F	52	Farmer	Ungar	Metsho	Women
238	Sonam Wangmo	F	25	Farmer	Ungar	Metsho	Youth
239	Tshering Tshomo	F	29	Farmer	Ungar	Metsho	Women
240	Pema Seldon	F	29	Farmer	Ungar	Metsho	Women
241	Kunzang Tshomo	F	53	Farmer	Ungar	Metsho	Women
241	Minjur Dema	F	62	Farmer	Ungar	Metsho	Elderly
243	Tandin Wangmo	F	35	Farmer	Ungar	Metsho	Women
244	Donma Lhamo	F	37	Farmer	Ungar	Metsho	Women
245	Kache Wangmo	F	27	Farmer	Ungar	Metsho	Youth
246	Lhazom	F	60	Farmer	Ungar	Metsho	Elderly
247	Jamyangmo	F	28	Farmer	Ungar	Metsho	Youth
248	Dondrup Zangmo	F	34	Farmer	Ungar	Metsho	Women
249	Kelzang Tshomo	F	43	Tshogpa	Ungar	Metsho	Women
250	Kunzang Jurme	M	32	Gup	Ungar	Metsho	Men
251	Gembo	M	37	Farmer	Ungar	Metsho	Men
252	Tshewang	M	72	Farmer	Ungar	Metsho	Elderly
253	Phurba	M		FO	PNP		Resource
254	Kezang	M		FO	PNP		Resource

Phisoo	Wildlife	Sanctuary	(PWS).	Nichula Gewog
	, , ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Durie Cutter,	(- '' ~ / 9	Tileliana Genog

255	Dilip Kr	M	38	Gup	Nichula	Male
256	Laxman	M	33	RO	Nichula	Resource
257	Chogyal Tenzin	M	37	GAO	Nichula	Male
258	Kencho Rigzin	M	27	FO	Nichula	Youth
259	Rajesh Mongar	M	31	Farmer	Nichula	Male
260	Tshering Nidup	M	40	Farmer	Nichula	Male
261	Kumar Karki	M	42	Tshogpa	Nichula	Elderly
262	Ash Bdr Tang	M	30	Tshogpa	Nichula	Male
263	Didi Ram Adhilari	M	38	Farmer	Nichula	Male
264	Tanka Bdr Kanki	M	26	Farmer	Nichula	Youth
265	Rudra Bdr Bista	M	68	Farmer	Nichula	Male
266	Kharga Bdr Chhetri	M	49	Tshogpa	Nichula	Elderly
267	Kalina Bdr Powrel	M	49	Farmer	Nichula	Elderly
268	Tshering Wangdi	M	29	Farmer	Nichula	Youth
269	Tshewang Tenzin	M	31	Farmer	Nichula	Male
270	Kuenley gyeltshen	M	41	Farmer	Nichula	Male
271	Kinga Norbu	M	40	Farmer	Nichula	Male

Sagteng Wildlife Sanctuary (SWS), Merak & Sakteng Gewogs

	Sagteng whome Sanctuary (SWS), Merak & Sakteng Gewogs										
278	Phurba	M	36	Mangmi	Merak	Merak	Men				
279	Lhuendrup	M	60	Mangmi	Sakteng	Sakteng	Men				
280	Tenzin Dorji	M	27	Tshogpa	Merak	Merak	Men				
281	Leki Tshering	M	31	Farmer	Sakteng	Sakteng	Men				
282	Dorji Norbu	M	24	Chipon	Sakteng	Sakteng	Men				
283	Rinchen Chophel	M	23	Gewog Caretaker	Sakteng	Sakteng	Men				
284	Nima	M	37	Farmer	Merak	Merak	Men				
285	Jurmey	M	54	Tshogpa	Merak	Merak	Men				
286	Tenzin Norbu	M	61	Farmer	Merak	Merak	Men				
287	Lobzang	M	43	Farmer	Merak	Merak	Men				
288	Karchung	M	41	Chipon	Sakteng	Sakteng	Men				
289	Tashi	M	50	Tshogpa	Sakteng	Sakteng	Men				
290	Sangey Eden	F	22	Farmer	Joenkhar	Sakteng	Women				
291	Thukten Yangzom	F	71	Farmer	Joenkhar	Sakteng	Women				
292	Dorji Phuntsho	M	46	Farmer	Merak	Merak	Men				
293	Nima Yangzom	F	30	Farmer	Merak	Merak	Women				
294	Pema Lhaden	F	50	Farmer	Merak	Merak	Women				
295	Rinchen Wangdi	M	31	Tshogpa	Merak	Merak	Men				
296	Kezang Dorji	M	46	Sr. FR	SWS	НО	Men				
297	Tenzin Lhuendup	M	42	Sr. FR	SWS	НО	Men				
298	Pema Rinzin	M	37	Sr. FR	SWS	Sakteng Range	Resource				
299	Dorji	M	43	Sr. FR	SWS	Merak Range	Resource				
300	Jamtsho	M	37	Forester	SWS	Merak Range	Resource				
301	Pema Tshewang	M	37	Sr. Forester	SWS	Merak Range	Resource				

Sagteng Wildlife Sanctuary (SWS), Merak and Sakteng Gewogs

302	Kezang Norbu	M	25	Caretaker	SWS	Merak Range	Resource
303	Lhundrup Pema Chojey	M	49	Adm.	SWS	НО	Resource
304	Dechen Druba	M	28	Act	SWS	НО	Resource
305	Sangey Chophel	M	28	FR	SWS	Joenkhar Range	Resource

Annex 9: Review of RGOB's Policies, laws, Regulations Guidelines

The Constitution of the Kingdom of Bhutan, 2008: That Constitution of Bhutan has the following provisions relating to the BFL activities;

- Article 1.12: The rights over mineral resources, rivers, lakes and forests shall vest in the State and are the properties of the State, which shall be regulated by law.
- Article 4: The State shall endeavor to preserve, protect and promote the cultural heritage of the country, including monuments, places and objects of artistic or historic interest, Dzongs, Lhakhangs, Goendeys, Ten-sum, Nyes, language, literature, music, visual arts and religion to enrich society and the cultural life of the citizens.
- Article 4.3: The State shall conserve and encourage research on local arts, custom, knowledge and culture.
- Article 5.1: It is the fundamental duty of every citizen to contribute to the protection of the natural environment, conservation of the rich biodiversity of Bhutan and prevention of all forms of ecological degradation including noise, visual and physical pollution through the adoption and support of environment friendly practices and policies

Article 5.2: The Royal Government shall:

- (a) Protect, conserve and improve the pristine environment and safeguard the biodiversity of the country;
- (b) Prevent pollution and ecological degradation;
- (c) Secure ecologically balanced sustainable development while promoting justifiable economic and social development; and
- (d) Ensure a safe and healthy environment.
- Article 5.3: The Government shall ensure that, in order to conserve the country's natural resources and to prevent degradation of the ecosystem, a minimum of sixty percent of Bhutan's total land shall be maintained under forest cover for all time.
- Article 5.4: Parliament may enact environmental legislation to ensure sustainable use of natural resources and maintain intergenerational equity and reaffirm the sovereign rights of the State over its own biological resources.
- Article 5.5: Parliament may, by law, declare any part of the country to be a National Park, Wildlife Reserve, Nature Reserve, Protected Forest, Biosphere Reserve, Critical Watershed and such other categories meriting protection.
- Article 22.3: Local Governments shall ensure that local interests are taken into account in the national sphere of governance by providing a forum for public consideration on issues affecting the local territory.

Article 7: Fundamental Rights states that a person shall not be deprived of property by acquisition or requisition, except for public purpose and on payment of fair compensation in accordance with the provisions of the law. This clause may apply to construction of helipads and installation of wind profiler depending on the location selection and the ownership status of the land in question.

Land Act of Bhutan 2007: Defines legal framework to manage, regulate and administer the ownership and use of land for socio-economic development and environmental well-being of the country. The Act clarifies that trees, either naturally grown or planted, belong to the landowner when grown on registered land.

The act provides for effective land administration, security of land tenure, operation of land market, effective use of land resources and conservation of the ecosystem. It enables leasing of government reserved forestland for economic and various other activities.

The act defines removal of Tsamdro (grazing land registered in individual names – with usufruct rights only) from the individual ownership. Such grazing land will be reverted and maintained as Government land in towns and Government Reserved Forests land in rural areas. However, the Tsamdro can be leased contingent to eligibility clauses.

An individual household or community owning livestock shall be eligible to lease the reverted Tsamdro which have been converted to Government Reserved Forests land for use as Tsamdro based on herd size. However, preference shall be given to the previous rights holders and community. Highlanders who are directly dependent on Tsamdro may retain their Tsamdro rights under lease irrespective of possession of livestock and their herd size. Grazing and pasture development on Tsamdro shall be permitted based on a Tsamdro management plan. The Department of Forests, Department of Livestock, and the lessee shall be responsible to prepare Tsamdro management plan. The following shall be the basic profile of a Tsamdro management plan.

The Act also states that any mineral resources found in registered land belongs to the state and will be governed by the Mines and Minerals Management Act for its extraction (Section 69).

A right of way established over a land through local customs by uninterrupted use for a period of more than 5 years shall be respected and the landowner shall not object to its use (Section 268).

Forest and Nature Conservation Act of Bhutan, 1995: This Act ensures the protection and sustainable utilization of forests, fauna, and other natural resources of Bhutan to benefit present and the future generations. The Department of Forests and Parks Services is fully responsible for sustainably managing, protecting, producing, and regulating all natural resources within Government Reserved Forests as well as outside. The Royal Government is empowered to declare any land in the country as a National Park, Wildlife Sanctuary, Wildlife Reserve, Nature Reserve, Strict Nature Reserve, Protected Forest, Research Forest, Conservation Area, Cultural or Natural Heritage Site, Biosphere

Reserve, Critical Watershed or other category of Protected Area for the preservation of areas of natural beauty of national importance, protection of biological diversity, management of wildlife, conservation of soil and water and related purposes.

Wild animals and plants listed in the Schedule I are declared as totally protected. The Forest and Nature Conservation Rules of Bhutan 2017 has been formulated to support the implementation of this Act.

The Biodiversity Act of Bhutan 2003: The Act enables equitable sharing of benefits derived from the use of genetic resources, protects Traditional Knowledge, innovation and practices of local communities associated with biodiversity, prevents illegal access to genetic and biochemical resources and associated Traditional Knowledge. It provides for the conservation and sustainable use of biological and genetic resources, the equitable sharing of benefits from the use of genetic resources, as well as the transfer of technology and capacity-building at national and local levels on conservation and the use of biological diversity. Access covered by this Act shall be subject to the prior informed consent of the Competent Authority of Bhutan, representing national interests and the interests of the local communities, harbouring, cultivating, developing and maintaining the biological diversity concerned. Therefore, this act recognizes and protects Traditional Knowledge, innovation and practices of local communities associated with biodiversity. It supports the prevention of illegal access to genetic and biochemical resources and associated Traditional Knowledge.

National Access and Benefit Sharing (ABS) Policy (Draft), 2014: The National Access and Benefit Sharing (ABS) Policy is developed to guide access to Bhutan's genetic resources and associated traditional knowledge and ensure the fair and equitable sharing of benefits arising from their research and commercial utilization. The policy provides for security and trusteeship of the Bhutanese people over their biological resources and associated traditional knowledge and promote long term mutually supportive relationships based on trust between the providers and users of Bhutan's genetic resources and associated traditional knowledge.

The Water Act of Bhutan, 2011: The Act accords priorities for allocation of water for drinking, agriculture, energy, and industrial use, tourism and recreation and for other uses. It requires location of water to be based on the principle that water is a resource owned by the State and that every citizen has equal right to these resources. The Act stipulates that use of water should not result in denial of water to any individual or community, including downstream and upstream needs or discharge of any effluent directly or indirectly to any water resource unless the discharge is in compliance with the Effluent Discharge Standard. At the Dzongkhag level, the Act accords the Dzongkhag Environment Committee to function as the Dzongkhag Water Management committee for the purpose of proper and effective protection and management of water resources.

The Water Act clarifies that the relevant local Governments in collaboration with religious bodies and Ministry of Home and Cultural Affairs have the responsibility for protection of therapeutical waters such as Menchhu, Drupchhu, Tshachhu and Neychhu.

Blocking or otherwise altering an irrigation channel flowing through one's property shall not be allowed without the consent of the users of that channel, even where the channel is not required by the property owner. This Act is relevant in enabling safeguard measures in use of water for the project activities as well as for management of drinking and irrigation water within communities that are part of the project areas.

Livestock Act of Bhutan, 2001: An Act to regulate livestock breeding, health and production aimed at enhancing their productivity and preventing diseases so as to enhance rural income and livelihood. The Act facilitates only quality and appropriate breeds of livestock, poultry and fish to be introduced and requires that introduction and spread of diseases, particularly the notifiable and zoonotic diseases are prevented;

Waste Prevention and Management Act, 2009: Precautionary Principle of the Act, under section 8 defines that every person shall take all precautionary measures in maintaining a clean and healthy environment and further in its section 10, the Act prescribes that a person polluting the environment or causing ecological harm shall be responsible for the costs of avoidance, contamination, abatement, medical compensation, mitigation, remediation and restoration in application of the Polluter Pays Principle. The lead implementing agencies shall make arrangements (sections 22) for dealing with waste. This clause is applicable in management of waste in the protected areas in general and at locations of eco-tourism enterprises in the project areas.

National Environment Protection Act, 2007: This Act outlines principles and a legal framework that have implications for forest governance and management. It requires that a person taking natural resources from the environment, or deriving economic benefits from it, should ensure sustainable use and management of the resources and ecosystems.

Environment Assessment Act, 2000: This Act requires the government to ensure that environmental concerns are considered when formulating, renewing, modifying and implementing any policy, plan or programme. Issuance of an environmental clearance is to be a prerequisite to the issuance of a development consent. A project of the Royal Government that does not require development consent may commence only after receiving an environmental clearance from the Secretariat, which shall set out environmental terms for the project. An environment clearance is issued when the effects of a proposed project on the environment are foreseeable and acceptable; the applicant is capable of carrying out the terms of the environmental clearance; the project, alone or in connection with other programs or activities, contributes to the sustainable development of the Kingdom and the conservation of its natural and cultural heritage. It should also be clear that adequate attention has been paid to the interests of concerned people and that the project is consistent with the environmental commitments of Bhutan.

When a decision on the environmental clearance has been taken, the Secretariat or the competent authority shall make a public announcement of the decision and make the following information available to the public:

- A description of the project;
- The environmental terms:

- A description of measures to avoid or mitigate potential adverse impacts and enhance positive impacts of the project;
- The main reasons and considerations on which the decision is based, including the basis for the acceptance or rejection of views and arguments presented by other authorities and concerned people;
- A non-technical summary of the information of the items included in the public announcement

However, information specified by the by the applicant to cause substantial harm to their commercial and industrial interests can be maintained confidential.

The act and ensuing notifications from the NECS identifies sectors that do not require environment clearances and delegates identified competent authorities to issue environment clearances for specified sectors. The act accords the secretariat or competent authority shall monitor and control compliance with the terms of environmental clearances. The competent authorities shall report annually to the Secretariat on implementation, monitoring and enforcement and the Secretariat shall report annually to the Commission.

The competent authority shall monitor, control and enforce the terms of the environmental clearance attached to development consents including ordering sanctions and compensation for environmental damage. The CA shall report annually to the NECs on implementation, monitoring and enforcement and the NECs shall report annually to the NEC.

The Regulations for Issuance of Environment Clearance for developmental activities requires that all developmental activities must undergo ESIA and obtain EC from the NECS or the designated CAs. According to the EA Act and its regulations, the ESIA demands public consultation, wherein consent of the affected families and individuals is required whenever there are impacts. The laws are also specific for conforming compensations and replacement of the properties if land acquisition and property displacement is involved (NEPA and EA Act). This may be applicable to the construction of infrastructure for park management, for promotion of ecotourism and minor maintenance and rehabilitation of existing facilities in the project areas. An EC issued by the CA or the NECS would include terms to ensure that the project is managed in an environmentally sound and sustainable way.

The Penal Code of Bhutan, 2004: A principle under the Penal Code of Bhutan define that one (victim) is considered capable of consent when the consent is not obtained by fraud, duress, compulsion, or coercion; or one (victim) giving consent has authority to do so. This aspect is relevant as a principle in obtaining free and prior informed consent from local communities and stakeholders for BFL project activities affect or associate with community use.

The Water Policy, 2002: This Act recognizes that the sustained flow of good quality water depends on the integrity of the watersheds. It places an emphasis on water resource

management within river basins and aquifers, including upstream and downstream water users. It calls for an integrated approach to the management of water resources and provides a directive to protect all forms of these resources. The policy seeks sound watershed management through extensive soil conservation, watershed area treatment, conservation of forests and increasing the extent of forest cover in order to reduce the incidence and intensity of floods.

National Forest Policy, 2011; The policy is based on the principles of equity and justice in access, optimal utilization, conservation of forest resources and its ecosystem services; contribution of forest products and services to poverty reduction; people centred forest management practices and application of good science and indigenous knowledge in all aspects of forest planning and management. It empower rural communities to manage forests sustainably for socio-economic benefits, poverty reduction and to contribute to overall sustainable forest management at national level. The policy envisions the network of PAs and BCs to maintain species persistence and ensure long term sustainability of Bhutan's biodiversity, ecosystem services, natural habitats and cultural heritage for positive environmental outcomes. It calls for integration of conservation of cultural/sacred, heritage sites, local water supply sources and riparian reserves, soil protection, specific wild floral/faunal habitat and species protection, historical/cultural sites and local traditions in PA management. The policy provides an enabling environment for promotion of nature-based tourism to bring benefits to local communities and enhance conservation in the PAs and BCs. It also include enabling creation of public recreational areas and/or facilities that should managed based on code of best practices. It allows regulated grazing in multiple-use and buffer zones although not in the core zone and requires development and implementation of measures to protect natural ecosystems against invasive alien plant species.

Forest and Nature Conservation Rules and Regulations of Bhutan, 2017: It restricts allotment of land within the PAs except to the local residents and for public service facility. Land allotment in such cases can happen only when nearby the existing inhabited area; gradient is less than 45 degrees of 100%; land is located beyond 30 meters of the bank or edge of any river and 15 meters of stream or water source; when not within 180 meters uphill or 90meters downhill of national highway. Such lands should be located beyond 500 meters of existing monastery or dzong. The regulations restricts livestock grazing shall in the area fenced for natural regeneration for a specified period and in the plantation area whether fenced or not till the seedlings are well established. It allows goat grazing only within a confined area and not freely in SRF. However, the regulations provides right of ways to existing "tsalam" and 'chulam", traditionally used during the migration, provided, such routes are not lawfully closed by the Government.

The regulations requires that that PAs must prepare Management Plans in consultation with local community, local authority and other member of the public who are affected by the Protected Area as well as other relevant stakeholder or recognized Civil Society Organization (CSO).

Land Rules, 2007: The land rule specifies details on land acquisition and lease. It requires private registered lands shall be acquired only under unavoidable circumstances and not

without providing appropriate compensation based on valuation by the PAVA. Land under acquisition shall be taken over only after registering the substitute land in the name of the affected landowner or cash compensation has been made to the landowner.

It allows the lease of land from the SRF. However such land should be used based on an approved management plan. This requirement covers land leased for commercial agriculture, grazing and sokhshing. Lease of SRF for commercial farms and sokshing should not be for a period beyond 30 yrs while that of grazing should be renewed every 10 years.

Lease of SRF for grazing is based on livestock ownership and herd size while that for agriculture is based on ownership and size of agriculture land. However, highlanders shall be eligible for Tsamdro on lease, irrespective of possession of livestock and herd size. They are also eligible to sub-leased the leased Tsamdro.

The Moveable Cultural Property act of Bhutan, 2005: Requires that all cultural properties shall be registered in the name of the Dratshang, the Government, Community or private individuals based on their ownership. Cultural Property registered in a Thram shall not be sold, used for personal means, exchanged, gifted or damaged. Considering that foreign visitors are often not familiar with the Cultural Property Act of Bhutan, it is the legal responsibility of the concerned agency/host/guide to brief the visitor on the Act where applicable.

If any items considered to be Valuable Cultural Property, as mentioned under Section 59, are discovered during the construction of roads or buildings or any other related works, this discovery shall be immediately reported to the Department of Culture through the concerned Dzongkhag.

Regulation for the Environmental Clearance of Projects, 2001; The regulations require that environmental clearance shall be issued only after screening and assessing the environmental impacts of such projects. For the environmental screening process should include, the applicant should submit complete environmental information comprising of

- The potential adverse effects of the project on the environment including the direct, indirect and cumulative effects;
- Compliance with relevant sectoral guidelines or code of best practices, if any, issued by the Secretariat or Competent Authorities;
- How impacts of the project will be avoided, minimized or reduced; and
- The environmental benefits of the project, including how the project will benefit concerned people and use clean and sustainable technologies.

The Secretariat or Competent Authority shall screen the application for environmental clearance as per sectoral guidelines. The Secretariat or Competent Authority may issue an environmental clearance for the project on the basis of the environmental application with terms and conditions or may ask the applicant to carry out environmental assessment or

issue a blanket denial to the project. If an EC is issued, the NECs or the CA shall issue a public notification.

If the NECs or CA requires the applicant to conduct the environmental assessment, the following procedure applies;

- 4. The applicant is shall draw up terms of reference for the environmental assessment report which has to be approved by the NECs or CA
- 5. Applicant shall prepare an environmental assessment report consistent with the terms of reference approved by the Secretariat or Competent Authority
- 6. In the process of the EA report preparation, a public consultation must be held

Upon receipt of complete environmental assessment report and completion of the public notice procedures, the NECs or the CA may issue an environmental clearance with binding mitigation and compliance measures as well as appropriate monitoring, recording and reporting requirements.

Annex 10: PCR Chance Find Procedures

Annex 10. I CK Chance Find I lock	1	
Mitigation/Monitoring Action	Responsibility	Schedule
i) If operating machinery or	Person who comes	As and when observed
equipment: stop work	across	
ii) Identify the site with flag tape	archaeological or	
iii) Determine GPS position if	heritage material	
possible		
iv) Report findings to Site In-charge		
v) Report findings, site location and	Site In-charge	As and when reported by
actions taken to the PA/BC		the person who has
Management		observed archaeological or
vi) Hold any works in immediate		heritage material
vicinity		
vii) Site and determine whether work	Park Manager or	As soon as the report by the
can proceed without damage to	CFO of concerned	Site In-charge
findings	Biological Corridor	
viii) Determine and mark		
exclusion boundary		
ix) Site location on the map and add		
other of the place for field		
confirmation by archaeologist or		
cultural experts from the		
Dzongkhag		
x) Inspect site theDzongdag,	Archaeologist,	As soon as the confirmation
Concerned Gup and Dzongkhsg	Dzongdag,	by archaeologist
Cultural Office;	Gip/Dzongkhag	
xi) Confirm additional information	Culture Officer,	
and location on the map		
xii) Advise the Dzongkhag Culture	PM/CFO	
Officer and request written		
permission		
xiii) Report to the Department of	Dzongdag	
Culture		

Annex 11: Procedural guidance for land user rights

Steps	Actions	Time line	Responsible
1	Submission of application (letter of intent) to the Dzongkhag or Thromde Administration (Dzongkhag/Thromde Land Acquisition Committee). The application should contain: Purpose of the land Area required Owner detail (in case of private land) Location of the proposed land Avoid selecting Chhuzhing or land belonging to Dratshang Include private land only under unavoidable circumstance Clearance from the Ministry of Agriculture and Forests in case of Government land		PA/BC Management
2	The Dzongkhag Administration submits the application for preliminary approval to the NLC		Dzongkhag Land Records Officer
3	Preliminary approval by NLCS	2 weeks after receipt of the application	NLCS
4	If feasible, the Secretariat shall instruct the Dzongkhag/Thromde Committee to submit a detailed report or informs the applicant otherwise, stating the reasons.		
5	Dzongkhag/Thromde submits the detail report to the NLCS		
6	Upon final decision (from the NLC) the NLCS shall convey to Dzongkhag Committee	Within 1 month from date of receipt	
7	Release of the government land in case of acquiring government land as per the decision of NLC	Within 30 days from the decision of the Commission	DFO/Park Manager/Thromde

Annex 12: Procedures for a Pest Management

Pest Management under the PFL project will follow the national system and preference for integrated pest management approach. The popular pest and likely integrated pest management options is presented on the following table. The pest management process will include the following process:

- Adopt the integrated pest management options presented in the table of recommendations that does not include use of chemicals. This is based on recommendations from the NPPC.
- Adopt chemical applications recommended in the list of recommendations, if the non-chemical methods fail. This should be done in consultation with the local agriculture extension officer.
- Refer to the National Plant Protection Center through the local agriculture extension officer.

Note: The Project will not support the procurement or use of any pesticides categorized IA, IB, or II by the World Health Organization or other agricultural chemicals, or lead to the increased use of such chemicals.

Type	Recommended Action						
	(based on NPPC technical recommendation)						
	• Entomology						
Army worm	Flooding seedbed, cut grass weeds						
	Plough or dig a deep ditch						
	Prevent the caterpillars and chemical spray						
Chinese Citrus	Fruit drop collection and burying						
Fruitfly	Bait splashing with malathion and a bait of protein						
Potato Tuber Moth	Use of healthy tubers as seeds and plant deep						
	Harvest when tubers are ripe						
	Use pheromone traps						
	Clean stores and use closed stores						
Chili Pod Borer	Deep ploughing						
	Flooding the field						
	Collecting and destroying the infested chilli pods						
Cabbage White	Grow cabbage as an early crop						
Butterfly	Hand-picked the eggs and destroy						
	Spray Cypermethrin in case of serious problem						
Lichens in Apple	Mechanical control: Use a gunny bag or a cloth to scrub the						
	lichens right after rainfall						
	Control using Lime + Water						
Super Grain bag	Do not over fill the super bag						
	Do not puncture or damage the bag						
	Always use the outer bag for carrying						
	Seal properly						
	Do not use Hooks to hang the bags						

Туре	Recommended Action (based on NPPC technical recommendation)						
Diamondback Moth	Weed control and tillage						
	Consider insecticide application when larvae are visible						
Red spotted long horn beetle	Check the lower two feet of citrus trees regularly for tiny wet or swollen spots. Scrape the bark open with a small knife and kill the small larvae. Remove weeds around the trunk to make checking easier						
Red Palm Weevil	Avoid injuries on stems of arecanut						
	The entire heavily affected tree should be destroyed immediately						
	Mass trapping by using pheromone traps has been used to reduce red palm weevil densities.						
	Trunk injection and prophylactic spray of dimethoate						
Woolly Aphid	Removed colonies from the tree with the jet power sprayer filled with plain water						
	Application of tree spray oil						
T	Spray Chlorpyrifos or Cypermethrin if seriously infested						
Insect Pheromones	Use Pheromones traps						
Gals	Hand collection and destroying						
	Monitor movement of vehicles, agricultural, forestry and						
	livestock goods, construction materials, and furniture at Checkpoints						
San Jose Scale in	Badly affected twigs or branches should be pruned and burnt						
Apple	Use Tree Spray Oil in winter						
Shield Bug	Spot or selective spraying early in the morning						
	Protect Red Tree Ants and even increase the number of tree ants by placing ant nests from forest trees in the mandarin trees						
	 Pathology 						
TLB and GLS	Cultural: plough stubbles right after harvesting for decomposition						
	Avoid planting in the same areas if possible						
	Chemical: Spray fungicide						
Powdery Mildew	Follow the recommended spacing between the plants for each crop						
	Plant in sunny area as much as possible						
	Use nitrogen rich fertilizer only sparingly and when absolutely necessary						
	Separate or isolate infested plants from healthy ones						
	Prune infected shoots and destroy fallen and infected leaves						
	Chemical: Apply sulphur or copper-based fungicides						
Late Blight in Potato	Good site selection, crop rotation and proper irrigation						
	Spray mancozeb or zineb						
	Cultivate recommended varieties						
	Cutil valo recommended varieties						

Туре	Recommended Action (based on NPPC technical recommendation)						
Citrus	Regulation and quarantine						
Huanglongbing	Reduction of inoculum by removing infected trees						
	Vector monitoring and control Citrus HLB is a vector borne						
	disease.						
Chilli Blight	Use healthy seedlings, transplant seedlings on raised beds, do						
	not leave any depression around plant base						
	Use furrow irrigation						
Apple Rust	First spray of Hexazconazole during the pink bud stage						
	Second spray of Hexazconazole after petal fall						
	Third spray of Hexazconazole 14 days after second spray						
Downy Mildew in	Practice crop rotation with non–brasslike species						
Cabbage	After harvest, collect and burn debris, or plough the remains into						
Cubbage	the soil						
	Use seed treated with hot water or seedlings raised from such						
	treatment						
Anthracnose in	Use disease-free seeds, intercrop with maize and plant in widely						
Beans	spaced rows						
White blister in	Destroy brassica crops soon after harvest to remove the host						
Broccoli	plants, apply adequate phosphorus and potassium nutrition						
	Weeds & Vertebrate Pests						
Alternanthera	Cultural control: Flooding, hand weeding or tillage at the early						
sessilis	stage.						
Cyperus diformis	Early continuous flooding in rice field to a depth of 20 cm						
	strongly suppress the growth. Hand weeding, proper tillage and						
	trampling in puddled fields						
Cyperus rotundus	Stale seed bed; suppressive crop with narrow rows; high plant						
	density and flooding						
Ischaemum rugosum	Early continuous flooding and early removal by hand weeding or						
	hoeing						
Parthenium	Uprooting or hoeing the plants out, collecting and burning the						
hysterophorus	weeds before flowering						
Paspalum disticgum	Early continuous flooding and deep burial and tillage during dry						
	season						
Potamogeton-	Dry ploughing some time ahead of transplanting, the flooding						
distnctus	and wet-ploughing immediately before transplanting and hand						
G :	weeding						
Scirpus-juncoides	Wet or dry cultivation, early flooding; dry field to stop re-growth						
T'.C1'	after rice harvest						
Trifolium-repens	Dry tillage after harvest to desiccate rhizomes						
Scurrula-elata	Pruning the branches of the fruit tree on which it occurs and also						
	destroying infestation so far as possible in neighboring wild trees						
	to reduce the risk of spread into the crop						

Annex 13: Format for Safeguard Eligibility and Impacts Screening for Subcomponents

PART 1: BASIC INFORMATION

1	BFL Activity Name		
2	Type of Activity:	New activity □	Rehabilitate
3	Project location: Chiwog/Village: Gewog: Dzongkhag: PA/BC		
4	Design Parameters (area/length)		
5	Preparation period		
6	Construction		
7	Project completion and operation		
8	Is construction carried out in rainy season?		
9	Acquired land area (acres)		
10	Total investment capital		

(Move to Part 2 after filling in all information in the table above)

PART 2: ELIGIBILITY SCREENING

No.	Scree	ening Questions	Yes	No	Comments/ Explanation					
	Wou	ld the project activity be?								
1.	from	atted or disturb a land area located within 5 kilometers any primary forest, core zone of any protected areas, ialized forest, areas biologically importance?								
2	2 Located or disturb areas of critical natural habitats, breeding ground of known rare/endangered species?									
3	Dist	urb areas having landscape or historical values?								
4	_	uire relocation of any known physical cultural urces such as								
	a	Lhakhangs, Chortens, Mani Dungkors								
	b	b Duthrues (Cremation grounds)								
	С	Statues, monuments, historical sites,								
	d	Community cultural centre								
	e	Buildings, sacred trees or objects having spiritual values to local communities								

Notes:

- If all answers are "No", project activity is eligible and move to Part 3
- If at least one question answered as "yes", the project activity is ineligible and the proponent can reselect the site of project activity and do screening again.

PART 3: IMPACTS SCREENING

Answer the questions below and follow the guidance to describe the potential impacts

No. S		Yes	No	Description of	f the potent	ial impacts
1.PRE-CON	STRUCTION PHASE					

No.		Yes	No	Description of the potential impacts
S	YYYH J			
1.1	Will the project activity Require Land acquisition for construction and or worker's camp, construction materials loading and storage, etc.?			(the texts below are guidance) (Guidance: provide the information below) Total land area to be acquired: ix. Permanently: Temporarily: In which: x. Public land: Private land:
1.2	Loss or damages to trees and existing vegetation cover due to site clearance, machinery operation or disposal of excavated materials?			xi. Number of trees to be cut down: xii. Total land area of vegetation cover removed:
2. CO	NSTRUCTION PHASE			
2.1	Disturb vegetation cover or damage trees at construction sites, or other areas disturbed during construction phase			Observe the area and describe where existing vegetation cover, trees will be affected during construction phase:
2.2	Cause increased level of dust and noise?			Identify source of dust and noise: loose construction materials, soil, and sand blown by wind. Assess Level of impacts depends on weather (wet/dry), number and distance of houses from sites.
2.3	Generate smoke and smell (cause pollution, health impacts)			Identify possible sources: fuel burning, vehicle exhausts, toilets, domestic wastes from camp kitchen Assess level of impact: consider duration, intensity of smoke/smell taking into account wind directions
2.4	Cause ground vibration (Cause nuisance to community, damages to weak existing objects and infrastructure)			Identify sources: ground compaction (roadwork's, storage, drilling) Level of impacts: intensity of compaction, and strength of existing infrastructure
2.5	Pollution of soil and water sources (From waste and wastewater generation, excavated soil, acid sulphate soil, construction, packaging materials, domestic and sewerage wastes generated by the workers)			Identify sources of waste and wastewater generation, such as construction site, worker camps and quantify the waste/wastewater for assessing the level of impact, taking into account the distance from source to receptor (e.g. water bodies). Leakage of oil stored at the site may also cause soil and water pollution
2.6	Localized flooding related to disturbance to existing drains, changes in ground elevation etc.			Localized flooding may occur if existing/natural drainage path is blocked or disrupted. Consider the issues at construction sites, camps, borrow pits, quarries and disposal sites. If materials are bought from existing licensed borrow pits and quarries, the issues would not be considered in the project

No.		Yes	No	Description of the potential impacts
2.7	Sedimentation in areas next to construction site as surface runoff wash away loose materials from construction sites?			Loose construction materials and excavated soil may be blown by wind or washed away by surface water runoff and cause sedimentation in existing drains
2.8	Damage or interrupt operations of existing infrastructure (drain, power line, roads, etc.)			If not avoided, some project activities (road rehabilitation, construction of large storage facility) sited in areas where power line, irrigation canals, drains, roads, etc. exist, they may be affected or cause blockage
2.9	Cause loss or damage to physical cultural resources, such as cremation sites, historical objects/structures, temples, religious sites (Ney), sacred trees, objects of spiritual important to communities, etc.			If not avoided, some activities (road rehabilitation, construction of large storage facility, etc.) may cause loss or damages to physical cultural resources such as temples, chortens, mani dungkors, Neys, sacred trees, etc. Construction activities may also cause dust, noise, and visual impacts to these sites.
2.10	Disturb farming activities due to the presence of workers and machineries at the site, damages to crops:			If construction takes place agriculture area, construction materials, waste, wastewater and surface runoff from construction sites, camps may enter rice or plantation nearby disturbed areas and cause loss or harm to plants, trees The presence and movement of machinery, construction materials, workers may disrupt access to or affect farming activities
2.11	Social disturbance due to construction activities and the presence of workers in the project area			Dust, noise, vibration from construction or interactions between workers with local people may cause nuisance and conflict between the workers and local community. In some cases, workers may also involved in "social evils" in the project areas such as gambling, drinking, drugging, etc. to have bad impacts on local people, particularly where ethnic minority groups present.
2.12	Safety and health risks for workers (loading and unloading of construction materials, excavated areas, fuel storage and usage, electrical use, machinery operations etc, adequacy of accommodation etc.)			There are some safety risks for workers related to transportation and loading of construction materials, working high above the ground or in canals where slops are unstable, machinery operations, electrical uses for office, camp and construction
2.13	Safety risks for community (related to loading and unloading of construction materials, excavated areas, fuel storage and usage, electrical use, machinery operations etc, adequacy of accommodation etc.)			If local people presence at or near construction site, they would be exposed to safety risks related to construction
2.14	Disturb traffic and/or cause traffic safety risks			Rehabilitation of access road to farms may disrupt traffic. Transportation of construction materials and wastes, temporary loading of materials in other sub-components may

No.		Yes	No	Description of the potential impacts
				also disrupt traffic and/or cause traffic safety risks
2.15	Others (specify)			Identify and describe site-specific and type-specific issues, concerns, risks, potential impacts
3. OP.	ERATION PHASE			
3.1	Cause dust, noise during operation phase (e.g. from pumps)			Dust and noise along access roads
3.2	Safety risks for community			(Considers those related to electrical poles, falling into canals, traffic safety etc)
3.3	Water pollution?			
	Others impacts (specify)			

Screening Conclusions.

xi. Main environmental issues are	e:
-----------------------------------	----

- xii. Permits/ clearance needed are:.
- xiii. Main social issues are.
- xiv. Land acquisition and involuntary resettlement (permanent or temporary) if any;
- xv. Further assessment/investigation needed and next step.
 - a. Need for any special study:......
 - b. Preparation ESMP (main issue to be addressed by the ESMP):.....
 - c. Need for IEE or EIA:.....
 - d. Any other requirements/ need/ issue etc:

Screening Tool Completed by:	Screening Tool Reviewed by:
Signed:	Signed:
Name:	Name:
Title and Date:	Title and Date:

Annex 14: Initial Environmental Examination (IEE) Form

1.	General Information	
	1. Name of the project:	
	2. Proposal for new project/expansion of existing project:	
	3. Name of the project proponent with following details1. Name of the applicant:2. Address:	
	3. Phone/Fax:	
	4. Email:	
5. 6.		
	i) Latitude	
	ii) Longitude	
7.	iii) Elevation above Mean Sea Level Cost of the project:	
8.	Does the project falls in Notified Industrial Area/Estate (Yes/No): If yes, then: 1. Total land required for the project (in ha):	
	If no, then:	
	 Describe the total land requirement as well as the current land use pattern of under the following headings: Agricultural 	the proposed project site
	• Government	
	• Forest	
	• Private	
	• Others	
	Total	

4. Alternative sites considered (not applicable for projects coming in notified industrial area/state) i) None
 Describe whether proposed land use is as per approved Master Plan/ Development plan of the area. I there is no approved plan, the consent from appropriate authority should be taken and should be submitted along with IEE form or at the time of Environmental Clearance. If an area is outside municipal limits/ outside planning area, a full justification for the proposed development should be provided. Describe the terrain characteristic at the project site and in surrounding area: Presence of any of the following within the study area (core and buffer area) of the project River Spring, stream, water crossing Flood plain, if applicable Forest, then status of forest Wildlife Habitat Habitat of endangered/threatened/endemic species Others None Presence of any of the following within the study area (core and buffer area) of the project Historical site Defense installation Hospital Presence of religious site or archaeological site Any others sensitive receptors
there is no approved plan, the consent from appropriate authority should be taken and should be submitted along with IEE form or at the time of Environmental Clearance. If an area is outside municipal limits/ outside planning area, a full justification for the proposed development should be provided. 6. Describe the terrain characteristic at the project site and in surrounding area: 7. Presence of any of the following within the study area (core and buffer area) of the project 1. River 2. Spring, stream, water crossing 3. Flood plain, if applicable 4. Forest, then status of forest 5. Wildlife Habitat 6. Habitat of endangered/threatened/endemic species 7. Others None 8. Presence of any of the following within the study area (core and buffer area) of the project 1. Historical site 2. Defense installation 3. Hospital 4. Presence of religious site or archaeological site 5. Any others sensitive receptors
 Presence of any of the following within the study area (core and buffer area) of the project River Spring, stream, water crossing Flood plain, if applicable Forest, then status of forest Wildlife Habitat Habitat of endangered/threatened/endemic species Others None Presence of any of the following within the study area (core and buffer area) of the project Historical site Defense installation Hospital Presence of religious site or archaeological site Any others sensitive receptors
 River Spring, stream, water crossing Flood plain, if applicable Forest, then status of forest Wildlife Habitat Habitat of endangered/threatened/endemic species Others None 8. Presence of any of the following within the study area (core and buffer area) of the project Historical site Defense installation Hospital Presence of religious site or archaeological site Any others sensitive receptors
 Presence of any of the following within the study area (core and buffer area) of the project Historical site Defense installation Hospital Presence of religious site or archaeological site Any others sensitive receptors
NOTO
Note: The Study area will be decided by NECS/CA
6. Is the proposed site located in a low-lying area? Yes No If yes, • Level before filling (above MSL, in meters)
Level after filling (above MSL in meters)

3. If it is private land, and if land acquisition is involved then

	Quantity of Fill Material required (in cum.)	Source
	Does the project require cutting of trees? Yes	
	If yes, please furnish the following details: • How many trees are proposed to b • Species of the above trees	e cut?
	Are there any protected/endangered Yes	ed species? No.
	If yes, provide details:	· · · · · · · · · · · · · · · · · · ·
0.	Numbers of vehicles likely to be increased during Description of existing infrastructure such as, roa commercial area etc. in the project study area Project details 1. Type of project (industrial/commercial/resident)	ads, educational facility, health centre, other industries
	2. Describe the project activities	
	3. Technology to be used	
	 4. Provide the following details, wherever it is appropriate of the following details are also appropriate of the following details, wherever it is appropriate of the following details are also appropriate of the following	etails) and total activity area: quirement (m ³ /day)
5.	Describe the list of raw materials to be used in sourcing, and methods of storage.	n the manufacturing process, their daily consumption
5 .	Describe list of hazardous chemicals, toxic or infl to be used in the process, if yes, then specify	lammable substances (including carcinogenic materials

4. Details of waste types (solid/liquid and gas) including the quantity and characteristic of waste, if any.

Type of material
 Daily requirements
 Storage methods

5. Employment potential in term of numbers, during construction and operational stage including the daily or average working hour:

Table 1: Sensitivity of the project site and adjoining areas

S.No	I: Sensitivity of the project site and adjoining areas Information/Checklist confirmation	Yes/No	Distance from the project site with
			proper explanation and provide supporting documents wherever applicable
	Protected areas under international conventions, national or		wherever applicable
	local legislation for their ecological importance		
	Project will affect the access of people to common		
	resources. For example, the site was initially used as		
	common grazing land, or fishing pond, or source of revenue		
	for local community/ community forests etc.)		
	Risk to aquatic flora and fauna due to release of wastewater		
	Project site or adjoining areas used as routes by the		
	public/tourists /pilgrims to access recreational/tourist site or pilgrimage areas in the vicinity		
	Project site or adjoining areas occupied by sensitive man- made land user (schools, park, playground/religious site/community facilities)		
	Project site or adjoining areas already subjected to pollution or environmental damage. (Where existing legal environmental standards have exceeded)		
	Areas susceptible to natural hazard such as earthquakes, subsidence landslides, erosion, flooding or extreme or adverse climatic conditions	No	

Table 2: Change in physical structure (topography, land use, changes in water bodies, etc.) due to construction and operation of the development project

S.No	Information/Checklist confirmation	Yes/No	Details thereof (with approximate quantities /rates, wherever possible) with source of information data/ provide explanations, wherever applicable.
	Potential to cause permanent or temporary change in land use, land cover or topography.		
	Will the project involve clearance of existing land vegetation?		
	Will the project involve demolition of the existing structure?		
	Will the project operation/activities trigger land disturbance, erosion, subsidence and instability		
	Will the project involve construction of new road during construction and operation?		
	Will the project involve closure or diversion or realignment of existing natural drain?		

Potential to increase influx of people either temporarily	
(workers) or permanently to an area?	
Will the project involve abstraction or transfers of water	
from ground or surface water?	

Table 3: Use of resources for construction or operation of the project (such as land, water, materials or energy

S.No	Information/Checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/ provide explanations, Wherever applicable.
	Expected quantity of water to be used by the project during construction and operation including source of water		
	Expected Quantity of construction materials to be used – stone, aggregates and soil (in MT) and mode and place of sourcing.		
	Energy requirement – electrical energy (in kWh) and fuel (coal, gas, diesel others in tons) and mode of sourcing. Any other resources (use appropriate standard units)		

Table: 4 Production of solid wastes and liquid during project construction and operation

S.No	Information/Checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/ provide explanations, Wherever applicable.
	Will the project have potential to generate solid wastes, if yes, then specify types and quantity of wastes, wherever it is applicable		
	Will the project have potential to generate sewage sludge, wastes such as domestic and commercial wastes		
	Will the project have potential to produce hazardous waste from process, treatment plant and other allied activities?		
	Any other wastes (specify)		

Table: 5 Air pollution and emissions

S.No	Information/Checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/
			provide explanations, Wherever applicable.
	Location of project in an industrialized area where there are		

other sources of air pollutants	
Will the project have potential to alter ambient air quality	
during construction and operation?	
Emissions from production processes and/or utilities, specify	
the type of pollutants, if applicable.	
Potential to generate odour from handling, storage, process	
and operation of pollution control equipment.	
Emissions from incineration of waste, if applicable. If yes,	
specify the type of pollutants.	
Potential to generate fugitive emissions	
Potential to release gaseous pollutants, if yes, then specify	
Will the project have potential to release toxic gas from	
handling, transport, storage and its use?	
Any other emissions, specify	

Table 6: Generation of noise

S.No	Information/Checklist confirmation	Yes/No	Details thereof (with approximate quantities /rates, wherever possible) with source of information data/ provide explanations, wherever applicable.
	Will the project have potential to alter the ambient noise due to the following listed activities 1. Construction of project 2. Plant operations 3. Increase in traffic	Yes	
	Will the project have potential to increase the risk of occupational noise hazard or cause disturbance to adjoining human settlements? Any other potential sources that may cause occupational		
	hazard specify.		

Table 7: Risks of contamination of land or water from release of pollutants into the sewers, surface waters and groundwater

S.No	Information/checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/ provide explanations, Wherever applicable.
	Located in potential erosion/landslide prone area		
	Will project activities increase the sediment load in the local water bodies?		
	Potential to contaminate land and water due to handling, transport, storage of raw material/chemical or hazardous substances		
	Discharge of sewage or other effluents to water or land (Expected mode and place of discharge)		
	From any other sources, specify		

Table 8: Risk and disaster

S.No	Information/checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/ provide explanations, Wherever applicable.
	Activities/operations or processes leads to fire risk/explosion/electrocution and others.		
	Risk of road accident		
	Any other risk, specify		

Table 9: Information on Socio-economic environment

S.No	Information/checklist confirmation	Yes/No	Details thereof (with Approximate quantities /rates, wherever possible) with source of information data/ provide explanations, Wherever applicable.
	Will the project involve land acquisition?		
	Will the project impacts the common/local community resources such as grazing land, fishing area, source of drinking water, play ground, recreational place, religious or historical site etc.		
	Project would likely to improve the social infrastructure of an areas (schools, hospitals and roads)		
	Will the commissioning of project significantly improve the lifestyle and increase employment opportunities?		

4. List of documents to be attached with this IEE form:

1	Layout plan of the project
2	Summary of the project proposal
3	No objection certificate from various departments and others relevant stakeholders (applicable if EA is
	not required)
4	Environment Management Plan (applicable if EA is not required)

		certificate						

Seal:	Signature of the project proponent
Name:	
Address:	
Phone:	
Date:	

Annex 15: Format for Environmental Compliance Monitoring

Project Activity/Contra	ct package:	
Monitoring Officer:		
Name:	Mobile phone number	email
Date reporting:		

	Environmental issues	Description of Mitigation Measures implemented	Evaluation 1=good; 0 = acceptable; -1 = bad
1	Dust, smoke		
2	Noise, vibration		
3	Disturb vegetation cover, cut trees		
4	Waste generation		
5	Water pollution		
6	Localized flooding		
7	Traffic disturbance		
8	Public health and safety		
9	Damages or disrupt operations of existing infrastructure		
10	Disturb Socio economic activities		
11	Social impacts related to mobilization of workers to the site		
12	Impacts on physical cultural objects		
	Others (specify)		

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Name and Designation

Name of the CA

Annex 16:Environmental Assessment Report Format

- (i) **Title Page -** Name and location of the project/activity, the name of the proponent, the name, qualification and address of the preparer;
- (ii) Table of Contents
- (iii) **Terms of Reference -** A copy of terms of reference approved by NECs of the CA
- (iv) Project Summary
 - Name and location of the project
 - List of any development permit or public financial assistance and summary of the current status of each application
 - Summary of alternatives to the project/activity
 - Summary of potential environmental impacts
 - List of mitigation measures for the project

(v) **Project Description**

- Type, size, and proposed use of the project
- Objectives and anticipated benefits
- Physical characteristics of the project and its surroundings location map and site plan,
- Timetable, approximate cost, and the methods and timing of establishment

(vi) Alternatives to the Project

- Feasible alternatives and analysis of the feasible alternatives
- Principal differences among the feasible alternatives regarding potential environmental impacts;
- Alternative of not undertaking the project and alternatives not considered with reasons
- Environmental management
- (vii) **Existing Environment -** Physical, biological, chemical, economic, and social conditions of the project site

(viii) Assessment of Impacts

• Negative and positive potential environmental impacts (in quantitative terms, to the maximum extent practicable)

(ix) Mitigation Measures

- Assessment of physical, biological and chemical measures and management techniques designed to limit negative environmental impacts or to cause positive environmental impacts during development and operation
- (x) **Compliance** with relevant sectoral guidelines of best practices
- (xi) **Response to Comments** received from NECs or the CA
- (xii) Appendices.

Annex 17: Outline of ESMP and its Contents

- **Introduction:** This should provide brief but concise information on:
 - ESMP context: describe how the ESMP fits into the overall planning process of the project, listing project activities and environmental studies.
 - ESMP's connection with the ESMF (if relevant) and the project.
 - Project specific objectives of the ESMP: describe what the ESMP is trying to achieve. The activity-specific ESMP shall form part of the project contract specifications.

• Project description

The project/activity objective and description should be provided in sufficient detail to define the nature and scope of the project. These should include:

- Project location: site and activity location should be described including location maps
- Construction/operation activities: the description of construction and operation
 processes; employment numbers and type; the plant and equipment to be used;
 the location and site facilities and worker camps; bill of quantities for civil
 works.
- Timing and scheduling: anticipated commencement and completion dates should be indicated. If the project is to be completed in stages then separate dates for each stage should be provided.

• Baseline data

This should provide key information on the environmental background of the project activities. Focus should be given to provide clear data on topography, major land use and water uses, soil types, flow of water, and water quality/pollution, noise levels. Brief description on socioeconomic condition and environment (if relevant) should also be provided. Photos showing existing conditions of project sites should be included.

Potential impacts and mitigation measures

An ESMP identifying specific activity potential impacts and corresponding mitigation measures referring to ECOP, if available, should be developed for this Section.

Monitoring

Monitoring of ESMP implementation would encompass environmental compliance monitoring and environmental monitoring during project implementation as described in details below:

Environmental and Social compliance monitoring: this should be the responsibilities of Site supervisors, DDM/DHMS/DOA and benefited Dzongkhags.

- **ESMP Implementation arrangements**: Institutional Arrangements should be in line with the ESMF. Discussions should cover the following aspects:
- Responsibility for ESMP implementation.
- Incorporation of ESMP into detailed technical design and bidding and contractual documents.
- Environmental and social compliance framework.
- Reporting procedures.

• Institutional Strengthening Plan:

The institutional strengthening plan (capacity building along with the proposed budget) is elaborated in subsequent section.

• Estimated Budget for ESMP Implementation:

Conventionally the costs of implementing ESMP are estimated individually to each sub-component activity on determining need of the ESIA and environment clearance and also the complexity nature of the activity. When a mitigation measure is incorporated into engineering design, it becomes easier to estimate the cost of the ESMP.

Consultation, Disclosure of the ESMP:

Described the consultation and disclosure activities carried out during sub-component implementation as guided in the ESMF.

• A stakeholder engagement plan

In order to ensure that the issues of all stakeholders are taken on board in an inclusive manner, the planning process for the BFL activities in general and of ESMP in particular should include a stakeholder engagement plan that defines the following;

Stakeholders	Who are the Stakeholders - Create a list of relevant stakeholders			
Identification	of the particular activity			
Level of Engagement Identify the level of engagement (e.g. inform, consult,				
	collaborate, empower – Note that an inclusive engagement			
	process be adopted to enable engagement of men, women,			
	youth, elderly, vulnerable groups)			
Proposed method of Method of engagement to be used (workshops, forums,				
engagement	meetings)			
Timing and	Timing issues or requirements (At what stage of activity			
Logistics	planning and implementation will such engagements be made.			
	Most of the communities have identified winter season as best			

	time for community consultations during the consultations for
	the preparation of ESMF.)
Identify Resources	Resources needed to conduct the engagement process
needed	
Responsibility	Who is responsible for engagement
Identify Key	What are the key messages to be conveyed to during the
messages to	stakeholder consultations
communicate	
Managing Risk	What are the risks associated with the engagement and how
	should such risks be mitigated or managed

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